

**Before the  
North Carolina Utilities Commission**

**Docket No. G-9, Sub 781**

**General Rate Case**

**Rebuttal Testimony  
of  
Adam Long**

**On Behalf Of  
Piedmont Natural Gas Company, Inc.**

1 **Q. Please state your name and business address.**

2 A. My name is Adam Long and my business address is 4720 Piedmont  
3 Row Drive Charlotte, North Carolina.

4 **Q. By whom and in what capacity are you employed?**

5 A. I am employed by Piedmont Natural Gas Company, Inc. (“Piedmont”  
6 or the “Company”), as Vice President – Gas Pipeline Operations.

7 **Q. Have you previously testified in this proceeding?**

8 A. No, I have not.

9 **Q. Please describe your educational and professional background.**

10 A. I have a BS in Mechanical Engineering from North Carolina State  
11 University, 1996. I have more than 20 years of pipeline facility and LNG  
12 experience.

13 **Q. What is the purpose of your rebuttal testimony?**

14 A. My rebuttal testimony addresses several matters raised in the direct  
15 testimony of Public Staff witness Dustin R. Metz.

16 **Q. Which issues identified in Public Staff witness Metz’s testimony are  
17 you addressing?**

18 A. In my rebuttal testimony, I respond to witness Metz’s recommendations  
19 that:

20 (1) All of the Robeson LNG plant and related transmission lines 456 and  
21 457 costs should be removed from Rate Base;

1 (2) The Commission should order that a study of Piedmont’s allocation  
2 methodology for North Carolina transmission plant be conducted prior to  
3 the earlier of the Company’s next general rate case or its 2023 annual  
4 prudence review proceeding; and

5 (3) The Commission should order that a study of an updated regression  
6 analysis “to determine a more accurate breakdown of system usage among  
7 customer classes and the North Carolina and South Carolina jurisdictions.”

8 **Q. Are any other rebuttal witnesses addressing Mr. Metz’s proposals?**

9 A. Yes, Ms. Kally Couzens will address Mr. Metz’s original proposal to  
10 change demand cost allocation factors which, as I understand it, has been  
11 superseded in supplemental testimony by Mr. Metz.

12 **Inclusion of the Robeson LNG Plant Costs in Rate Base**

13 **Q. Do you agree with witness Metz’s proposal to exclude all Robeson**  
14 **LNG related capital costs (including lines 456 and 457) from rate base**  
15 **in this proceeding?**

16 A. No, I do not. One of the major drivers for this rate case was the roll-in of  
17 Robeson LNG plant costs into our rates so as to mitigate the impact of  
18 regulatory lag associated with this large investment by the Company and  
19 incorporate the facility into our rate base and rates.

20

1 **Q. What is your position on Mr. Metz's conclusion that the plant is not**  
2 **presently in-service and has not been closed to plant from an**  
3 **accounting perspective and, therefore, does not qualify for treatment**  
4 **as rate base at this time?**

5 A. I actually agree with Mr. Metz on this point but his conclusions in this  
6 regard do not tell the whole story.

7 **Q. Please explain.**

8 A. Construction of the Robeson Plant and associated facilities, including lines  
9 456 and 457 (which connect the plant to our transmission system), has  
10 been ongoing for some time now. Substantial construction on the plant is  
11 complete and the facility has been under the operational control of  
12 Piedmont for several weeks. Our employees are currently completing the  
13 commissioning process for the plant, upon which the plant will be fully  
14 functional and capable of performing all functions integral to the operation  
15 of an LNG plant, to include liquification of natural gas, storage of that gas  
16 in the LNG tank for an indefinite period, revaporization of that gas, and  
17 redelivery of revaporized gas to our transmission system.

18 **Q. When do you expect that state of events to be achieved?**

19 A. We are on track for the completion of commissioning to occur on or  
20 before August 31, 2021 or 6 days from the date of this testimony. At that  
21 time, we will ask our accountants to close the LNG project to plant and the  
22 facility will be available to serve our system needs.

1 **Q. Will the plant be completely done with all construction related activity**  
2 **at that time?**

3 A. Actual construction related activity will be complete at that time but our  
4 contract with the General Contractor for this project also anticipates that  
5 testing of various systems and components of the plant will continue for  
6 several months after commissioning has concluded.

7 **Q. Does this testing impact the availability of the plant for use to serve**  
8 **customers?**

9 A. No. The testing is designed to confirm the operational parameters of the  
10 plant facilities to determine if they correspond to design parameters and to  
11 provide baseline plant performance metrics which will help us manage the  
12 operations of the plant in an efficient manner going forward. They will  
13 not preclude operation of the plant during the period they are being  
14 conducted and, in fact, the plant will be operating (primarily liquifying  
15 gas) during this period.

16 **Q. Do you expect that the plant will engage in the large scale**  
17 **revaporization of gas in the next several months?**

18 A. No. The Robeson plant is a peaking asset and it is intended to primarily  
19 be used to inject gas into our transmission system for a 5-day period in  
20 peak or near peak winter conditions. Those type of conditions will not  
21 occur in the next few months so based upon the seasonal aspects of a LNG  
22 peaking plant, there is no anticipated need to revaporize significant

1 quantities of LNG during warm to hot weather. Further, it does not make  
2 operational sense to inject significant quantities of natural gas into our  
3 system during the summer when such additional supplies are not needed.  
4 Instead, we will focus on completing the task of filling the tank during the  
5 next few months (it is currently approximately 15% full) in order to be  
6 ready to redeliver its full capacity when it may be needed this winter.  
7 Having said that, if Piedmont needs to revaporize gas for reasons other  
8 than cold weather in the next few months, the Robeson plant will have the  
9 capability to do that and to support system operations in that regard.

10 **Q. Do you plan to update testimony filed with the Commission to confirm**  
11 **the achievement of this state of events?**

12 A. Yes, we will update our testimony to confirm achievement of the  
13 completion of commissioning, closure of project costs to plant, and the  
14 availability of the facility for service to customers to ensure the record is  
15 clear that as of the time of hearing the facilities are eligible for rate base  
16 treatment.

17 **Study of Transmission Line Allocation Factors**

18 **Q. What is your position on witness Metz's suggestion that the**  
19 **Commission order a study of the way in which transmission assets are**  
20 **allocated between jurisdictions?**

21 A. As I explain briefly below, we believe that our existing methodology for  
22 allocating transmission plant is appropriate but, as a rule, Piedmont is not

1           opposed to the concept of studying how it allocates transmission facilities  
2           costs as suggested by Mr. Metz.

3   **Q.    What is your reaction to Mr. Metz’s rationale as to why a**  
4   **transmission study should be conducted?**

5   A.    My sense is that Mr. Metz may be importing concepts of cost allocation  
6           from the electric side which are generally not used on the natural gas side  
7           of utility operations due to inherent differences in how those respective  
8           systems are designed and operate. For example, his testimony does not  
9           demonstrate a recognition that when we design our system and system  
10          expansions, all of our efforts are driven by the need to provide safe and  
11          reliable service to our firm heat-sensitive human needs customers in the  
12          most adverse weather conditions that can be reasonably anticipated  
13          without interruption or curtailment. We believe that we have a legal and  
14          moral obligation to achieve this goal and all of our actions in designing the  
15          construction and operations of our system are directed towards the  
16          achievement of this goal.

17   **Q.    Are electric utilities the same?**

18   A.    I don’t believe that they are. While I am confident that electric utilities  
19          strive to provide reliable service, outages on electric distribution systems  
20          are common and pose no particular threat, in and of themselves, to the  
21          safety or future continuity of service to customers upon restoration of  
22          service. The same is not true of natural gas companies.

1 **Q. Please explain.**

2 A. If we have a system outage in the provision of natural gas, it sets up a very  
3 complicated, time consuming, and potentially dangerous set of  
4 circumstances that must be negotiated before service can be restored.  
5 Specifically, every single piece of gas-burning equipment operated by  
6 customers in the impacted area of the outage must be checked by a  
7 Piedmont employee to ensure they are ready to safely resume the receipt  
8 of gas upon restoration of service. Once that has been accomplished, and  
9 gas is again flowing on Piedmont's system, Piedmont must then revisit  
10 each and every customer to ensure that their equipment is reactivated and  
11 working properly. For a significant outage, this process can easily take  
12 weeks or even months to perform and is why Piedmont strives to never  
13 have an outage. Because of these facts, we place an enormous emphasis  
14 on anticipating possible demand from our customers in the worst weather  
15 conditions we can reasonably anticipate and we construct our system to  
16 serve that demand.

17 **Q. What are your concerns with Mr. Metz's proposal to study**  
18 **transmission cost allocation?**

19 A. I am in disagreement with several aspects of Mr. Metz's testimony  
20 including (1) his contention that demand costs should be allocated on the  
21 basis of some form of analysis of historic system usage rather than design  
22 day requirements, (2) his contention that our transmission system is

1 designed to serve our LNG plants and therefore should be subject to  
2 allocated between North Carolina and South Carolina in the same manner  
3 that our LNG plants are allocated, and (3) his apparent conclusion that we  
4 operate our North Carolina and South Carolina systems as a unified whole  
5 which justifies allocating some portion of the North Carolina transmission  
6 system to South Carolina.

7 **Q. Why do you disagree with the notion that system costs should not be**  
8 **allocated on the bases of historical usage?**

9 A. Well, I don't disagree with it on absolute basis. For example, my  
10 understanding is that we do allocate and recover gas supply commodity  
11 costs and volumetric-based upstream gas costs across Piedmont's  
12 customers in North Carolina and South Carolina on the basis of customer  
13 usage and recover them through the purchased gas cost adjustment  
14 procedures and rates established by this Commission and by the Public  
15 Service Commission of South Carolina. My problem with using actual  
16 historic usage as an allocator for fixed costs though is, as is discussed  
17 above, the cause of incurring fixed costs is the fact that we construct our  
18 system to meet the demand of our firm customers on the coldest day  
19 reasonably foreseeable. Accordingly, we believe the costs should be  
20 recovered on that basis (i.e. fixed) rather than on the basis of some  
21 historical usage.

1 **Q. What is your position on Mr. Metz’s contention that Piedmont’s**  
2 **“transmission system must logically be considered an integral**  
3 **extension of the LNG facilities.”?**

4 A. I disagree. I believe that Mr. Metz has it backwards. We built our LNG  
5 plants to support our transmission system (which pre-existed the  
6 construction of all of our LNG plants) not the other way around. Further,  
7 the existence of our LNG plants had zero effect on the size and location of  
8 our transmission assets<sup>1</sup> and those assets are operated completely  
9 independently from the LNG plants. Further, these assets are indifferent  
10 as to whether the gas moving through them originates from flowing gas on  
11 an interstate pipeline or from one of our LNG plants. Finally, our  
12 transmission assets in North Carolina are designed to meet the needs of  
13 our firm North Carolina customers on a design day and no part of their  
14 design is influenced by the fact they may be moving some gas that  
15 originated from one of our LNG plants. This is consistent with the fact  
16 that, from an operational perspective, LNG’s primary function is to serve  
17 as a source of supplemental supply when demand is high.

18 **Q. In support of his Transmission allocation study proposal, Mr. Metz**  
19 **asserts that Piedmont’s LNG plants utilize its transmission system**  
20 **almost 100% of the days in the year and that the hydraulic benefits of**

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<sup>1</sup> Several of our plants do have short dedicated transmission lines to connect them to our transmission system which is an exception to the statement above.

1        **LNG supply are also provided year-round. How do you respond to**  
2        **that?**

3        A.    I think Mr. Metz is overstating our LNG plants' actual usage of our  
4        transmission system. His conclusions rely on the inclusion of boil-off gas  
5        into his calculations and boil-off gas simply doesn't represent any kind of  
6        "use" of Piedmont's LNG facilities. Boil-off gas is an unavoidable  
7        byproduct of the storage of LNG in a tank where the ambient air  
8        temperature outside the tank is significantly higher than temperatures  
9        within the tank. It is the product of a small amount of LNG voluntarily  
10       revaporizing on its own. The daily amounts of gas that result from this  
11       process are fairly small. As a byproduct of the LNG storage process,  
12       Piedmont has to either vent this gas to the atmosphere, recapture and  
13       liquify it, or inject it into its transmission system. Piedmont utilizes the  
14       third option as it is the simplest and the most environmentally sensible  
15       solution. Excluding boil-off gas, Piedmont uses its LNG facilities to inject  
16       natural gas into the transmission system 3 to 10 days a year, depending on  
17       weather conditions, or withdraw gas into its LNG plants approximately 40  
18       to 100 days per year.

19       **Q.    In support of his transmission allocation study suggestion, Mr. Metz**  
20       **states that Piedmont does not plan for future capacity and storage**  
21       **resources to meet North Carolina and South Carolina demand on a**  
22       **separate basis. Do you agree with this contention?**

1 A. No. While that statement is true with respect to upstream capacity and  
2 storage, it is not true with respect to on-system transmission. Piedmont  
3 plans for, designs, and constructs transmission capacity for its North  
4 Carolina and South Carolina systems on a separate and independent basis.

5 **Q. Beginning on page 15, line 10 of Mr. Metz's direct testimony he**  
6 **implies that Piedmont's North Carolina transmission system supports**  
7 **peak day deliveries in both North Carolina and South Carolina. Do**  
8 **you agree?**

9 A. I do not. The North Carolina transmission system supports deliveries  
10 solely to North Carolina customers. The fact that the supplemental on-  
11 system supplies provided by Piedmont's North Carolina LNG plants allow  
12 us flexibility in regard to the scheduling of deliveries off of Transco in a  
13 way that benefits South Carolina is not facilitated by our North Carolina  
14 transmission system in any way.

15 **Q. What is your reaction to Mr. Metz's suggestion that Piedmont's North**  
16 **Carolina transmission system should be allocated between North**  
17 **Carolina and South Carolina?**

18 A. I believe that suggestion is contrary to how those assets were designed and  
19 operate. As I mention above, our transmission system in North Carolina is  
20 designed to serve the design day needs of our firm customers in North  
21 Carolina. Our North Carolina transmission system is not designed to  
22 deliver gas to customers in South Carolina and is, in fact, incapable of

1 delivering gas outside of our North Carolina service territory as a result of  
2 the fact that Piedmont's systems in North Carolina and South Carolina  
3 (and Tennessee) are not contiguous or connected and are each wholly  
4 contained within the borders of their respective states.

5 **Q. How does Piedmont currently allocate the costs of its transmission**  
6 **systems in the states in which it operates?**

7 A. Because none of our three transmission systems are connected and  
8 because they each serve a single state and do not contribute to service  
9 provided in other states, we directly assign the costs of each of those  
10 systems to the states in which they operate.

11 **Q. Given that your LNG plants are all in North Carolina, do you allocate**  
12 **their costs to just North Carolina?**

13 A. No. Because they are a source of supply for our North Carolina system  
14 they supplement our ability to bring gas into the State from interstate  
15 pipelines like Transco. One of the incidental benefits of having LNG  
16 plants connected to our North Carolina transmission system is that it  
17 provides some flexibility in regard to scheduling deliveries off of Transco  
18 in South Carolina because gas flowing toward North Carolina can be  
19 diverted to a delivery point in South Carolina. This occurs when we are  
20 able to increase deliveries off of Transco in South Carolina because we are  
21 injecting vaporized LNG into our North Carolina system (thereby  
22 reducing our need for flowing Transco gas in North Carolina). This

1 combination of supply assets allows us to utilize our North Carolina LNG  
2 plants in conjunction with our Transco delivery rights to benefit both  
3 States. This benefit is recognized by allocating a portion of the LNG plant  
4 costs to South Carolina. We make this allocation on the basis of the  
5 relative design day obligations between the two states (because our need  
6 for upstream capacity and peaking capacity is based upon projected design  
7 day demand in each state) and we believe that this is the proper approach  
8 for the reasons discussed above.

9 **Q. So, Piedmont allocates supply and interstate transportation costs**  
10 **across the two states based upon design day analyses but retains the**  
11 **cost separation of the respective intrastate transmission systems?**

12 A. Yes, that is correct and as I previously explained, the LNG facilities are  
13 considered supply assets, which allow us to leverage our scheduled  
14 deliveries from our interstate transport providers.

15 **Q. Have the allocation methodologies you describe been approved by the**  
16 **North Carolina Utilities Commission?**

17 A. I am not a regulatory expert but my understanding is that the Company's  
18 allocation methodologies as presented in this proceeding have been  
19 consistently utilized for decades and approved on numerous occasions  
20 throughout that period by both the North Carolina Utilities Commission  
21 and the Public Service Commission of South Carolina.

1 **Q. Could you summarize your testimony on Mr. Metz's recommendation**  
2 **that the Commission initiate a study on the allocation of Piedmont's**  
3 **transmission costs?**

4 A. Yes. I disagree with a number of the premises upon which Mr. Metz's  
5 study recommendation is based. Having said that, if the Commission  
6 reaches the conclusion that such a study is necessary, Piedmont will  
7 support and participate in that process.

8 **Study of Updated Regression Analysis**

9 **Q. What is your reaction to Mr. Metz's proposal to conduct a study of**  
10 **Piedmont's regression analysis to determine a more accurate**  
11 **breakdown of system usage?**

12 A. As was the case with his proposal to study transmission cost allocation, he  
13 has not provided a compelling case for the need for such study,  
14 particularly in light of the fact that Piedmont's existing practice has been  
15 in place for many years and has formed the basis for the calculation of  
16 rates (and allocation of costs) in both North Carolina and South Carolina  
17 for decades. As was the case with his previous suggestion for a study  
18 though, if the Commission determines that such a study is needed,  
19 Piedmont will participate fully in that process.

20 **Q. Does this conclude your rebuttal testimony?**

21 A. Yes, it does.