PLACE: Dobbs Building, Raleigh, North Carolina

DATE: Tuesday, September 19, 2018

TIME: 2:15 p.m. - 3:43 p.m.

DOCKET NO.: W-218, Sub 497

BEFORE: Commissioner ToNola D. Brown-Bland, Presiding

Chairman Edward S. Finley, Jr.

Commissioner Jerry C. Dockham

Commissioner James G. Patterson

Commissioner Lyons Gray

Commissioner Daniel G. Clodfelter

Commissioner Charlotte A. Mitchell

IN THE MATTER OF:

Application by Aqua North Carolina, Inc.,

202 MacKenan Court, Cary, North Carolina 27511,

for Authority to Adjust and Increase Rates

for Water and Sewer Utility Service in

All Service Areas in North Carolina.

VOLUME: 8



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PROCEEDINGS:

COMMISSIONER BROWN-BLAND: Let's come back on the record. Come to order. I believe we left off and the case is now with the Public Staff.

MS. CULPEPPER: The Public Staff calls

Michelle M. Boswell.

MICHELLE BOSWELL

having first been duly sworn, was examined and testified as follows:

DIRECT EXAMINATION BY MS. CULPEPPER:

- Q. Ms. Boswell, please state your name, business address, and present position for the record.
- A. My name is Michelle Boswell. I'm an accountant with Public Staff. My business address is 430 North Salisbury Street, Raleigh, North Carolina.
- Q. On September 5, 2018, did you prepare and cause to be filed in this docket, direct testimony consisting of eight pages, three exhibits and an appendix?
 - A. Yes.
- Q. On September 12, 2018, did you prepare and cause to be filed, Boswell revised Exhibits 1 and 3 [sic]?
 - A. Yes.

Q.	Do	you	have	any	corrections	to	your
testimony	?						

- A. No.
- Q. If you were asked those same questions today, would your answers be the same?
 - A. Yes.

MS. CULPEPPER: I move that

Ms. Boswell's prefiled direct testimony, consisting of ten pages and one appendix, be copied into the record as if given orally from the stand.

There being no objection, that motion is allowed and her testimony will be treated as if given orally from the witness stand.

MS. CULPEPPER: Thank you.

(Whereupon, the prefiled direct,

testimony of Michelle Boswell was copied

into the record as if given orally from

the stand.)

COMMISSIONER BROWN-BLAND: All right.

2.

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. W-218, SUB 497

In the Matter of
Application by Aqua North Carolina,
Inc., 202 MacKenan Court, Cary, North
Carolina 27511, for Authority to Adjust
and Increase Rates for Water and
Sewer Utility Service in All Service
Areas in North Carolina

TESTIMONY OF MICHELLE M. BOSWELL PUBLIC STAFF – NORTH CAROLINA UTILITIES COMMISSION

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION DOCKET NO. W-218, SUB 497

TESTIMONY OF MICHELLE M. BOSWELL ON BEHALF OF THE PUBLIC STAFF NORTH CAROLINA UTILITIES COMMISSION

SEPTEMBER 5, 2018

1	Q.	PLEASE	STATE	YOUR	NAME,	BUSINESS	ADDRESS,	AND

- 2 PRESENT POSITION.
- 3 A. My name is Michelle M. Boswell. My business address is 430 North
- 4 Salisbury Street, Dobbs Building, Raleigh, North Carolina. I am a
- 5 Staff Accountant with the Accounting Division of the Public Staff –
- 6 North Carolina Utilities Commission.
- 7 Q. BRIEFLY STATE YOUR QUALIFICATIONS AND DUTIES.
- 8 A. My qualifications and duties are included in Appendix A.
- 9 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?
- 10 A. The purpose of my testimony is to supplement the prefiled direct
- 11 testimony of Public Staff witness Henry to present the accounting
- 12 and ratemaking adjustments I am recommending regarding state
- 13 Excess Deferred Income Taxes (EDIT), federal protected EDIT, and
- 14 federal unprotected EDIT.

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1	Q.	MS. BOSWELL, PLEASE DESCRIBE THE SCOPE OF YOUR	Š
2		INVESTIGATION INTO THE COMPANY'S FILING.	OFFICIAL COP
3	A.	My investigation included a review of the application, testimony,	0
4		exhibits, and other data filed by Aqua North Carolina, Inc.	
5		(Company). The Public Staff has also conducted extensive	200
6		discovery in this matter, including the review of numerous data	Sep 21 2018
7		responses provided by the Company in response to data requests	Sep
8		and participation in conference calls with the Company.	
9	Q.	PLEASE DESCRIBE THE ORGANIZATION OF YOUR EXHIBITS.	
10	A.	Boswell Exhibit 1 sets forth the calculation of an annual State EDIT	
11		Rider to be in effect for three years.	
12		Boswell Exhibit 2 presents the calculation of federal protected EDIT	
13		effects on the Company's rate base and income statement.	
14		Boswell Exhibit 3 sets forth the calculation of an annual Federal	
15		Unprotected EDIT Rider to be in effect for three years.	
16	Q.	PLEASE DESCRIBE YOUR RECOMMENDED ADJUSTMENTS.	
17	A.	My adjustments are described below.	
18		STATE EXCESS DEFERRED INCOME TAXES	
10	0	DI FASE EXPLAIN THE STATE EDIT RIDER	

A. In this case, as described in further detail by Public Staff witness Henry, the Company proposed an adjustment in the revised testimony of its witness Kopas to amortize the state EDIT that it collected pursuant to the Commission's May 13, 2014 order in Docket No. M-100, Sub 138. The Company proposes that the EDIT addressed in this order be returned to customers over a four-year period. The Public Staff believes that it would be more reasonable to return the EDIT to customers through a levelized rider that will expire at the end of a three-year period, and increase rate base by removing the entire state EDIT credit balance in the present case.¹

Boswell Exhibit 1 sets forth the Public Staff's calculations for the State EDIT Rider. The impact of removing the state EDIT credit from rate base is reflected in the revenue requirement proposed in Exhibit 1 to the prefiled direct testimony of Public Staff witness Cooper.

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FEDERAL EXCESS DEFERRED INCOME TAXES

- Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO FEDERAL EXCESS
 DEFERRED INCOME TAXES.
- 18 A. In initial testimony, the Public Staff reserved the right to supplement
 19 its filing in this docket at a later date to include the flowback to
 20 ratepayers of EDIT related to the federal tax rate decrease. The

¹ The use of a levelized rider will provide ratepayers with a return on the unamortized balance of the EDIT within the calculated rider itself.

1	Company provided the information requested by the Public Staff
2	subsequent to the Public Staff's initial filing. I have reviewed the
3	information provided by the Company, and recommend two
4	adjustments based upon the information provided.
5	The federal EDIT consists of two categories, protected and
6	unprotected. The protected EDIT are deferred taxes related to timing
7	differences arising from the utilization of accelerated depreciation for
8	tax purposes and another depreciation method for book purposes.
9	These deferred taxes are deemed protected because the Internal
10	Revenue Service (IRS) does not permit regulators to flow back the
11	excess to ratepayers immediately, but instead requires that the
12	excess be flowed back to ratepayers ratably over the life of the timing
13	difference that gave rise to the excess, per IRC Section 203(e). EDIT
14	resulting from all other timing differences are unprotected, and can
15	be flowed back to ratepayers however quickly regulators deem
16	reasonable.
17	Based upon the foregoing, I recommend three adjustments to flow
18	the federal EDIT back to ratepayers, one relating to protected and
19	two relating to unprotected.
20	First, I have made an adjustment to include the return of protected
21	federal EDIT based upon the Company's calculation of the net
22	remaining life of the timing differences. Boswell Exhibit 2 presents

1		the impacts of the federal unprotected taxes on rate base and the
2		income statement. Public Staff witness Henry Exhibit I depicts the
3		impact of the updated federal protected EDIT as shown on Boswell
4		Exhibit 2 on Company witness Kopas's revised filing.
5		For unprotected EDIT, I recommend removing the entire EDIT
6		regulatory liability associated with the unprotected differences from
7		rate base, and placing it in a rider to be refunded to ratepayers over
8		three years on a levelized basis, with carrying costs. The immediate
9		removal of unprotected EDIT from rate base increases the
10		Company's rate base, and mitigates regulatory lag that might occur
11		from refunds of unprotected EDIT not contemporaneously reflected
12		in rate base.
13		The Public Staff reserves the right to recommend true-up
14		adjustments related to the federal tax decrease, including EDIT,
15		based upon a future Commission Order in Docket No. M-100,
16		Sub 148.
17	Q.	PLEASE EXPLAIN WHY THE UNPROTECTED EDIT SHOULD BE
18		REFUNDED TO RATEPAYERS OVER A THREE-YEAR PERIOD
19		INSTEAD OF 20 YEARS AS PROPOSED BY THE COMPANY.
20	A.	The Company uses the term "non-property" in the testimony of
21		witness Kopas to describe unprotected EDIT. The Company asserts
22		that, since the unprotected EDIT is similar in nature to protected

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8	EDIT, it is reasonable to flow it back to the ratepayers over a 20-year	1
<u>₹</u>	period, similar to the period over which it would have been paid to	2
9 FF	the IRS had the Federal Tax Cuts and Jobs Act not been enacted.	3
	The Company did not address whether it disputes that the	4
60	Commission has the discretion to flow back all of the unprotected	5
1 2018	EDIT over any time period it finds appropriate.	6
Sep 21	The tax normalization rules are very clear – either EDIT is protected	7
Ŋ	or it is not. The EDIT that the Company designates as "non-property	8
	related" is still clearly unprotected, a fact conceded by the Company	9
	in its data request responses. The Company's assertion that it	10
	should only return unprotected EDIT over 20 years is not supportable	11
	by any logical accounting or ratemaking principle, and should not	12
	dictate this Commission's decision as to what is a reasonable	13
	amount of time within which to return these funds to ratepayers.	14
	These funds rightfully belong to the ratepayers and should be	15
	returned to them as soon as reasonably possible. It should be noted	16
	that the Company will continue to collect accumulated deferred	17
	income taxes (ADIT) at a tax rate sufficient to meet its tax obligations.	18
	Furthermore, the Public Staff has provided the Company with the	19
	benefit of removing the total amount of the unprotected EDIT credit	20
	from rate base in the current case, thus providing the Company with	21

an increase in rates to moderate any potential cash flow issues. The

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1	inancing cost to the Company will be imposed ratably over the
2	period that the EDIT is returned through the levelized rider.

- Q. WHAT IS THE PUBLIC STAFF'S POSITION REGARDING THE
 COMPANY'S PROPOSAL TO REFUND THE OVERCOLLECTION
 OF FEDERAL TAXES DUE TO THE FEDERAL TAX CUTS AND
 JOBS ACT SINCE JANUARY 1, 2018?
- 7 Α. The Public Staff does not oppose the Company's request to refund 8 to the ratepayers the overcollection of federal taxes related to the 9 decrease in federal tax rates for the period beginning January 1, 10 2018, and corresponding interest, as a surcharge credit for a one-11 year period beginning when the new base rates become effective in 12 the current docket. The Public Staff believes this should not be 13 precedential to any recommendations the Public Staff has made or 14 may make in Docket No. M-100, Sub 148.
- 15 Q. DOES THIS CONCLUDE YOUR TESTIMONY?
- 16 A. Yes, it does.

Appendix A

MICHELLE M. BOSWELL

Qualifications and Experience

I graduated from North Carolina State University in 2000 with a Bachelor of Science degree in Accounting. I am a Certified Public Accountant.

I am responsible for analyzing testimony, exhibits, and other data presented by parties before this Commission. I have the further responsibility of performing the examinations of books and records of utilities involved in proceedings before the Commission, and summarizing the results into testimony and exhibits for presentation to the Commission.

I joined the Public Staff in September 2000. I have performed numerous audits and/or presented testimony and exhibits before the Commission addressing a wide range of electric, natural gas, and water topics. I have performed audits and/or presented testimony in Duke Energy's 2010 REPS Cost Recovery Rider; the 2008 REPS Compliance Reports for North Carolina Municipal Power Agency 1, North Carolina Eastern Municipal Power Agency, GreenCo Solutions, Inc., and EnergyUnited Electric Membership; Duke Energy Carolina LLC 2017 rate case, four recent Piedmont rate cases; the 2016 rate case of Public Service Company of North Carolina (PSNC), the 2012 rate case for Dominion Energy North Carolina (DENC, formerly Dominion North Carolina Power), Duke Energy Progress LLC 2013 and 2017 rate case, several Piedmont, NUI Utilities Inc. (NUI), and Toccoa

annual gas cost reviews; the merger of Piedmont and NUI; and the merger of Piedmont and North Carolina Natural Gas (NCNG).

Additionally, I have filed testimony and exhibits in numerous water rate cases and performed investigations addressing a wide range of topics and issues related to the water, electric, and telephone industries.

Page 18

BY MS. CULPEPPER:

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- Q. Ms. Boswell, do you have the summary of your testimony?
 - A. Yes.
 - Q. Would you please read it?
 - A. Yes.

The purpose of my testimony is to provide recommendations relating to excess deferred income taxes, or EDIT, associated with the decrease in state and federal income tax rates. I have recommended several adjustments relating to the reduction of federal income tax due to the Federal Tax Cuts and Jobs Act and the reductions in state income tax. Boswell Exhibits 1, 2, and 3 set forth the accounting and ratemaking adjustments to state EDIT, federal protected EDIT, and federal unprotected EDIT. The proposed riders cannot be finalized until the Commission makes a determination regarding the unresolved issues of rate of return.

First, I have made an adjustment to include the return of protected federal EDIT to the Company's ratepayers based on the Company's calculation of the net remaining life of the timing differences. These deferred taxes are deemed protected because the

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Internal Revenue Service does not permit regulators to flow back the excess to ratepayers immediately, but instead requires the excess to be flown back to ratepayers ratably over the life of the timing differences that gave rise to the excess.

Second, I have made an adjustment to remove the state EDIT regulatory liability from rate base and have placed it in a rider to be refunded to ratepayers over three years on a levelized basis with carrying costs.

Finally, for federal unprotected EDIT, which are excess deferred taxes that result from all timing differences other than those deemed protected by the IRS and can be flowed back to ratepayers however quickly regulators deem reasonable, I recommend removing the EDIT regulatory liability associated with the unprotected differences from rate base and placing it in a rider to be refunded to ratepayers over three years on a levelized basis with carrying costs.

The Company has proposed to treat the unprotected EDIT in a manner similar to protected EDIT and return EDIT to ratepayers over 20 years. The tax normalization rules are very clear: Either EDIT is protected or it is not. The EDIT that the Company

Page 20 1 designates is similar to protected is still clearly 2. unprotected, a fact conceded by the Company. 3 Accordingly, the Public Staff disagrees with the 4 Company's proposal to treat unprotected EDIT in this 5 matter. 6 This concludes my summary. 7 MS. CULPEPPER: I move that 8 Ms. Boswell's exhibits be identified as marked and 9 entered into evidence. 10 COMMISSIONER BROWN-BLAND: There being 11 no objection, that motion is allowed and the 12 exhibits are identified as they were marked when 13 prefiled.

(Whereupon, Boswell Exhibits 1 to 3 and Revised Boswell Exhibits 1 and 2 were identified as premarked.)

MS. CULPEPPER: The witness is available for cross-examination.

CROSS-EXAMINATION BY MR. BENNINK:

- Q. Ms. Boswell, I think just one question.

 Is the Public Staff and the Company in agreement on your tax issues?
- A. We are in agreement on the flow-back period; however, the percentage of return to the ratepayers can

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- 1 only be determined once the ROE is settled.
 - Q. Yes. But on the tax issues, such as the one that you just --
 - A. Correct. We are in agreement.
 - Q. We're in agreement. There's no issues, except for the amount that would be flowed back for rates that have been in effect since January 1st of this year through the date of the order; is that right?
 - A. Well, there is that. And then the rate at which -- the interest at which ratepayers would be paid for the flow-back of state and federal loan protected EDIT, but correct.
 - Q. And what rate is the Public Staff recommending?
 - A. We have based it off of our ROE of 9.2 percent.
 - Q. And how did you come up with that, the recommendation in this case?
 - A. That was based on the recommendation given to me by other witnesses in this case.
 - Q. And who gave that to you?
- 22 A. I believe that was Mr. Hinton.
 - Q. All right. And so it's the overall -- his --
- 24 A. Well, it's a calculation that's shown in my

Page 22 Exhibit 1 of how it all -- the levelized return, but 1 2. the ROE is a factor in that. 3 All right. So is that the only factor, or do Ο. 4 you have an overall return that you're recommending? 5 Α. For the interest? 6 Ο. Yes. 7 At the 9.2 percent, it would be 6.38 percent. Α. 8 And is that the Public Staff's overall --Ο. 9 recommended overall rate of return on rate base? 10 Α. Yes. MR. BENNINK: All right. That's all I 11 12 have. 13 COMMISSIONER BROWN-BLAND: All right. 14 Redirect? 15 MS. CULPEPPER: None. 16 COMMISSIONER BROWN-BLAND: Questions by 17 Commission? Well, looks like we're done with you 18 Ms. Boswell. You're out on time. 19 MS. CULPEPPER: She's excused? 2.0 COMMISSIONER BROWN-BLAND: Did you move 21 her exhibits? 22 MS. CULPEPPER: We already did. 23 COMMISSIONER BROWN-BLAND: All right. Well, I didn't state it that way. So her exhibits 24

Page 23 1 are received in evidence at this time. 2. (Whereupon, Boswell Exhibits 1 to 3 and 3 Revised Boswell Exhibits 1 and 3 were 4 admitted into evidence.) 5 COMMISSIONER BROWN-BLAND: All right. You are excused, Ms. Boswell. 6 7 THE WITNESS: Thank you. 8 COMMISSIONER BROWN-BLAND: Thank you. 9 MS. CULPEPPER: Public Staff calls Windley E. Henry and Manasa L. Cooper. 10 11 WINDLEY E. COOPER and MANASA L. COOPER 12 having first been duly sworn, were examined 13 and testified as follows: 14 DIRECT EXAMINATION BY MS. CULPEPPER: 15 Ο. Mr. Henry, please state your name, business 16 address, and present position for the record. 17 Α. (Windley Henry) My name is Windley Henry. 18 I'm a staff accountant with the Public Staff accounting division. 19 And your business address? 2.0 Ο. 21 430 North Salisbury Street, Raleigh, Α. 22 North Carolina. 23 On October 21, 2018, did you prepare and O. 24 cause to be filed in this docket, direct testimony

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consisting of 16 pages and one exhibit?

A. Yes, I did.

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- Q. On September 5, 2018, did you prepare and cause to be file in this docket, supplemental testimony consisting of six pages and one exhibit?
 - A. Yes, I did.
- Q. On September 13, 2018, did you prepare and cause to be filed Henry Revised Supplemental Exhibit 1?
 - A. Yes, I did.
- Q. Do you have any corrections to your testimony?
- 12 A. No, I do not.
- Q. If you were asked those same questions today, would your answers be the same?
 - A. Yes, they would.

MS. CULPEPPER: I move that Mr. Henry's prefiled direct testimony consisting of 16 pages and his supplemental testimony consisting of 6 pages be copied into the record as if given orally from the stand.

21 COMMISSIONER BROWN-BLAND: That motion 22 is allowed.

(Whereupon, the prefiled direct, testimony supplemental testimony of

	Page 25
1	Windley E. Henry were copied into the
2	record as if given orally from the
3	stand.)
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AQUA NORTH CAROLINA, INC. DOCKET NO. W-218, SUB 497

TESTIMONY OF WINDLEY E. HENRY ON BEHALF OF THE PUBLIC STAFF NORTH CAROLINA UTILITIES COMMISSION

August 21, 2018

1	Q.	PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND
2		PRESENT POSITION.
3	A.	My name is Windley E. Henry and my business address is 430 N
4		Salisbury Street, Raleigh, North Carolina. I am the Accounting
5		Manager of the Water/Communications Section of the Public Staff -
6		Accounting Division, and represent the using and consuming public
7	Q.	HOW LONG HAVE YOU BEEN EMPLOYED BY THE PUBLIC
8		STAFF?
9	A.	I have been employed by the Public Staff since July 16, 1990.
10	Q.	WILL YOU STATE BRIEFLY YOUR EDUCATION AND
11		EXPERIENCE?
12	A.	I am a graduate of the University of North Carolina at Wilmington with
13		a Bachelor of Science degree in Accountancy. I am a Certified Public
14		Accountant licensed in the State of North Carolina. Prior to joining
15		the Public Staff, I was employed by the Seymour Johnson Federa
16		Credit Union. My duties there involved supervision of the accounting
17		department and preparing financial reports. I joined the Public Staf
10		as a Staff Accountant on July 16, 1990. Since joining the Public

1	Staff, I have presented testimony and exhibits in numerous cases
2	before this Commission involving water, sewer, and natural gas
3	utilities.

4 Q. WHAT ARE YOUR DUTIES?

5 A. I am responsible for the performance and supervision of the following 6 activities: (1) the examination and analysis of testimony, exhibits, 7 books and records, and other data presented by utilities and other 8 parties involved in Commission proceedings; and (2) the preparation 9 and presentation to the Commission of testimony, exhibits, and other 10 documents in those proceedings.

11 Q. MR HENRY, WHAT IS THE NATURE OF THE APPLICATION IN

THIS PROCEEDING?

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Α. On March 7, 2018, Aqua North Carolina, Inc. (Aqua or Company) filed an application with the Commission seeking authority to adjust and increase rates for all of its water and sewer service areas in 16 North Carolina. My investigation included a review of the application filed by Aqua, an examination of the Company's books and records 18 for the test year, and a review of additional documentation provided by the Company in response to written and verbal data requests.

WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS 20 Q.

21 PROCEEDING?

	The purpose of my testimony in this proceeding is to present the results of my investigation of the levels of revenue, expenses, and investment filed by Aqua in support of its requested increase in	8		
1 A.	The purpose of my testimony in this proceeding is to present the	8		
2	results of my investigation of the levels of revenue, expenses, and	₹		
3	investment filed by Aqua in support of its requested increase in			
4	operating revenues for its uniform water operations (Aqua NC			
5	Water), uniform sewer operations (Aqua NC Sewer), Fairways	63		
6	Water, Fairways Sewer and Brookwood Water operations.	21 2018		
7 Q .	MR. HENRY, WHAT ADJUSTMENTS TO THE COMPANY'S RATE	Sep 21		
8	BASE AND EXPENSES DO YOU SUPPORT?			
9 A.	I support adjustments for the following items:			
10 11 12 13 14	 Accumulated deferred income taxes Excess deferred income taxes Salaries and wages Employee pensions and benefits Miscellaneous expense Payroll taxes 			
16 <u>AC</u>	CUMULATED DEFERRED INCOME TAXES (ADIT) AND EXCESS			
17	DEFERRED INCOME TAXES (EDIT)			
18 Q .	HOW HAVE YOU ADJUSTED ADIT?			
19 A.	I have made several adjustments to accumulated deferred income			
20	taxes (ADIT). First, I have adjusted ADIT associated with rate case			
21	expense to reflect the unamortized balance recommended by Public			
22	Staff witness Cooper in her exhibit.			
23	Next, I have adjusted ADIT to include the Company's updated			
24	amounts associated with protected, unprotected and state excess			

	deferred income taxes (EDIT). In his revised testimony, Company				
	witness Robert Kopas recommended that the unprotected federal				
	EDIT be flowed back to ratepayers over a twenty-year period and				
	that the state EDIT be flowed back to ratepayers over a four-year				
	period. The Public Staff believes both the federal unprotected and				
	state EDIT should be flowed back to ratepayers over a shorter time				
	frame. It is my recommendation that both the federal unprotected				
	and state EDIT be flowed back to ratepayers and amortized over a				
	three-year period.				
	The Public Staff will be recommending additional adjustments to				
	ADIT and EDIT once updated information has been received from				
	the Company, including reclassification of certain unprotected				
	categories that the Company has erroneously classified as				
	protected.				
	CALABIEC AND WACES				
	SALARIES AND WAGES				
Q.	PLEASE EXPLAIN YOUR ADJUSTMENTS TO SALARIES AND				
	WAGES.				
A.	I have made the following adjustments to salaries and wages.				

6) Allocate executive compensation to shareholders

Update payroll to June 30, 2018
 Remove open positions
 Remove 1/2 of four operators salaries

4) Adjust overtime pay5) Allocate 30% of bonuses to shareholders

1 Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO	UPDA	ATE SALA	ARIES
--	------	----------	-------

2 AND WAGES.

A. On August 1, 2018, Aqua provided the Public Staff with an updated calculation of salaries and wages as of June 30, 2018. I adjusted salaries and wages to include the Company's update and the allocation of salaries and wages to non-utility operations and other states. My update adjustment also reflects removal of 21.11% of capitalized salaries and wages to get an updated amount of North Carolina payroll before any Public Staff adjustments.

Aqua's pro forma balance for salaries and wages includes labor costs allocated from 1) corporate service; 2) corporate sundries; and 3) Aqua Customer Operations. I made several adjustments to the allocated portion of salaries and wages. I removed all the allocated costs reflected in the application and replaced them with the updated labor costs provided by the Company. After reviewing the Company updates to salaries and wages, I am recommending the following adjustments:

1) Labor cost allocated from corporate services: Aqua's updated labor costs from corporate services as of June 30, 2018, include an additional twenty-two employees hired after the end of the test year and reflect the removal of twelve employees no longer with the Company.

1	2) Labor cost allocated from corporate sundries: I removed the
2	amount allocated from corporate sundries because they are no
3	labor-related costs. Only administrative costs from Aqua Services
4	Inc., which do not include labor, are included in corporate sundries.

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- 3) Labor cost allocated from ACO: After reviewing the Company's updated salary and wage information through June 30, 2018, there were 36 more new employees and 12 more terminated employees after the end of the test year. I adjusted salaries and wages allocated from ACO to reflect the new and terminated employees.
- 10 Q. HAS THE COMPANY INCLUDED OPEN POSITIONS IN ITS 11 CALCULATION OF SALARIES AND WAGES FOR THIS CASE?
- 12 A. Yes. In its application, the Company included estimated salaries for 13 open or new positions. On July 20, 2018, the Company provided an 14 updated calculation of labor expense reflecting the June 30, 2018, 15 actual salaries for the 175 actual employees, including two seasonal 16 and three part time employees. The Company also included salaries 17 for 8 open positions in its update, for a total of 183 positions.
- THE COMPANY BE ALLOWED TO **INCLUDE** 18 Q. SHOULD 19 SALARIES FOR OPEN POSITIONS IN RATES?
- 20 Agua has historically experienced some turnover in employees, and Α. 21 therefore, will always have some level of open positions on an 22 ongoing basis. Based on review of historical information provided by

1	the Company, on average, the Company had 7.03 open positions
2	during the test year October 1, 2016, through September 30, 2017.

During the test year there were 26 open positions where an employee's employment ended and a replacement employee was hired. The total vacancy work days Monday through Friday including paid holidays for these 26 vacancies totaled 1,835. The annual number of work days in a year, excluding Saturdays and Sundays, is 261. Dividing the total vacancy work days of 1,835 by 261 work days per year per employee, equals 7.03 employee vacancies.

The Public Staff has removed the salaries and benefits for seven full time employees using the average salary of the six open, but previously filled positions on June 30, 2018. The adjustment is based upon the twelve-month test year vacancies, not the June 30, 2018 open positions.

The Public Staff has also removed the salaries and benefits for the two newly approved but open positions as of June 30, 2018, listed as Construction Coordinator II and Utility Technician. The update cutoff, including the customer count, utilized by the Public Staff in this proceeding is June 30, 2018. It would not be appropriate to add employees hired after June 30, 2018, for newly approved positions without a matching of revenues due to added customer growth beyond June 30, 2018.

1	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO REMOVE 1/2 C	F
2		FOUR OPERATOR SALARIES.	

A. Based on the recommendation of Public Staff witness Junis, I removed 1/2 updated labor costs of four operators from salaries and wages. Witness Junis discusses in detail the reason this adjustment is appropriate in this proceeding.

7 Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO OVERTIME PAY.

A. In its application, Aqua calculated overtime pay by dividing projected salary and wages as of April 1, 2018, by annual hours to get an annual hourly pay rate by department. This annual hourly rate was then multiplied by 1.5 to get an annual overtime pay rate. The annual overtime pay rate was multiplied by the actual overtime hours to yield overtime cost to include in salaries and wages.

The Public Staff disagrees with this methodology of calculating overtime wages for several reasons. First, employees in the same department have different hourly rates. Using an average hourly rate to calculate the overtime cost for all employees in each department does not reflect the actual overtime cost. Second, the Company used projected cost instead of actual salaries and wages at June 30, 2018, to calculate the overtime rate. Third, there could be some employees who left the Company during the test year but their overtime cost was still included.

1	Based on the reasons stated above, I calculated overtime pay for
2	each individual employee based on the updated payroll as of June
3	30, 2018.

4 Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO ALLOCATE 30% OF

5 BONUSES TO SHAREHOLDERS.

6 Α. The Company's application included bonuses paid to North Carolina 7 employees during the test year, including Short-Term Incentive (STI) 8 bonuses and achievement awards. After examining Aqua's bonus 9 policies, I removed 30% of the STI bonus paid to the North Carolina 10 employees. According to Aqua's most recent policies for the STI 11 Plan, 60% of the metric weight depended on financial while 50% of 12 the 60% is directly related to Aqua America's earnings per share. 13 Earnings per share directly benefit the shareholders' value instead 14 of ratepayer's benefit. Therefore, I have removed 30% of the 15 bonuses from expenses and allocated them to the Company's 16 shareholders.

17 Q. WHAT ADJUSTMENT HAVE YOU MADE TO EXECUTIVE

18 **COMPENSATION?**

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Α.

The Public Staff made an adjustment to remove 50% of the compensation, including pension and incentive plans, of the top five executive officers of Aqua America, Inc. as listed in the 2017 Annual Meeting of Shareholders Proxy Statement. Aqua America, Inc. is the second largest investor owned water and wastewater utility in the

1 United S	States with its	shares tradeo	d on the New	York Stock
2 Exchang	ge (NYSE) havin	g a \$6.709 billio	n market capita	lization at the
3 August	17, 2018, marke	et close as repo	orted by Mornin	ıgstar. Aqua
4 America	's market capita	lization is large	r than the cumu	ılative market
5 capitaliza	ation of \$6.297 b	oillion of the nex	t four largest in	vestor owned
6 water u	tilities which a	re American	States Water	Co. (NYSE),
7 Californi	ia Water Service	e Group (NYSE	E), SJW Group	(NYSE), and
8 Connect	ticut Water Servi	ce, Inc. (NASD	AQ).	

The five executives are the President and Chief Executive Officer, the Executive Vice President and Chief Financial Officer, the Executive Vice President and Chief Operating Officer, the Executive Vice President, Strategy and Corporate Development, and the Senior Vice President, General Counsel and Secretary.

Q.

Α.

IS YOUR RECOMMENDATION BASED ON THE PREMISE THAT THE COMPENSATION OF THE AQUA AMERICA EXECUTIVE OFFICERS YOU HAVE SELECTED ARE EXCESSIVE OR SHOULD BE REDUCED?

No. This recommendation is based on the Public Staff's belief that it is appropriate and reasonable for the shareholders of the very large water and wastewater utilities to bear some of the cost of compensating those individuals who are most closely linked to furthering shareholder interests, which are not always the same as those of ratepayers. Officers have fiduciary duties of care and loyalty

to shareholders, but not to customers. Consequently, the Company's executive officers are obligated to direct their efforts not only to minimizing the costs and maximizing the reliability of Aqua's service to customers, but also to maximizing the Company's earnings and the value of its shares. It is reasonable to expect that management will serve the shareholders as well as the ratepayers; therefore, a portion of management compensation and pension should be borne by the shareholders.

In addition to salaries and pensions, these five executive officers receive incentive plans compensation, including Annual Cash Incentive Awards which for 2016 was based upon Aqua America's budgeted annual net income and in 2017 had 60% based upon Earning Per Share. There are also Long-Term Incentive Awards in the form of Performance Share Awards of Aqua America shares, which for 2016 were weighted 60% based on Total Shareholder Return and in 2017 were weighted 45% based upon Total Shareholder Return. Their Stock Options are based upon achieving at least an adjusted return on equity equal to 150 basis points below the return on equity granted by the Pennsylvania Public Utility Commission during Aqua America's Pennsylvania subsidiary's last rate proceeding. The 2017 Proxy Statement on page 46 states:

the shareholders' interests as the value of the stock option is a function of the price of the Company's stock. The Aqua America top five executives' compensation allocated to Aqua totaled \$533,697 of which the Public Staff recommends 50%	1 2 3	The Compensation Committee [of the Board of Directors] believes that by providing the named executive officers with the ability to earn stock options.
8 Aqua totaled \$533,697 of which the Public Staff recommends 50%	4 5 6	the shareholders' interests as the value of the stock
	7	The Aqua America top five executives' compensation allocated to
totaling \$266,848 be removed as shareholder expense.	8	Aqua totaled \$533,697 of which the Public Staff recommends 50%
	9	totaling \$266,848 be removed as shareholder expense.

PENSION AND BENEFITS

- 11 Q. PLEASE DESCRIBE YOUR ADJUSTMENTS TO PENSIONS AND
- **BENEFITS.**

- 13 A. I have made matching adjustments to pensions and benefits related
 14 to adjustments made to salaries and wages for updates to June 30,
 15 2018, removal of open positions, and removal of 1/2 pension and
 16 benefits of four operators. In addition I am recommending the
 17 following adjustments to pension and benefits:
 - 1) Remove NC benefits for open positions and ineligible employees:

 I removed pension and benefits for open positions, part time, seasonal and temporary employees who are not eligible for benefits [except for part time employees who are eligible for 401(k) benefits], and full time employee who are eligible for benefits but have not met the waiting period to qualify for benefits. Details of each adjustment are as follows:

2) Remove eight open positions, three part time employees, one
temporary employee and two seasonal employees: I removed the
estimated benefit costs for these employees that were originally
included in the application because they are not eligible for benefits.
I did not remove the 401(k) benefits for the three part time employees
since they are qualified for 401(k).

- 3) Remove full time employees who are not qualified for all the benefits as of June 30, 2018: These benefits included medical, dental, vision, AD&D, Life, LTD and Health Advocate. According to the Company's insurance policies, there is a 60-day waiting period for medical, dental and FSA, a 6-month waiting period for Life and AD&D, and a 12-month waiting period for LTD. There were eight employees who have not qualified for all these benefits as of June 30, 2018, so I removed their benefits from expenses.
- 4) Remove full time employees who are not qualified for AD&D, Life and LTD benefits as of June 30, 2018: According to the Company's insurance policies, there is a 6-month waiting period for Life and AD&D, and 12-month waiting period for LTD. There were 16 employees who were not qualified for these benefits as of June 30, 2018, so I removed their benefits from expenses.
- 5) Remove full time employees who are not qualified for LTD benefit as of June 30, 2018: According to the Company's insurance policies,

1	there is a 12-month waiting period for an employee to qualify for long
2	term disability. There are nine employees who have not qualified for
3	LTD benefits as of June 30, 2018, so I removed the costs for this
4	benefit from expenses.

A.

6) Remove duplicate Health Advocate Benefits: In the update to pensions and benefits, Aqua included costs related to Health Advocate twice in expenses. Therefore, I removed the duplicated portion of this cost.

MISCELLANEOUS EXPENSE

10 Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO MISCELLANEOUS
 11 EXPENSE.

I have made an adjustment to remove 50% of the compensation and expenses associated with the Board of Directors (BOD) of Aqua America, Inc. that have been allocated to Aqua. The allocations to Aqua encompass the BOD's compensation and other miscellaneous expenses. The premise of this adjustment is closely linked to the premise of the adjustment made by the Public Staff related to executive compensation. We believe that it is appropriate and reasonable for the shareholders of the very large water and wastewater utilities to bear a reasonable share of the costs of compensating those individuals who have a fiduciary duty to protect

1		the interests of shareholders, which may differ from the interests of
2		ratepayers.
3		The Aqua America, Inc. Board of Directors Corporate Governance
4		Guidelines state in Section II:
5		RESPONSIBILITIES OF THE BOARD
6 7 8 9 10 11		 It is the responsibility of the Board to provide guidance and direction on the Corporation's general business goals and strategy, and to provide general oversight of, and direction to, management so that the affairs of the Corporation are conducted in the long-term interests of all of its shareholders.
13		Aqua America allocated to Aqua \$116,838 for BOD compensation
14		and \$17,381 for BOD expenses. The Public Staff recommends 50%
15		of BOD compensation totaling \$58,419 and 50% of BOD expenses
16		totaling \$8,691 be removed as a shareholder expense.
17		PAYROLL TAXES
18	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO PAYROLL TAXES.
19	A.	I have adjusted payroll taxes for Aqua NC employees and allocated
20		salary costs from the corporate services and ACO to reflect my
21		adjusted level of salary and current payroll tax rates. These
22		adjustments resulted in an increase in payroll taxes of \$23,174.
23		

1		WATER AND SEWER SYSTEM IMPROVEMENT CHARGE
2	Q.	DO YOU HAVE ANY COMMENTS CONCERNING THE WATE
3		SYSTEM IMPROVEMENT CHARGE (WSIC) AND SEWE
4		SYSTEM IMPROVEMENT CHARGE (SSIC) MECHANISMS THA

- 5 WERE APPROVED BY THE COMMISSION FOR THE COMPANY
- 6 IN ITS LAST GENERAL RATE CASE, DOCKET NO. W-218, SUB
- 7 363?
- 8 A. Yes. Consistent with Commission Rules R7-39(k) and R10-26(k),
- 9 Aqua's WSIC and SSIC surcharges will reset to zero as of the
- 10 effective date of the approved rates in this proceeding.
- 11 By law, the cumulative maximum charges that the Company can
- 12 recover between rate cases cannot exceed five percent of the total
- 13 service revenues approved by the Commission in this rate case.
- 14 Q. DOES THIS CONCLUDE YOUR TESTIMONY?
- 15 Α. Yes, it does.

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. W-218, SUB 497

In the Matter of Application of Aqua North Carolina, Inc., 202 MacKenan Court, Cary, North Carolina, 27511, for Authority to Adjust and Increase Rates for Water and Sewer Utility Service in All Service Areas in North Carolina

SUPPLEMENTAL
TESTIMONY OF
WINDLEY E. HENRY
PUBLIC STAFF – NORTH
CAROLINA UTILITIES
COMMISSION

AQUA NORTH CAROLINA, INC. DOCKET NO. W-218, SUB 497

SUPPLEMENTAL TESTIMONY OF WINDLEY E. HENRY ON BEHALF OF THE PUBLIC STAFF – NORTH CAROLINA UTILITIES COMMISSION

September 5, 2018

1	Q.	PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND
2		PRESENT POSITION.
3	A.	My name is Windley E. Henry and my business address is 430 N.
4		Salisbury Street, Raleigh, North Carolina. I am the Accounting
5		Manager of the Water/Communications Section of the Public Staff -
6		Accounting Division, and represent the using and consuming public.
7	Q.	ARE YOU THE SAME WINDLEY E. HENRY WHOSE DIRECT
8		TESTIMONY AND EXHIBITS WERE FILED IN THIS DOCKET ON
9		AUGUST 21, 2018?
10	A.	Yes.
11	Q.	WHAT IS THE PURPOSE OF YOUR SUPPLEMENTAL
12		TESTIMONY IN THIS PROCEEDING?
13	A.	The purpose of my supplemental testimony is to present the
14		accounting and ratemaking adjustments I have updated from my
15		original testimony or recommend as a result of information provided
16		by the Company subsequent to the filing of my direct testimony, as
17		well as updates and corrections recommended by other Public Staff
18		witnesses.

1	Q.	MR. HENRY, WHAT UPDATED OR CORRECTED
2		ADJUSTMENTS TO THE COMPANY'S COST OF SERVICE DO
3		OU RECOMMEND?
4	Α.	support recommending updated, corrected or new adjustments in
5		he following areas:
6 7 8 9		Accumulated deferred income taxes (ADIT) Salaries and wages Employee pensions and benefits Miscellaneous expense Payroll taxes
11	Q.	WHAT ADJUSTMENTS RECOMMENDED BY OTHER PUBLIC
12		STAFF WITNESSES DOES YOUR EXHIBIT INCORPORATE?
13	A.	My exhibit reflects the following adjustments recommended by othe
14		Public Staff witnesses:
15		1) The recommendations of Public Staff witness Boswel
16		regarding excess deferred income taxes (EDIT).
17		2) The recommendations of Public Staff witness Coope
18		regarding unamortized rate case expense and unamortized
19		repair tax credit.
20	Q.	PLEASE DESCRIBE YOUR RECOMMENDED ADJUSTMENTS.

- My adjustments are described below. 21

1 ACCUMULATED DEFERRED INCOME TAXES (ADIT)

2 Q. HOW HAVE YOU ADJUSTED ADIT?

Α.

I have made several adjustments to ADIT. First, I have updated ADIT associated with rate case expense to reflect the unamortized balance recommended by Public Staff witness Cooper in her Exhibit I to her direct testimony. Next, I have adjusted ADIT to include the amounts associated with the Public Staff's recommended levels of unamortized repair tax credit costs. I have adjusted ADIT to include amounts associated with post-test year additions based on calculations provided by the Company. Finally, I adjusted ADIT to include the amount of EDIT recommended by Public Staff witness Boswell in her testimony.

SALARIES AND WAGES

- 14 Q. PLEASE EXPLAIN YOUR ADJUSTMENTS TO SALARIES AND
 15 WAGES.
- 16 A. I have made the following adjustments to salaries and wages:
 - Open positions: In my prefiled testimony, I adjusted salaries and wages to remove salaries and benefits for seven open positions and two newly approved open positions, for a total of nine vacant positions. Based on additional information provided by the Company, I adjusted salaries and wages to add back four of the nine positions I recommended be excluded from operating expenses.

Overtime pay: In my prefiled direct testimony I excluded from
salaries and wages test year overtime pay associated with
terminated employees. I have updated my adjustment to add back
the test year overtime pay associated with employees for whom a
replacement was hired as of June 30, 2018.
Executive compensation: I have updated my adjustment to remove
50 percent of the compensation, including pension and incentive
plans, of the top five executive officers of Aqua America, Inc. to
reflect the Public Staff's recommended level of salaries and wages
for these executives.

Α.

PENSION AND BENEFITS

- 12 Q. PLEASE DESCRIBE YOUR ADJUSTMENTS TO PENSIONS AND
 13 BENEFITS.
- 14 A. I have made matching adjustments to pensions and benefits related
 15 to adjustments made to salaries and wages for updates to open
 16 positions, overtime pay and executive compensation.

MISCELLANEOUS EXPENSE

18 Q. HOW HAVE YOU ADJUSTED MISCELLANEOUS EXPENSE?

Miscellaneous expense has been adjusted to include actual expenses incurred to date for what Aqua describes as a Communications Initiative. Aqua applied to include the estimated costs for this initiative as rate case expense and amortized them over a three-year period. My adjustment reclassifies one-half of the actual

1	expenses as miscellaneous expense to be recovered from ratepayers
2	over a three-year period. The remaining one-half of the actual
3	expenses is allocated to shareholders.

PAYROLL TAXES

- 5 Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO PAYROLL TAXES.
- A. I have adjusted payroll taxes for Aqua NC employees and allocated salary costs from the corporate services and ACO to reflect my adjusted level of salary and wages and current payroll tax rates.

 Payroll taxes have also been adjusted to include a matching

adjustment to remove 50 percent of executive compensation.

- 11 Q. DOES THIS CONCLUDE YOUR SUPPLEMENTAL TESTIMONY?
- 12 A. Yes, it does.

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Page 48

BY MS. CULPEPPER:

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- Q. Ms. Cooper, please state your name, business address and present position for the record.
- A. (Manasa Cooper) My name is Manasa L. Cooper.

 I'm a staff accountant with the Public Staff water

 communications division. My business address is 430

 North Salisbury Street, Raleigh, North Carolina.
 - Q. On August 21, 2018, did you prepare and cause to be filed in this docket, direct testimony consisting of 26 pages and 2 exhibits?
 - A. Yes, I did.
 - Q. On September 5, 2018, did you prepare and cause to be filed in this docket, supplemental testimony consisting of 12 pages and 2 exhibits?
 - A. Yes, I did.
- Q. On September 13, 2018, did you prepare and cause to be filed, Cooper Revised Supplemental
- 18 Exhibit 1?
- 19 A. Yes.
- Q. Do you have any corrections to your testimony?
- 22 A. No, I don't.
- Q. If you were asked those same questions today, would your answers be the same?

	Page 49
1	A. Yes, they would.
2	MS. CULPEPPER: I move that Ms. Cooper's
3	prefiled direct testimony consisting of 26 pages
4	and her supplemental testimony consisting of
5	12 pages be copied into the record as if given
6	orally from the stand.
7	COMMISSIONER BROWN-BLAND: And that
8	motion is allowed. Her testimony will be treated
9	as if given orally from the witness stand.
10	(Whereupon, the prefiled direct and
11	supplemental testimony of
12	Manasa L. Cooper was copied into the
13	record as if given orally from the
14	stand.)
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AQUA NORTH CAROLINA, INC. DOCKET NO. W-218, SUB 497

TESTIMONY OF MANASA L. COOPER ON BEHALF OF THE PUBLIC STAFF – NORTH CAROLINA UTILITIES COMMISSION

August 21, 2018

1	Q.	PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND
2		PRESENT POSITION.
3	A.	My name is Manasa L. Cooper and my business address is 430 N.
4		Salisbury Street, Raleigh, North Carolina. I am a Staff Accountant
5		with the Accounting Division of the Public Staff - North Carolina
6		Utilities Commission, and represent the using and consuming
7		public.
8	Q.	HOW LONG HAVE YOU BEEN EMPLOYED BY THE PUBLIC
9		STAFF?
10	Α.	I have been employed by the Public Staff since November 6, 2017.
11	Q.	WILL YOU STATE BRIEFLY YOUR EDUCATION AND
12		EXPERIENCE?
13	A.	I am a graduate of the University of North Carolina at Wilmington
14		with a Bachelor of Science degree in Accountancy. I am also a
15		graduate of North Carolina Central University with a Master degree
16		in Public Administration. Prior to joining the Public Staff, I was
17		employed with the North Carolina Department of State Treasurer,
18		State and Local Government Finance Division My duties there

involved analyzing the financial statement audits of public authorities in North Carolina to assess their fiscal health. Prior to joining the North Carolina Department of State Treasurer, I was a Senior Accountant with Thomas E. Spivey, CPA, PA. My duties there included performing financial statement audits (including audits of federal and state funds), agreed-upon procedures, reviews, compilations and income tax services for non-profit organizations, small businesses and religious organizations.

9 Q. WHAT ARE YOUR DUTIES?

10 A. I am responsible for analyzing testimony, exhibits, and other data
11 presented by parties before this Commission. I have the further
12 responsibility of performing the examinations of books and records
13 of utilities involved in proceedings before the Commission, and
14 summarizing the results into testimony and exhibits for presentation
15 to the Commission.

16 Q. MS. COOPER, WHAT IS THE NATURE OF THE APPLICATION 17 IN THIS PROCEEDING?

A. On March 7, 2018, Aqua North Carolina, Inc. (Aqua or Company)

filed an application with the Commission seeking authority to

increase rates for all of its water and sewer service areas in North

Carolina. The purpose of my testimony in this proceeding is to

present the results of my investigation of the levels of revenue,

		0052	Š Ž
1		expenses, and investment filed by Aqua in support of its requested	
2		expenses, and investment filed by Aqua in support of its requested increase in operating revenues.	
3	Q.	WOULD YOU DESCRIBE THE PRESENTATION OF YOUR	
4		TESTIMONY AND EXHIBITS?	
5	A.	Yes. For each issue I will present a discussion of how and why I	Sep 21 2018
6		differ from the Company. Correspondingly, I will present schedules	2
7		showing the calculation of my adjustments to revenues, expenses,	ű
8		and rate base. My schedules will also reflect adjustments	
9		recommended by Public Staff witnesses Henry, Junis, Darden, and	
10		Hinton.	
11		Schedules 1(a) through 1(e) of my exhibit present the return on	
12		original cost rate base under present rates, Company proposed	
13		rates, and Public Staff recommended rates. Schedule 2, along with	
14		its supporting schedules, presents the original cost rate base.	
15		Schedule 3, along with its supporting schedules, presents the net	
16		operating income under present rates, Company proposed rates,	
17		and Public Staff recommended rates.	
18		Schedule 1 of Exhibit II presents the calculation of the gross	
19		revenue impact of the adjustments prepared by the Public Staff.	
20	Q.	WHAT MODIFICATIONS OF THE TEST PERIOD HAVE YOU	
21		MADE IN THIS PROCEEDING?	

1	Α.	In its application, Aqua made a pro forma adjustment to rate base
2		to include estimated plant additions, net of retirements, which will
3		be placed in service between October 1, 2017, and the hearing
4		date in this proceeding. Aqua also made pro forma adjustments to
5		increase salaries, benefits, and payroll taxes and other operational
6		expenses.
7		The Public Staff agrees with the Company that the test year should
'		The Fublic Staff agrees with the Company that the test year should
8		be updated for certain events that occurred after the test year.
9		Those events should be known and measurable as of a certain
10		date in order to be considered in evaluating the need for rate relief.
11		Therefore, the Public Staff witnesses have made adjustments in
12		this proceeding to update the Company's test year to recognize
13		certain events, including the increase in rate base, revenues, and
14		expenses as a result of growth that occurred through June 30
15		2018.
16		As part of this overall update adjustment, I have made adjustments
17		to recognize changes to plant in service, accumulated depreciation.

As part of this overall update adjustment, I have made adjustments to recognize changes to plant in service, accumulated depreciation, contributions in aid of construction, advances for construction, plant acquisition adjustment, and other rate base changes that occurred through June 30, 2018.

Q. WHAT ARE THE COMPANY'S PROPOSED INCREASES IN SERVICE REVENUES IN THIS CASE?

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		···· 0054
1	A.	The service revenues under present rates, the Company's proposed increases, and the Company's proposed rates are as
2		proposed increases, and the Company's proposed rates are as
3		follows:
4 5 6 7 8 9 10		Present Proposed Proposed Rates Increase Rates Aqua NC Water \$34,859,850 \$2,852,568 \$37,712,418 Aqua NC Sewer 14,112.255 604,940 14,717,195 Fairways Water 1,084,684 100,090 1,184,774 Fairways Sewer 1,360,925 723,545 2,084,470 Brookwood Water 5,109,303 421,838 5,531,141 Total Aqua \$56,527,017 \$4,702,981 \$61,229,998
12	Q.	WHAT CONCLUSIONS HAVE YOU REACHED AS TO THE
13		COMPANY'S RATE INCREASE REQUEST?
14	A.	Based on my investigation, the Company's original cost rate base
15		as of September 30, 2017, updated to June 30, 2018, is as follows:
16 17 18 19 20 21		Aqua NC Water \$ 103,485,586 Aqua NC Sewer 42,111,424 Fairways Water 3,758,815 Fairways Sewer 10,068,908 Brookwood Water 16,677,386 Total Aqua \$ 176,103,119
22		Based on the overall rate of return of 6.92% recommended by
23		Public Staff witness Hinton, I recommend that rates be set to
24		produce the following revenues:
25 26 27 28 29 30 31 32 33		Aqua NC Water Aqua NC Sewer Fairways Water Fairways Sewer Total Aqua 1,290,101 Fairways Sewer Total Aqua 1,946,333 Ferokwood Water Total Aqua 1,946,333 Ferokwood Water Total Aqua 0,000 Ferom Total Aqua Total Operating Revenues Seven Provided States Appeared

1		Based on these levels of revenues, I recommend the following
2		increases/(decreases) in service revenues:
3 4 5 6 7 8		Aqua NC Water \$(1,836,566) Aqua NC Sewer (462,331) Fairways Water 205,417 Fairways Sewer 585,408 Brookwood Water (214,702) Total Aqua \$(1,722,774)
9	Q.	WHAT ADJUSTMENTS RECOMMENDED BY OTHER PUBLIC
10		STAFF WITNESSES HAVE YOU INCLUDED IN YOUR
11		TESTIMONY?
12	A.	My exhibit reflects the following adjustments recommended by
13		other Public Staff witnesses:
14 15 16		 The recommendations of Public Staff witness Hinton regarding the capital structure, embedded cost of long-term debt, and return on common equity.
17 18		2) The recommendations of Public Staff witness Junis regarding the following items:
19 20 21 22 23 24 25 26		 (a) Service revenues under present rates (b) Service revenues under Company proposed rates (c) Availability revenues (d) Number of bills used to calculate annualization factors (e) Water consumption factors (f) Purchased water (g) Plant in service (h) Contributions in Aid of Construction (CIAC)
27 28		The recommendations of Public Staff witness Darden regarding the following items:
29 30 31 32 33		 (a) Purchased sewer (b) Purchased power (c) Chemicals (d) Testing fees (e) Sludge removal

				recommendations of Public Staff witness Henry ding the following items: Accumulated deferred income taxes (ADIT) Excess deferred income taxes (EDIT) Salaries and wages	COPY
1		4)	The regar	recommendations of Public Staff witness Henry ding the following items:	SIN
3 4 5 6 7 8			(a) (b) (c) (d) (e) (f)	Accumulated deferred income taxes (ADIT) Excess deferred income taxes (EDIT) Salaries and wages Employee pensions and benefits Miscellaneous expense Payroll taxes	
9	Q.	WHA	T ADJ	USTMENTS WILL YOU DISCUSS?	2018
10	A.			nting and ratemaking adjustments that I will discuss	Sep 21
11		relate	to the	following items:	•
112 113 114 115 116 117 118 119 120 121 122 122 123 124 125 126 127			1. 2. 3. 4. 5. 6. 7. 8. 9. 10. 11. 12. 13. 14. 15.	Plant in service Accumulated depreciation CIAC Accumulated amortization of CIAC Purchase acquisition adjustments (PAA) Accumulated amortization of PAA Advances for construction Excess capacity adjustment Working capital allowance Late payment fees Uncollectibles Miscellaneous revenues Transportation Contract services – legal Contract services – other Insurance	
28 29 30			17. 18. 19.	Regulatory commission expense Annualization adjustment Consumption adjustment	
31 32 33 34			20. 21. 22. 23.	Depreciation expense CIAC amortization expense PAA amortization expense Regulatory fee	
35 36			24. 25.	State income taxes Federal income taxes	

PLANT IN SERVICE

- 2 Q. WHAT ADJUSTMENTS HAVE YOU MADE TO PLANT IN
- 3 SERVICE?
- 4 A. I have made the following adjustments to plant in service in this
- 5 case:

6		<u>Amount</u>
7	Adjust post test year additions to actual costs	\$9,063,156
8	Remove purchase price related to future customers	(91,925)
9	Adjust sewer expansion-Neuse Colony	(2,120,000)
10	Adjust rate base-Neuse Colony	(99,145)
11	Adjust meter and meter installations	(4,416,536)
12	Total adjustment to plant in service	\$2,335,550

- 13 Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO INCLUDE THE
- 14 ACTUAL COST FOR POST-TEST YEAR ADDITIONS.
- 15 A. On its application, the Company included actual and estimated
- post-test year additions of \$36,129,482 in plant in service. In
- 17 response to Public Staff data requests, I have adjusted the
- 18 Company's post-test year plant additions for actual additions
- booked from October 1, 2017, through June 30, 2018. I have also
- 20 adjusted plant in service to include non-growth related additions for
- the month of July 2018. The net effect of these adjustments results
- in a level of post-test year additions of \$45,192,638, which is an
- increase of \$9,063,156 from the amount estimated in the
- 24 Company's application.

1 Q. HOW DID YOU DETERMINE YOUR ADJUSTMENT TO REMOVE

2 COSTS RELATED TO FUTURE CUSTOMERS FOR AQUA?

Typically, the purchase price paid by Agua for systems is based on the number of lots to be served times a set price per lot. Under certain contracts with developers. Agua paid the entire purchase price for a new subdivision or phase of an existing subdivision when it acquired the system from the developer, instead of paying the developer for each lot as customers connected to the system. For these systems, Agua books the entire purchase price paid to the developer at closing to plant in service. As a result, the purchase price related to the lots not yet served is included in plant in service on the Company's application. Current customers should not have to pay for plant costs related to future customers. Therefore, I have made an adjustment to remove from rate base the portion of the purchase price related to future customers. To determine the amount of plant related to future customers, I compared the purchase price booked by Aqua with the price of the plant that would be considered used and useful, based on the number of customers served as of June 30, 2018, resulting in a reduction to Agua plant in service of \$91,925.

21 Q. HAS THE COMMISSION PREVIOUSLY ADDRESSED THIS

22 ISSUE?

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A.

1 A.	Yes. The Commission addressed this issue in a previous rate case
2	for Heater Utilities, Inc., in Docket No. W-274, Sub 478. In that
3	docket, the Commission found that these payments should be
4	removed since current customers should not have to pay for plant
5	costs related to future customers.

6 Q. PLEASE EXPLAIN YOUR ADJUSTMENTS TO ALLOCATE 7 PURCHASED VEHICLES.

Α.

A.

The majority of the vehicles purchased by Aqua during the test period were placed into service as a part of the Aqua NC Water rate division. The purchase price of these vehicles, along with the applicable accumulated depreciation and depreciation expense, was allocated between the rate entities using the customer allocation percentages shown on Schedule 4 of my exhibit.

ACCUMULATED DEPRECIATION

15 Q. WHAT ADJUSTMENTS HAVE YOU MADE TO ACCUMULATED 16 DEPRECIATION?

I have adjusted accumulated depreciation to include an additional \$256,206 of depreciation related to adjustments made to plant in service for post-test year additions, adjustments for meters and meter installations, adjustments to rate base relating to the Neuse Colony wastewater system, cost related to future customers, and allocation of purchased vehicles, as discussed above.

CONTRIBUTIONS IN AID OF CONSTRUCTION (CIAC)

2	Q.	PLEASE EXPL	AIN YOUR	ADJUSTMENT TO	CIAC
_	G.			ADOCCI INITIAL IC	

A. I have made an adjustment to CIAC as part of my adjustment to update rate base to June 30, 2018. I have increased CIAC by \$4,770,588 to reflect actual additions made on the Company's books from October 1, 2017, through June 30, 2018, and to reflect recommendations regarding the Neuse Colony wastewater system provided by Public Staff witness Junis.

ACCUMULATED AMORTIZATION OF CIAC

- 10 Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO ACCUMULATED
- 11 AMORTIZATION OF CIAC.

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- 12 A. I have decreased accumulated amortization of CIAC by \$88,690 to
 13 reflect the amortization associated with the CIAC additions from
- October 1, 2017, through June 30, 2018, and I have included in
- 15 CIAC recommendations regarding the Neuse Colony wastewater
- system provided by Public Staff witness Junis.

PURCHASE ACQUISITION ADJUSTMENT (PAA)

- 18 Q. WHAT ADJUSTMENTS HAVE YOU MADE TO PAA?
- 19 A. I adjusted acquisition adjustment to include \$49,950 of Mid South
- growth related PAA from October 1, 2017, through June 30, 2018.

1		ACCUMULATED AMORTIZATION OF PAA
2	Q.	WHAT ADJUSTMENTS HAVE YOU MADE TO ACCUMULATED
3		AMORTIZATION OF PAA?
4	A.	I have adjusted accumulated amortization of PAA to reflect my
5		adjustments to the acquisition incentive account. I have also made
6		an adjustment to update accumulated amortization of PAA for
7		activity through June 30, 2018.
8		ADVANCES FOR CONSTRUCTION
9	Q.	WHAT ADJUSTMENTS HAVE YOU MADE TO ADVANCES FOR
10		CONSTRUCTION?
11	Α.	I have adjusted advances for construction to reflect the balances as
12		of June 30, 2018, as part of my adjustment to update rate base.
13		EXCESS CAPACITY ADJUSTMENT
14	Q.	PLEASE EXPLAIN YOUR ADJUSTMENTS FOR EXCESS
15		CAPACITY.
16	A.	There was an error made by the Company in its calculation of
17		excess capacity for this proceeding. The Company used the wrong
18		depreciation rate in determining the net plant in service and
19		depreciation expense subject to an excess capacity adjustment for

error by reducing the depreciation rate from 5% to 4%.

the Carolina Meadows wastewater treatment plant. I corrected this

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Next, I applied Public Staff witness Junis' excess capacity
percentage of 30.63%, 38.67% and 35.56% to remove from rate
base the percentage of plant and accumulated depreciation related
to excess capacity for the wastewater treatment plants at Carolina
Meadows, The Legacy at Jordan Lake, and Westfall Subdivision,
respectively.

WORKING CAPITAL ALLOWANCE

- Q. PLEASE DESCRIBE YOUR ADJUSTMENT TO THE WORKING
 GAPITAL ALLOWANCE.
- 10 A. I have made the following adjustments to the working capital11 allowance:

12 <u>Cash working capital</u>

I have calculated cash working capital as one-eighth of operating
and maintenance expenses, excluding purchased water and sewer
costs.

Prepayments

I have made several adjustments to the level of prepayments included by the Company on its application. First, I adjusted the unamortized balances for tank painting for Aqua NC Water and Brookwood Water to reflect the balances as of June 30, 2018, consistent with other updates made to rate base by the Public Staff in this proceeding.

	0063	_
		00 P
	Next, I have adjusted unamortized rate case expense and	4
	unamortized gains and losses to reflect my recommended levels for	OFFICIAL
	these items as discussed later in my testimony under regulatory	Ö
	commission expense.	
	Tax Accruals	2018
	I have calculated average tax accruals as one-fifth of	~
	unemployment taxes and regulatory fee plus one-half of property	Sep
	taxes.	
	LATE PAYMENT FEES	
Q.	PLEASE EXPLAIN YOUR ADJUSTMENTS TO LATE PAYMENT	
	FEES.	
	A. I have adjusted the late payment fee percentages for each of	
	the rate entities to reflect the per books levels of late payment	
	fees and service revenues for the test year. I then applied these	
	percentages to my adjusted levels of service revenues under	
	present, Company proposed, and Public Staff recommended rates	
	to derive my recommended levels of late payment fees.	
	UNCOLLECTIBLES	
Q.	PLEASE EXPLAIN YOUR ADJUSTMENTS TO	
	UNCOLLECTIBLES.	
A.	I have adjusted the uncollectibles percentages for each of the rate	
	Q.	unamortized gains and losses to reflect my recommended levels for these items as discussed later in my testimony under regulatory commission expense. Tax Accruals I have calculated average tax accruals as one-fifth of unemployment taxes and regulatory fee plus one-half of property taxes. LATE PAYMENT FEES Q. PLEASE EXPLAIN YOUR ADJUSTMENTS TO LATE PAYMENT FEES. A. I have adjusted the late payment fee percentages for each of the rate entities to reflect the per books levels of late payment fees and service revenues for the test year. I then applied these percentages to my adjusted levels of service revenues under present, Company proposed, and Public Staff recommended rates to derive my recommended levels of late payment fees. UNCOLLECTIBLES Q. PLEASE EXPLAIN YOUR ADJUSTMENTS TO UNCOLLECTIBLES.

entities to reflect the per books levels of uncollectibles, late

ſ	payment fees, and service revenues for the test year. I then
2	applied these percentages to my adjusted levels of service
3	revenues and late payment fees under present, Company
1	proposed, and Public Staff recommended rates to derive my
5	recommended levels of uncollectibles.

MISCELLANEOUS REVENUES

7 Q. WHAT ADJUSTMENTS HAVE YOU MADE TO

8 MISCELLANEOUS REVENUES?

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A. In its application, the Company included availability as a part of service revenues. I adjusted miscellaneous revenues for Aqua NC Water and Aqua NC Sewer operations to move the availability revenues included in service revenues to miscellaneous revenues to keep the accounting treatment of these revenues consistent with the other rate entities in this proceeding.

TRANSPORTATION

- 16 Q. PLEASE EXPLAIN YOUR ADJUSTMENTS TO
- 17 TRANSPORTATION EXPENSE.
- 18 A. Based on information provided by the Company, I applied an
- expense allocation factor of 78.33% to total transportation expense
- 20 to reflect the annual amount of expense to be recovered from
- 21 ratepayers.

1	My final adjustment to transportation expense is to allocate the
2	adjusted amount between the rate entities using the customer
3	allocation percentages shown on Schedule 4 of my exhibit.

CONTRACT SERVICES - LEGAL

5 Q. WHAT ADJUSTMENTS HAVE YOU MADE TO LEGAL

6 EXPENSES IN THIS CASE?

A.

I have made adjustments to legal fees to remove legal fees associated with fines and penalties and to remove legal fees that occurred before the test year. In addition, the Public Staff removed from test year legal expenses \$44,005 for legal services relating to legislation for two bills before the North Carolina General Assembly introduced at the request of Aqua, which are House Bill 351, the Fair Market Valuation for the purchase of government owned water and wastewater utilities, and House Bill 752, the Water Consumption Adjustment Mechanism. Customers should not pay for Aqua's lobbying costs.

17 Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO LEGAL FEES

A. As a result of oversight by the Company, the following legal fees should have been charged to non-utility expenses and excluded from this rate filing:

1		<u>Amount</u>
2 3 4 5 6		Fees associated with fines and penalties assessed by the NC Department of Environmental Quality Fees that occurred prior to the test year 12,942 Fees associated with lobbying expenses 44,005 Total adjustment to legal expenses \$67,046
7		I adjusted legal expense to remove the costs listed above from
8		operating expenses.
9		CONTRACT SERVICES - OTHER
10	Q.	WHAT ADJUSTMENTS HAVE YOU MADE TO CONTRACT
11		SERVICES-OTHER IN THIS CASE?
12	A.	I have made adjustments to contract services-other, to remove
13		contract services that occurred before the test year and to adjust
14		fees related to NC 811 locates as recommended by Public Staff
15		witness Junis.
16	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO CONTRACT
17		SERVICES-OTHER
18	A.	Contract services in the amount of \$1,366 were dated prior to the
19		test year, but were included in operating expenses for Aqua NC
20		sewer. I adjusted contract services-other to remove this cost from
21		operating expenses.
22		Upon recommendation by Public Staff witness Junis, an adjustment
23		was made to reflect adjustments to the NC 811 locates costs. This
24		adjustment was allocated between the rate entities using the

1		customer allo	cation percentages snown on Schedule 4 of my
2		exhibit.	
3			INSURANCE
4	Q.	PLEASE EXI	PLAIN HOW YOU DETERMINED YOUR PRO
5		FORMA LEVE	L OF INSURANCE EXPENSE.
6	A.	First, I adjust	ed the insurance premiums to reflect the current
7		premiums for	insurance for Aqua America, Inc., the parent
8		company of A	qua, provided by the Company, allocated to Aqua
9		using the follow	wing factors:
10		(a) The am	ounts of premiums paid by the Company for workers'
11		comper	sation and general liability insurance are based on
12		payroll.	Therefore, I have allocated workers' compensation
13		and ge	neral liability premiums to North Carolina based on
14		payroll	information provided by the Company. Ohio has a
15		separat	e workers' compensation policy and is not included in
16		the wo	orkers' compensation policy for Aqua America.
17		Therefo	ere I have excluded Ohio payroll in my allocation of
18		the wor	kers' compensation premium.
19		(b) I have	allocated the automobile premium based on the
20		number	of automobiles for North Carolina as a percentage to
21		the tota	I number of automobiles

		, w C C	8800
1	(c)	I have allocated property insurance to North Carolina based	AL C
2		on the values of the property covered by the current policy.	OFFICIAL COPY
3	(d)	The pollution control liability insurance premium is based on	0
4		revenues, and I have allocated this premium to North	
5		Carolina based on the revenues used to calculate the	018
6		premium.	Sep 21 2018
7	(e)	I have allocated umbrella, excess liability, employment	ű
8		practices, executive risk, cyber security, and other fees to	
9		North Carolina based on the overall nonregulated/customer	
10		factor for the test year of 9.11%.	
11	Next,	I have adjusted claims for workers' compensation, general	
12	liabili	ty, and automobile insurance to reflect the average of claims	
13	paid	for North Carolina for the last five years. This adjustment is	
14	consi	istent with the treatment of workers' compensation, general	
15	liabili	ty, and automobile insurance claims in Aqua's previous	
16	gene	ral rate case, Docket No. W-218, Sub 363.	
17	I hav	ve also included surety bonds for North Carolina based on	
18	inforn	mation provided by the Company.	
19	Thes	e adjustments resulted in a total insurance cost for North	
20	Caro	lina of \$599,781. I then allocated my adjusted levels of	

workers' compensation premium, workers' compensation claims,

automobile premium and automobile claims between capital, non-utility operations, and water and sewer expense based on my adjusted levels of salaries and wages. I allocated the remaining insurance items to the various North Carolina entities based on the number of customers. These adjustments resulted in a decrease in insurance expense of \$364,847.

Α.

REGULATORY COMMISSION EXPENSE

Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO REGULATORY
 COMMISSION EXPENSE.

In this proceeding, Aqua applied for rate case expenses totaling \$695,701 to be amortized over three years. The expenses included estimates of ongoing services and expenses including legal fees totaling \$225,700, what Aqua labels a Communications Initiative totaling \$133,000, postage – notices totaling \$90,878, Public Staff travel to Bryn Mawr, Pennsylvania totaling \$3,000, and PriceWaterhouseCoopers' fee for Public Staff information requests totaling \$10,000.

The Public Staff has removed the \$133,000 estimate for what Aqua describes as a Communications Initiative. This includes \$58,000 to the Paige Group and \$75,000 for Aqua Efforts — Customer Education and Mailings. These expenses were not incurred during the test year and, although the communications contain information

on Aqua's water quality plans, these are Aqua self-promotional communications. The timing of the mailings suggests that the purpose was to promote a more positive image of Aqua going into the customer hearings in this rate proceeding. Aqua's retention of a public relations firm to develop the mailings, which easily could have been developed in-house, further demonstrates the mailings were primarily for public relations purposes. It is not appropriate for customers to pay for expenses associated with Aqua's self-promotion.

Aqua filed this rate increase application on March 7, 2018. The informational mailings to all Aqua water customers were sent on February 19, 2018. Subsequent mailings were sent by Aqua to Raleigh area subdivisions that had experienced Aqua service issues, including Brayton Park, Brandon Station, Stillwater Landing, Stonehenge, Wildwood Green, and Coachman's Trail, in June 2018 prior to the June 25, 2018, Commission public witness hearing in Raleigh.

While the mailings provided some information useful to customers, the Aqua website www.ncwaterquality.com has useful customer information and customers could be directed to this useful website information by regular customer bill notations or regular billing inserts. Even if Aqua deemed the letters appropriate for a mailing,

1	the Company	could	have	included	the	letters	as	а	monthly	billing
2	insert at a low	er cost								

The postage for Commission required customer notice mailings has been reduced from Aqua's estimate of \$90,878 to \$43,298 based upon the actual mailing cost from the Commission ordered customer notices on April 20, 2018, totaling \$21,649 multiplied by two. The Public Staff has not traveled to Bryn Mawr, Pennsylvania, thereby eliminating the \$3,000 estimate, and to date the PriceWaterhouseCoopers invoice has not been received so the Public Staff has removed the \$10,000 estimate. The attorney's fees will be trued up based upon actual invoices.

ANNUALIZATION ADJUSTMENT

13 Q. WOULD YOU EXPLAIN YOUR ANNUALIZATION

ADJUSTMENT?

Α.

- Since Public Staff witness Junis has updated revenues to reflect the number of customers as of June 30, 2018, it is necessary to adjust the growth related expenses incurred during the test year to this updated level of customers. The end result is a level of expense that corresponds to the level of customers included in the revenue calculation.
- Based on information provided by Public Staff witness Junis, I have calculated annualization factors of 3.05% for Agua NC Water

1	operations, 9.73% for Aqua NC Sewer operations, 9.39% for						
2	Fairways Water operations, 7.32% for Fairways Sewer operations,						
3	and 2.36% for Brookwood Water operations.						
4	I have applied these annualization factors to my adjusted levels of						
5	purchased power, chemicals, and fuel for production for both water						
6	and sewer operations.						
7	CONSUMPTION ADJUSTMENT						
8 Q .	PLEASE EXPLAIN YOUR CALCULATION OF THE						
9	CONSUMPTION ADJUSTMENT.						

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A.

Based on information provided by Public Staff witness Junis, his adjustment to consumption resulted in an increase/decrease from the amount of gallons sold during the test year of (.47%) for Aqua NC Water operations, (1.85%) for Aqua NC Sewer operations, 2.97% for Fairways Water operations, (.91%) for Fairways Sewer operations, and 1.21% for Brookwood Water operations.

		0073	
1		I have applied these consumption factors to my adjusted levels of	1
2		purchased power, chemicals, and fuel for production for both water	OFFICIAL CO
3		and sewer operations.	Ö
4		DEPRECIATION EXPENSE	60
5	Q.	WHAT ADJUSTMENTS HAVE YOU MADE TO DEPRECIATION	Sep 21 2018
6		AND AMORTIZATION EXPENSE?	<u>~</u>
7	A.	I have made adjustments to depreciation expense to reflect Public	ű
8		Staff adjustments to plant in service for post-test year additions,	
9		adjustments for meters and meter installations, adjustments to rate	
10		base relating to the Neuse Colony wastewater system, cost related	
11		to future customers, adjustment to excess capacity and allocation	
12		of purchased vehicles.	
13		CIAC AMORTIZATION EXPENSE	
14	Q.	WHAT ADJUSTMENTS HAVE YOU MADE TO CIAC	
15		AMORTIZATION EXPENSE?	
16	A.	I have adjusted CIAC amortization expense to reflect my	
17		adjustments to CIAC for post-test year additions, CIAC adjustments	
18		related to the Neuse Colony wastewater system and an adjustment	
19		to excess capacity.	

		0074	Z-do
1		PAA AMORTIZATION EXPENSE	OFFICIAL COPY
2	Q.	WHAT ADJUSTMENTS HAVE YOU MADE TO PAA	
3		AMORTIZATION EXPENSE?	
4	A.	I have adjusted PAA amortization expense to reflect my	
5		adjustments to acquisition adjustments, including Mid South growth	5
6		related adjustments.	Sep 21 2018
7		REGULATORY FEE	Sep
8	Q.	WHAT ADJUSTMENTS HAVE YOU MADE TO REGULATORY	
9		FEES?	
10	A.	I have calculated regulatory fee using the statutory rate of 0.14%	
11		applied to total operating revenues under present, Company	
12		proposed, and Public Staff recommended rates.	
13		STATE INCOME TAXES	
14	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO STATE INCOME	
15		TAXES.	
16	A.	State income tax was calculated based on the adjusted levels of	
17		revenues and expenses, and the State income tax rate of 3%,	
18		effective January 1, 2017.	

FEDERAL	INCOME	TAXES

- 2 Q. WHAT ADJUSTMENTS HAVE YOU MADE TO FEDERAL
- 3 INCOME TAXES?

- 4 A. Federal income tax is based on the statutory corporate rate of 21%
- 5 as prescribed in The Federal Tax Cuts and Jobs Act of 2017,
- 6 effective January 1, 2018.
- 7 Q. DOES THIS CONCLUDE YOUR TESTIMONY?
- 8 A. Yes, it does.

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. W-218, SUB 497

In the Matter of
Application of Aqua North Carolina, Inc.,)
202 MacKenan Court, Cary, North)
Carolina, 27511, for Authority to Adjust)
and Increase Rates for Water and)
Sewer Utility Service in All Service)
Areas in North Carolina

SUPPLEMENTAL
TESTIMONY OF
MANASA L. COOPER
PUBLIC STAFF – NORTH
CAROLINA UTILITIES
COMMISSION

DOCKET NO. W-218, SUB 497

SUPPLEMENTAL TESTIMONY OF MANASA L. COOPER ON BEHALF OF THE PUBLIC STAFF – NORTH CAROLINA UTILITIES COMMISSION

SEPTEMBER 5, 2018

1	Q.	PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND
2		PRESENT POSITION.
3	A.	My name is Manasa L. Cooper. My business address is 430 North
4		Salisbury Street, Dobbs Building, Raleigh, North Carolina. I am a
5		Staff Accountant with the Accounting Division of the Public Staff -
6		North Carolina Utilities Commission.
7	Q.	ARE YOU THE SAME MANASA L. COOPER WHOSE DIRECT
8		TESTIMONY AND EXHIBITS WERE FILED IN THIS DOCKET ON
9		AUGUST 21, 2018?
10	A.	Yes.
11	Q.	WHAT IS THE PURPOSE OF YOUR SUPPLEMENTAL
12		TESTIMONY IN THIS PROCEEDING?

The purpose of my supplemental testimony is to present the

accounting and ratemaking adjustments I have updated from my

13

14

A.

1,		original testimony or recommended as	a result of information
2		provided by the Company subsequent to	that testimony, as well as
3		those updates and corrections recommen	nded by other Public Staff
4		witnesses.	
5	Q.	WHAT UPDATED SERVICE REVENUE	INCREASE/(DECREASE)
6		IS THE PUBLIC STAFF RECOMMENDIN	IG?
7	Α.	Based on the level of rate base, rev	enues, and expenses at
8		September 30, 2017, with certain upd	ates, the Public Staff is
9		recommending the following increase	s/(decreases) in service
10		revenues:	
11		Aqua NC Water \$(1,15)	9,093)
12		Aqua NC Sewer \$ 21	6,486
13		Fairways Water \$ (5	1,726)
14		Fairways Sewer \$ 63	35,495
15		Brookwood Water \$ 16	<u>82,962</u>
16		Total <u>\$ (19</u>	95,876)
17		Adjustments to rate base, revenues an	d expenses resulted in an
17 18		Adjustments to rate base, revenues an overall increase of \$1,526,898 in combine	

1	Q.	MS.	COOPER,	WHAT	UPDATED	OR	CORRECTED
2		ACCO	OUNTING AN	ID RATE	MAKING ADJ	USTME	ENTS DO YOU
3		RECO	MMEND?				
4	A.	I recor	nmend updat	ed, correcte	ed, or new adju	ıstment	s in the following
5		areas:					
6		1)	Plant	in service			
7		2)	Accur	nulated de	oreciation		
8		3)	Purch	ase acquis	ition adjustme	nt (PAA	1)
9		4)	Accur	nulated am	ortization of P	AA	
10		5)	Exces	s capacity	adjustment		
11		6)	Worki	ng capital a	allowance		
12		7)	Late p	ayment fe	es		
13		8)	Uncol	lectibles ar	nd abatements		
14		9)	Trans	portation			
15		10) Insura	ance			
16		11) Regul	atory comr	nission expens	se	
17		12) Annua	alization ar	d consumption	n adjust	ment
18		13) Depre	eciation exp	pense		
19		14) PAA a	amortizatio	n expense		
20		15) State	income tax	ces		
21		16) Feder	ral income	taxes		

1		The a	bove a	adjustme	ents are re	eflected	in the	attacl	ned Co	ope	er Supp.
2		Exhib	its I ar	nd II.							
3	Q.	WHA	T AD.	JUSTME	NTS RE	СОММ	ENDE	D BY	OTHE	RI	PUBLIC
4		STAF	F WI	TNESS	ES DO	YOUR	SUP	PEME	NTAL	EX	нівітѕ
5		INCO	RPOR	ATE?							
6	A.	Му	supple	mental	exhibits	reflect	the	follov	ving a	adju	stments
7		recon	nmend	ed by ot	her Public	Staff w	vitness	ses:			
8		1)	The r	ecomme	endations	of Publi	ic Staf	f witne	ss Jun	is re	garding
9			the fo	llowing	items:						
0			a)	Servic	e revenue	s under	r prese	ent rate	es		
1			b)	Servic	e revenue	s under	r Com	pany p	ropose	ed ra	ates
12			c)	Numb	er of bills	used to	calcul	ate an	nualiza	ation	n factors
13			d)	Plant i	n service						
14		2)	The r	ecomme	endations	of Publi	c Staff	witnes	ss Hen	ry re	garding
15			the fo	ollowing	items:						
16			a)	Accun	nulated de	ferred i	ncome	e taxes	(ADIT)	
17			b)	Salari	es and wa	ges					
18			c)	Emplo	yee pensi	ons and	d bene	efits			
19			d)	Misce	laneous e	xpense					
20			e)	Payro	ll taxes						
21		3)	The	recomr	nendation	of P	ublic	Staff	witne	SS	Boswell
22			regai	rding ex	cess defe	red inc	ome ta	axes (E	DIT).		

4	_	DI FACE DECODIDE VOLID DECOLUTION OF THE CONTROL OF
1	Q.	PLEASE DESCRIBE YOUR RECOMMENDED ADJUSTMENTS.

2 A. My adjustments are described below.

3 PLANT IN SERVICE

4 Q. PLEASE EXPLAIN YOUR ADJUSTMENTS TO PLANT IN

SERVICE.

A.

Several adjustments have been made to plant in service: First, to correct an error in the customer allocation percentages used to allocate vehicles purchased between Fairways Water, Fairways Sewer and Brookwood Water. The adjustment did not result in an overall change for the Company, but only for the three rate divisions listed above. The applicable depreciation expense and accumulated depreciation have been adjusted for this change as well. Second, to correct costs related to future customers based on information previously provided by the Company. Third, to account for a recommendation by Public Staff witness Junis to adjust meters and meter installations. As a result, plant in service increased by \$281,382.

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1		ACCUMULATED DEPRECIATION	OFFICIAL COP
2	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO ACCUMULATED	4
3		DEPRECIATION.	
4	A.	I adjusted accumulated depreciation to reflect the adjustments that	
5		were made to plant in service. As a result, accumulated depreciation	48
6		has decreased by \$69,229.	2018
7		POSITIVE ACQUISITION ADJUSTMENT (PAA)	Sep 21
8	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO PAA.	
9	A.	I adjusted the acquisition adjustment to increase Mid South Growth	
10		by \$4,950 and to include an acquisition incentive adjustment of	
11		\$75,090 that was subsequently discovered by the Company. As a	
12		result, PAA increased by \$80,040.	
13		ACCUMULATED AMORTIZATION OF PAA	
14	Q.	PLEASE EXPLAIN YOUR ADJUSTMENTS TO ACCUMULATED	
15		AMORTIZATION OF PAA.	
16	A.	I have adjusted accumulated amortization of PAA to correct an error	
17		on my prefiled schedules and to update accumulated amortization	
18		for the Mid South Growth and additional acquisition adjustment as	
19		listed above. As a result, amortization of PAA decreased by	
20		\$227,152.	
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1		EXCESS CAPACITY ADJUSTMENT
2	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT FOR EXCESS
3		CAPACITY.
4	A.	Excess capacity has been adjusted to reflect activity through June
5		30, 2018. As a result, excess capacity increased by \$518,095.
6		WORKING CAPITAL ALLOWANCE
7	Q.	PLEASE EXPLAIN YOUR ADJUSTMENTS TO THE WORKING
8		CAPITAL ALLOWANCE.
9	A.	I have adjusted unamortized rate case expense to reflect updates by
10		the Company to regulatory commission expense, which was used to
11		compute unamortized rate case expense. Average tax accruals
12		have been adjusted as well to reflect updates to unemployment
13		taxes. As of the date of this filing, there is outstanding information
14		from the Company that could affect these adjustments. The
15		adjustments will be updated when the information is provided. As of
16		the date of this filing, the working capital allowance increased by
17		\$58,110.
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1		LATE PAYMENT FEES
2	Q.	PLEAS EXPLAIN YOUR ADJUSTMENT TO LATE PAYMENT
3		FEES.
4	A.	I have adjusted late payment fees to reflect updates to service
5		revenues. As a result, the Public Staff recommended rates for late
6		payment fees increased by \$3,429.
7		UNCOLLECTIBLES AND ABATEMENTS
8	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO UNCOLLECTIBLES
9		AND ABATEMENTS.
10	A.	I have adjusted uncollectibles and abatements to reflect updates to
11		service revenues. As a result, the Public Staff recommended rates
12		for uncollectibles and abatements increased by \$15,915.
13		TRANSPORTATION
14	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO TRANSPORTATION
15		EXPENSE.
16	A.	The original adjustment for transportation expense has been
17		removed because it was subsequently discovered that the Company
18		made the same adjustment when the application was submitted. As
19		a result, transportation expense increased by \$199,179.

	INSURANCE

- 2 Q. PLEASE EXPLAIN YOUR ADJUSTMENTS TO INSURANCE
- 3 EXPENSE.

- 4 A. I have made two adjustments to insurance expense. For workers'
- 5 compensation and automobile premiums and for workers'
- 6 compensation and automobile claims, I corrected the payroll
- 7 capitalization percentage. This is shown on Cooper Supp. Exhibit I,
- 8 Schedule 3-3(a). I also updated the amount of claims paid through
- June 30, 2018. This is shown on Cooper Supp. Exhibit I, Schedule
- 10 3-3(b). As a result of these adjustments, insurance expense
- 11 increased by \$51,892.

12 <u>REGULATORY COMMISSION EXPENSE</u>

- 13 Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO REGULATORY
- 14 COMMISSION EXPENSE.
- 15 A. I have adjusted the amortization period for regulatory commission
- expense from three years to five years. As of the date of this filling,
- there is outstanding information from the Company that could affect
- these adjustments. The adjustments will be updated when the
- 19 information is provided. As of the date of this filing, regulatory
- commission expense decreased by \$30,117.

1		ANNUALIZATION AND CONSUMPTION ADJUSTMENT
2	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO THE
3		ANNUALIZATION AND CONSUMPTIONS ADJUSTMENTS.
4	A.	I have updated the annualization and consumption adjustment to
5		reflect changes in the number of pro forma bills used to calculate
6		annualization factors as provided by Public Staff witness Junis. As
7		a result, the annualization adjustment decreased by \$118,301 and
8		the consumption adjustment increased by \$1,568.
9		DEPRECIATION EXPENSE
10	Q.	PLEASE EXPLAIN YOUR ADJUSTMENTS TO DEPRECIATION
11	Ψ.	EXPENSE.
12	A.	I have adjusted depreciation expense to reflect the adjustments that
13		were made to plant in service. As a result, depreciation expense
14		increased by \$66,239.
15		AMORTIZATION OF PAA
16	Q.	PLEASE EXPLAIN YOUR ADJUSTMENTS TO PAA
17		AMORTIZATON EXPENSE.
18	Α.	I have adjusted PAA amortization expense to correct an error on my
19		prefiled schedules and to update accumulated amortization for the
20		Mid South Growth and additional acquisition adjustment as listed
21		above. As a result, amortization expense of PAA decreased by
22		\$227,152.

1		STATE AND FEDERAL INCOME TAXES
2	Q.	PLEASE EXPLAIN YOUR ADJUSTMENT TO STATE AND
3		FEDERAL INCOME TAXES.
4	A.	I have adjusted State and Federal income taxes to reflect
5		adjustments in net operating income, O&M and G&A expenses
6		depreciation and amortization expense, payroll taxes, regulatory fee
7		and interest expense. As a result, State and Federal income taxes
8		increased by \$6,780 and \$46,035, respectively.
9	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
0	Α	Yes it does

BY MS. CULPEPPER:

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- Q. Mr. Henry, do you have a summary of your testimony?
 - A. (Windley Henry) Yes, I do.
 - Q. Would you please read it?
- A. Aqua North Carolina filed a rate increase application on March 7, 2018. I performed an investigation of the data in the application as well as the books and records and prefiled testimony exhibit on August 21, 2018, as well as supplemental testimony and an exhibit on September 5, 2018.

On September 13, 2018, I filed a revised supplemental exhibit that reflects updates and revisions to my prefiled and supplemental testimony and exhibits. I will now summarize my more significant adjustment.

I have adjusted accumulated deferred income taxes related to rate case expense and repair tax credit to reflect the unamortized balance of these deferred items. I have adjusted ADIT to include amounts associated with post-test year additions based on calculations provided by the Company. ADIT has also been adjusted to include the Public Staff adjusted level of excess deferred income taxes.

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I have updated the federal portion of protected EDIT to reflect the amount provided by the company in response to Public Staff date requests. I have also adjusted EDIT to include the amount of the federal unprotected EDIT and state EDIT recommended by Public Staff Ms. Boswell in her testimony.

I have reduced salaries and wages to remove salaries related to open positions. If and when these positions will be filled and how much the new employee will be paid if these positions are filled, is not actual and known. Even if the Company has filled the positions, those employees may have left the Company during the interim period. Aqua has historically experienced some turnover in employees, and therefore, will always have some level of open positions on an ongoing basis.

I have reduced salary and wages to reflect the overtime hours and overtime pay rate for each individual employee based on updated payroll as of June 30, 2018.

I have adjusted salaries and wages to remove 50 percent of the compensation, including pensions and incentive plans of the top five executive officers of Aqua America to reflect the Public Staff recommended

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level of salary and wages for these executives. It is reasonable to expect that management will serve the shareholders as well as the ratepayers, therefore, a portion of management compensation and pension should be borne by the shareholders.

Matching adjustments have been made to pensions, and benefits, and payroll taxes to reflect the Public Staff adjusted level of salaries and wages.

Miscellaneous expense has been adjusted to remove 50 percent of the compensation and expenses associated with the board of directors of Aqua America that have been allocated to Aqua. The premise of this adjustment is closely linked to the premise of the adjustment made by the Public Staff related to executive compensation.

I have also adjusted miscellaneous expense to include the actual cost associated with the Company's communication initiative and customer education mailings that the Company had included as rate case expense.

This concludes my summary.

- Q. Ms. Cooper, do you have a summary of your testimony?
 - A. (Manasa Cooper) Yes, I do.

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Page 91

- Q. Would you please read it?
- A. Aqua North Carolina Incorporated filed a rate increase application on March 7, 2018. I performed an investigation of the data in the application as well as the Company's books and records. I prefiled testimony and exhibits on August 21, 2018, as well as supplemental testimony and exhibits on September 5, 2018. I filed a revised supplemental exhibit on September 13, 2018, to reflect various updates and revisions.

The purpose of my testimony is to present the accounting and ratemaking adjustments that I am recommending as a result of my investigation of the revenue, expenses, and rate base filed by Aqua in support of its requested increase in service revenues. I will summarize my more significant adjustments.

I have adjusted plant in service to correct an error in the customer allocation percentages used to allocate vehicles purchased between Fairways Water, Fairways Sewer and Brookwood Water. In addition, costs related to future customers has been corrected based on information previously provided by the Company.

Finally, an adjustment to meters and meter installations for Aqua Water and Brookwood Water was

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made based on a recommendation by Public Staff witness Junis. The applicable accumulated depreciation and depreciation expense has been adjusted for these items. As a result, plant in service increased by \$281,382 and accumulate depreciation and depreciation expense increased by \$69,229.

I have adjusted the positive acquisition adjustment, PAA, to reflect an increase in Mid South Growth of \$4,950 and to include an acquisition incentive adjustment that was subsequently discovered by the Company. As a result, PAA increased by \$80,040. In addition, I have adjusted accumulated amortization of PAA to correct an error on my prefiled schedules and to update accumulated amortization and amortization expense for the Mid South Growth and the additional acquisition adjustment as listed above. As a result, accumulated amortization and amortization expense of PAA decreased by \$227,152.

I have adjusted excess capacity to reflect activity through June 30, 2018. As a result, excess capacity increased by \$518,095.

My original adjustment for transportation expense has been removed because it was subsequently discovered by the Company -- or subsequently discovered

that the Company made the same adjustment when the application was submitted. As a result, transportation expense increased by \$199,179.

Lastly, I have adjusted the annualization and consumption adjustment to reflect changes in the number of pro forma bills used to calculate annualization factors as provided by Public Staff witness Junis. As a result, the annualization adjustment decreased by \$118,301, and the consumption adjustment increased by \$1,568.

That concludes the summary of my testimony.

MS. CULPEPPER: I move that the exhibits be identified as marked and entered into evidence.

COMMISSIONER BROWN-BLAND: All right.

That motion will be allowed, and that the exhibits to both Witness Henry and Witness Cooper will be received into evidence.

(Whereupon, Public Staff Henry Exhibit I, Public Staff Henry Supplemental Exhibit I, Public Staff Henry Revised Supplemental Exhibit I, Public Staff Cooper Exhibit I, Public Staff Cooper Exhibit II, Public Staff Cooper Supplemental Exhibit I, Public Staff

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1	Cooper Supplemental Exhibit II, and
2	Public Staff Cooper Revised Supplemental
3	Exhibit I were identified and admitted
4	into the record.)
5	BY MS. CULPEPPER:
6	Q. Mr. Henry, have Aqua and the Public Staff
7	entered into a partial settlement agreement?
8	A. (Windley Henry) Yes, we have.
9	MS. CULPEPPER: We are passing out an
10	exhibit now. We request that this be marked as
11	Henry Additional Direct Exhibit 1.
12	COMMISSIONER BROWN-BLAND: All right.
13	Ms. Culpepper, I'm going to identify this with the
14	long name of Henry Additional Direct Partial
15	Settlement Agreement Exhibit 1.
16	(Whereupon, Additional Direct Partial
17	Settlement Agreement Exhibit 1 was
18	marked for identification.)
19	MS. CULPEPPER: Could you repeat that,
20	please?
21	COMMISSIONER BROWN-BLAND: Henry
22	Additional Direct Partial Settlement Agreement
23	Exhibit 1.
24	MS. CULPEPPER: Thank you.

Page 95 1 BY MS. CULPEPPER: 2. Mr. Henry, have you had a chance to look at 3 the document? 4 Α. Yes, I have. 5 Ο. Is it the document that the Public Staff 6 filed to memorialize the agreement between Aqua and the 7 Public Staff? 8 Α. Yes, it is. 9 Q. And it was filed on September 17, 2018? 10 Yes, it was. Α. 11 And the title of the agreement is "Partial Ο. 12 Settlement Agreement and Stipulation"? 13 Α. Yes, it is. 14 Q. Attached to this agreement is a schedule on 15 the back; is that correct? Supplemental Exhibit 1 with 16 its two pages? 17 Α. Yes. 18 MS. CULPEPPER: I move that Henry 19 Additional Direct Partial Settlement Agreement 2.0 Exhibit 1 be entered into evidence. 21 COMMISSIONER BROWN-BLAND: That motion 22 will be allowed. 23 (Whereupon, Additional Direct Partial 24 Settlement Agreement Exhibit Number 1

Page 96 1 was admitted into evidence.) 2. BY MS. CULPEPPER: 3 Mr. Henry, I had another question about the Ο. 4 exhibit. 5 Does it show the settled items and also the 6 unsettled items at the bottom? 7 Yes, it does. Α. 8 MS. CULPEPPER: The witnesses are 9 available for cross-examination. 10 COMMISSIONER BROWN-BLAND: Does the 11 Attorney General have any cross? 12 MS. FORCE: I have one question. 13 CROSS EXAMINATION BY MS. FORCE: 14 Q. Thank you. I think this is for Ms. Cooper, 15 but it could be for either of you. 16 Ms. Cooper, if you would turn to your Revised 17 Supplemental Exhibit, Schedule 1, and look down to line 18 40. 19 MS. CULPEPPER: Could you tell me again, I'm sorry, what exhibit you're referencing? 2.0 21 MS. FORCE: Public Staff Cooper Revised 22 Supplemental Exhibit 1, Schedule 1, page 1. 23 BY MS. FORCE: And I'm looking at line 40. You mentioned, 24 Ο.

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- in your summary, that you had identified some of the main adjustments that were made. I just wanted to ask you about the adjustment that was made for the rate of return on equity.
- I know that wasn't yours, that was testimony from Mr. Hinton; is that right?
 - A. (Manasa Cooper) That's correct.
- Q. So if we look across line 40 to column F, am I right, then, would you agree with me that the amount of adjustment related to the rate of return would be 1 million 990 -- can you hear from that? I don't know if I'm being picked up. \$1,995,556 -- 656?
 - A. That's correct.
- Q. And that's the amount of reduction in the annual revenue requirement if the Commission approves a 9.2 percent rate of return on equity instead of the original 10.9 percent that was recommended by Aqua; is that right?
 - A. That's my understanding.
- Q. And if you look one column to the right of that, there is a number that shows the adjustment from Aqua of \$117,391.
- Is that the amount of difference that it made when the witness for Aqua agreed that 10.8 percent rate

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of return on equity would be acceptable to -- as
sufficient, as far as Aqua is concerned?

A. That's correct.

MS. FORCE: Okay. Thank you. I don't
have any other questions.

COMMISSIONER BROWN-BLAND: All right.

Cross from the Company?

CROSS EXAMINATION BY MR. BENNINK:

Q. Mr. Henry, I want to start with you, and I've got a couple of questions that arise just from the summaries that I want to ask both you and Ms. Cooper.

At the bottom of the first page of your summary, Mr. Henry, you discuss the -- your adjustment -- the adjustment to remove salaries and -- salaries related to open positions, correct?

- A. (Windley Henry) That's correct.
- Q. And in this instance, that is a settled position between the Company and the Public Staff; is that correct?
 - A. (Witness peruses document.)

 That's correct.
 - Q. And is it correct that the Public Staff, through two adjustments initially in -- I think in your direct testimony, proposed to eliminate nine positions,

and through negotiation, the Company and the Public

Staff agreed upon a number of five?

- A. That's correct.
- Q. Now, do you have the stipulation in front of you, the partial stipulation? Look at page 5, items D and ${\tt E}$.

7 MS. CULPEPPER: Did you say B, as in 8 boy?

9 MR. BENNINK: No. I'm sorry, D, as in dog, and E.

11 BY MR. BENNINK:

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- 12 Q. Do you have that, Mr. Henry?
- A. I have page 5. Which items?
- 14 Q. D and E.
- 15 A. Yes.
 - Q. All right. It is correct, isn't it, that your adjustment just to remove the salaries and wages for the five open positions is \$175,000, correct?
 - A. Yes, that's correct.
 - Q. And in E, when you take out the benefits related to those five open positions, it's another adjustment of \$150,000 plus?
 - A. That's correct.
- 24 Q. And so the total for those two adjustments

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taken out of salaries, and wages, and benefits is \$325,000; is that correct?

- A. That's correct.
- Q. All right. Thank you.

Ms. Cooper, on page 2 -- well, starts at the bottom of page 1 of your summary, you say:

"The applicable accumulated depreciation and depreciation expense has been adjusted for these items. As a result, plant in service increased by \$281,382 and accumulated depreciation and depreciation expense increased by \$69,229."

Now, can you tell me for each category, for instance, beginning with plant in service, you say there was an increase under your proposal of \$281,000, rounded.

What did you eliminate from plant in service that was proposed by the Company?

A. (Manasa Cooper) Well, actually, with the plant in service adjustments, there were some eliminations and some additions. That change is a combination of both. And what we have, if you look at -- in my revised supplemental schedules, on Exhibit 2-1, it gives you a detail of what's included

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in that plant in service number to see those adjustments. Let's see. Here it is.

Now, the adjustment is lines 1 through 6, and in the adjustment to number 1, post-test year additions, that number is supplied by the Company. And that number 1 did not change from my prefiled testimony to my revised supplemental. The cost related to future customers, that number did change, because, as I described in my summary, that there was -- the Company had updated that amount, and I prefiled it as if it had not been updated. So that was to correct the fact that the cost related to future customers had been updated by the Company.

Now, on line number 3 is an adjustment proposed by staff engineer Junis in relation to the Neuse Colony expansion to \$2,120,000. Item number 4, line number 4, the adjustment to meters and meter installations, that number has changed from my prefiled testimony. I can't give you the exact dollar amount, but there is a slight difference in what that amount was in my prefiled testimony.

And on line number 5, the adjustment to allocate purchased vehicles, those numbers varied because I used -- the customer ratios were not

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following the correct rate divisions. So those particular -- even though, in total, for the allocated purchases, the number is still zero, the allocations between the different rate divisions either decreased or increased based on the correct customer ratio.

So the difference in the plant in service number is a very -- is made up of various issues.

- Q. And how about your calculation of the depreciation expense increase; where is that now?
- The actual -- well, let's start with the Α. accumulated depreciations first, and that is on Cooper Supplemental Exhibit 1, Schedule 2, I want to say 2 dash -- I think 2-7. No. I'm getting too far back. Let's see. Okay. It is Schedule 2-2. And what you see, you'll see the same line items except for the Neuse Colony expansion, because there's no accumulated depreciation for that particular line item. Because the way it was originally classified, it was nondepreciable, so there is no related accumulated depreciation for the Neuse Colony adjustment. But you see these same line items listed on this schedule that's listed on Schedule 2-1, and so that, you can see the accumulated depreciation effect of those changes. And I can't -- the only thing -- I can't remember the

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exact dollar amount that they changed by, because as I said earlier, it's various changes plus or minus.

And you'll see, on Schedule -- for the depreciation expense, Schedule 3 -- let's see. It's towards the back. I want to say Schedule 3-7. Not 7. Let's see. 3-6, you will see the related accumulated depreciation for those same line items as well.

- Q. All right. Thank you.
- A. Uh-huh.
- Q. You say that you adjusted excess capacity to reflect activity through June 30th, and that increased by \$518,000, over half a million dollars.

What accounts for that adjustment?

- A. Well, what happened is that the amount that's in my prefiled schedules only includes activity through the test year. And the excess capacity, of course, based on the plant items that's listed on Schedule 2 -- let's see. Excess capacity is on Schedule 2 -- on Schedule 2-6. And you'll see that, with each of these sewer systems, there's a plant cost associated with it. And what's happened is that those plant costs have been updated through 6/30/18. So, of course, those numbers increased from what was in my prefiled testimony.
 - Q. All right. And some of those -- some of

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- those adjustments were for plant additions made after the test year, correct?
 - A. That's correct.
- Q. And even though -- even though it might have been a refurbishment project or other capital additions, you applied the same excess capacity adjustment to those type capital expenditures that you did for the initial plant; is that correct?
- A. Well, I applied them to whatever the Company identified as the additional plant costs.
- Q. But you started off applying the excess capacity adjustment to the, let's say, the test year --
 - A. Yes.
- Q. -- investment plants --
- 15 A. Uh-huh.
- Q. -- but if there were -- if there were
 investments in plant subsequent to the June 30th or
 this test year, you excluded 30 percent of those costs
 as well on the same rationale; is that right?
- 20 A. Or 30 -- well --
- Q. Or a ballpark 30?
 - A. Right. It's different for each subdivision.
- Q. All right. Okay. That's all I've got there.

 Let me ask you -- and this is for Ms. Cooper

- 1 too -- is it correct that, on page 2, lines 51 and 52,
- 2 | column F, and this would be on your Cooper Exhibit 2,
- 3 | Schedule 2, which I'll call, in effect, the
- 4 reconciliation.
- 5 A. Let me pull the right one. Okay. Okay.
- 6 Q. Is it true that when you -- and this exhibit
- 7 | was filed with your direct testimony on August 21st,
- 8 correct?
- 9 A. Yes, it was.
- 10 Q. Is it correct that, on this exhibit, page 1,
- 11 | line 1, column F, it indicates that the starting point
- 12 for this case was a rate increase of \$4,935,516?
- 13 A. Or increase in total revenues.
- 14 Q. In total revenues. That's right.
- Is it correct that, on page 2, going to lines
- 16 | 51 and 52 of that exhibit, the Public Staff initially
- 17 proposed negative revenue adjustments in this case
- 18 totaling what I'll call \$6.65 million rounded?
- 19 A. That's correct.
- 20 Q. And you proposed, in your direct case, a rate
- 21 decrease of \$1.7 million, slightly more?
- 22 A. That's correct.
- Q. All right. If you would go to your
- 24 | supplemental testimony, which was filed on

September 5th, and we'll go to the same schedule, which is your Exhibit 2, Schedule 1.

A. Uh-huh.

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Q. If we again look at lines 53 and 54, column F, in this filing, which, you know, the initial filing was August 21st, this was your supplemental testimony filed on September 5th. So let's say approximately 15 days later.

Is it correct then that the revenue impact of the Public Staff's adjustments was reduced from the initial adjustment of \$6.65 million down to \$5.133 million?

- A. That's correct.
- Q. And is it also true that your -- the proposed base rate decrease which you initially proposed was reduced from \$1.7 million to 1 -- or \$197,484?
 - A. That's correct.
- Q. So that's a -- your initial -- your initial rate decrease proposal was 1.7, somehow it went down to only \$200,000 ballpark in a matter of 15 days; is that correct?
- A. That's correct.
- Q. Now, if you would, look at the settlement agreement, which was filed on September 8th -- 17th of

- this year. And that was just yesterday, correct?
- A. That's correct.

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- Q. Is it correct that, on the settlement,

 Exhibit 1, which is -- consists of two pages, if you go
 to page 2, and line 55 of that exhibit, is it true that
 the revenue impact of the Public Staff's adjustment was
 reduced from the supplemental testimony adjustment
 level of \$5.13 million down to 3 point, I would say 6,
 7 million dollars?
 - A. That's correct.
 - Q. That's a total reduction of almost \$3 million? All right. It's a total reduction of approximately \$3 million since you originally filed the case and you had a proposed reduction -- revenue reduction of \$6.65 million.
 - A. That's correct.
 - Q. So is it -- does it follow that, rather than your initial recommendation of a rate decrease, your schedules now support a base rate increase for Aqua of \$1.27 million? And that's shown on line 57 of the settlement exhibit, page 2 of 2.
 - A. Yes, that's the amount, approximately.
- Q. So to summarize, is it correct that the Public Staff has gone from initially -- on recommending

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on August 21st, a base rate revenue decrease for Aqua
of approximately \$1.7 million to a rate increase today
of approximately \$1.27 million?

- A. Yes, that summary is correct.
- Q. Do you agree that there are approximately 15 unsettled issues between the Public Staff and Aqua which will be decided by the Commission in this case?
 - A. Yes, that's correct.
- Q. All right. I want to move on to regulatory commission expense.

In your direct testimony filed in this docket on August 21st, did you recommend a three-year amortization period for rate case expense? And that's the common term that we use for regulatory commission expense.

- A. Yes, I did.
- Q. And that's found at Cooper Exhibit 1, Schedule 3-5, column B; is that correct?
 - A. On my direct? Let's see.

 (Witness peruses document.)
- Yes, so my direct exhibits, yes.
- Q. And has it been usual and customary for the Public Staff to recommend utilization of a three-year amortization period for regulatory commission expense

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- in water and wastewater cases?
- A. From my understanding, typically in the past, it has been, but there have been exceptions.
 - Q. And do you agree with that, Mr. Henry?
 - A. (Windley Henry) Yes, I do.
 - Q. And what would the exceptions be?
- A. (Manasa Cooper) Well, the one that comes to mind is that, in the latest KRJ Utilities rate case, the amortization period for those rate expenses was three years, that was used. But the question did come from the Commission that, since KRJ had not been in for a rate case in a number of years, why wasn't a longer amortization period being used? That's the one that, since I have been a part of Public Staff, that I can relate to.
 - Q. But that was not an adjustment. I mean, that case was settled on a three-year amortization period, was it not?
 - A. Right. But the question did come from the Commission as to why it was not.
 - Q. That's right. And an answer was proposed, wasn't it?
 - A. Right. That it was the typical three years is what we standard -- use as a standard.

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- Q. Did the Commission have the opportunity to say on that one item that they were not going to -- they were not going to approve that part of the stipulation?
- A. Yes, they -- right. But it was still approved.
 - Q. They did approve it, didn't they?
 - A. Yes, they did.
- Q. And let me ask you, does the length of the amortization period for items such as rate case expense have cash flow implications for Aqua and other utilities?
 - A. Yes, it does.
- Q. And tell me how.
- A. Well, if you look at Schedule 3 -- let's see. Excuse me, it's Schedule 2 -- let's see. It's the cash working capital schedule. It is Schedule 2-7. You will see that, in order to -- or I guess the cash working capital schedule, first of all, recognizes that in between -- when a company has -- in between the time a company has to pay an expense and the time that they receive the revenue to operate, that there is a time lag. And so that cash working capital schedule gives them a bridge between that gap. And you'll see, on

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- that schedule, on line number 9, that there is an adjustment to take into consideration that unamortized portion of the regulatory fee.
- Q. The regulatory fee or regulatory commission expense?
- A. I'm sorry. Yes. I'm getting the two terms mixed up there. You will see, on the line number 4, I'm sorry, unamortized rate case expense. So, of course, if the amortization period is longer, then, of course, that number would be less. So yes, it would -- it could affect the Company's cash flow.
- Q. And I don't have that exhibit before me.

 How much is the adjustment that you put in there?
- A. I can give it to you -- I don't have it in total, but I have it per rate division, that particular number.
- Q. Just tell me Aqua Water.
- A. \$232,846.
- Q. Now, that includes much more than just regulatory commission expense, doesn't it?
 - A. Not in that number; no, sir. That is the exact number for the unamortized portion of rate case expense for Aqua Water.

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- Q. For this case? How much rate case expense are you showing in your exhibit, ma'am?
 - A. Now, that has been updated. Let's see.

(Witness peruses document.)

We are showing a total cost through today, of what we received in actual invoices, rate case expense of \$462,805, in total.

- Q. And that's through today?
- A. That's through today.
- Q. Do you know what time period that actually covers?
- 12 A. It -- everything up through that we received through today.
 - Q. All right.
 - A. And I understand there are some other pending invoices to be received as well to update that number even further.
 - Q. In terms of my question regarding cash flow implications, let me give you a hypothetical example. Let's say, rather than using this average, because the hypothetical that I had come up with for purposes of questioning was rate case expense of \$375,000. Now, if you amortize that over three years, the Company would be allowed an expense allowance in rates of \$125,000,

correct?

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- A. That's correct, per year.
- Q. If you amortize it over five years, the allowed expense would be \$75,000?
 - A. Correct.
- Q. So the difference there is \$50,000 based upon which amortization period you take?
- A. Yes, that's correct.
- Q. Doesn't that have cash flow implications for the utility?
- A. Yes. Because it's less that they are recovering, of course, in that particular year and their expenses.
- Q. And isn't that -- that would be, I think -- well, I don't want to get in a math problem, so I'll move on from that.

It is true that, in your supplemental testimony at page 10, lines 15 and 16, which was filed on September 5th, you switched to use of a five-year amortization period for regulatory commission expense; isn't that correct?

- A. That's correct.
- Q. And in your -- as we previously established, in your direct testimony filed on August 21st, you were

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using a three-year amortization period?

- A. That's correct.
- Q. Why -- and so my next question was going to be, why did the Public Staff change the amortization period.

Is your answer what you previously said, that coming from the KRJ case, the Commission asked a question as to why a five-year amortization period was not used?

- A. That's not the primary reason. The primary reason is just looking at the number or the amount of legal fees that has been incurred to date, and what's to come in this particular rate case in comparison to the last two rate cases. And also it's the thought that, since the Company is utilizing the WSIC/SSIC mechanism, that there would be a longer time lag in between rate cases, since they are recovering those certain costs incrementally. And we have seen that it's been four and a half years since they have come in for their last rate case. So those were the two primary reasons as to why the amortization period is now recommended to be five years instead of three.
- Q. Have you been in the room last week and today to hear the questions from the Commission, and in

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particular, about secondary water quality problems and what the Company needs to do to rectify those problems?

- A. Yes, I was here.
- Q. Do you think it's likely, with the emphasis on that, that the Company may well hit the 5 percent cap on WSIC/SSIC, WSIC in particular, before the five years that you're now putting forward?
 - A. It's possible. Yes, I think it's possible.
- Q. I mean, before the WSIC was put in, my recollection is that the Company had rate cases, they may have had -- the last three rate cases, there may have been a year or little more in between two of them, and two years between the last one, which was Sub 363 in the prior case.

Is that your recollection, your understanding?

- A. I would have to defer to someone who has that historical.
- Q. Mr. Henry, do you know the answer to that question?
- A. (Windley Henry) I don't know what the time frame was between the Sub 319 and 363 rate cases.
- Q. But would you agree that, with what we heard today, that there would be renewed or more emphasis put

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on WSIC investment that may hasten the Company reaching that cap and having to file for a rate increase faster?

- A. Could you repeat that question again?
- Q. Based on the testimony -- or the questions and the testimony that has been put in the record thus far, if you have been here to hear it, would you agree that there is significant interest and emphasis on expenditures to correct secondary water quality problems that would qualify for WSIC treatment?
 - A. Yes.
- Q. And do you think that that emphasis could cause the Company to reach its cap on -- the 5 percent cap on WSIC expenditures faster than, say, the five years that you're saying it would be before they would have another rate increase?
 - A. I guess that's possible, yes.
- Q. Did -- who -- what was the genesis of this idea, to go with the five-year amortization period?
- A. She explained to you our thoughts behind going from three years to five years. One of the big problems was the amount of legal fees that have been incurred to date and the legal fees that will be incurred subsequent to this date. Also, the five and a half years in between rate cases. I mean four and a

half, excuse me.

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- Q. And would you -- would you concede that this has been a very contentious case and that -- how many lawyers does the Public Staff have working on the other side?
 - A. They are right there, count them yourself.
 - Q. Mr. Drooz been involved as well?
- A. He has advised us, yes.
- 9 Q. I mean, this has been, you know -- well, how
 10 long has it been since we had a litigated case? Was
 11 that Sub 319 case?
- 12 A. It was the Sub 319 rate case, yes.
- Q. So we had the Sub 363 case that was settled?
- 14 A. Yes.
- 15 Q. This case has not been settled.
- 16 A. No.
- Q. And it has put a major workload on both the Public Staff and the Company; is that correct?
- A. I would agree with that. I would definitely agree with that.
 - Q. Put a lot of stress out there, hasn't it?
- 22 A. Yes, it has.
- Q. And so would you expect a case of that nature, that has not been settled, only partially

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- settled, would result in increased legal fees?
- A. Right. And therefore, we have tried to smooth out that impact directly by amortizing these over a five-year period instead of three.
- Q. But do you agree that it does cause -- you know, that that does cause some cash flow -- potential cash flow problems, in terms of rate recovery?
 - A. Yes, it does.
- Q. Do you know -- and we'll go back to

 Ms. Cooper. You initially started out recommending a

 three-year amortization period, changed to five.

Did the Public Staff ever discuss this change with the Company, particularly in advance of the Public Staff's decision to make this change in position?

- A. (Manasa Cooper) Now, that, I'm not aware of.

 I'm not sure what discussions, because I was not privy

 to the actual phone conversations or what have you, but

 it was in my supplemental testimony.
- Q. Which was filed on September 5th, the day after the Company filed its rebuttal testimony, correct?
 - A. Right. Right.
- Q. Did you ever discuss it with a Company employee?

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- A. Well, I never spoke with the -- I was not a part of the Company negotiation, so I would not have -- I would not have been the person to bring that to the Company's attention.
- Q. To your knowledge, was that ever called to the attention of the Company, that the Public Staff intended to go with a five-year amortization period?
- A. I can't say. Like I said, I was not privy to that.
 - Q. Mr. Henry, can you speak to that?
- A. (Windley Henry) It was part of her supplemental testimony, and we assumed that you all had read it.
- Q. Which was filed the day after the Company's rebuttal testimony was filed and after we conducted, you know -- primarily -- our primary settlement negotiations; is that correct?
 - A. I assume so, if you have the date.
- Q. Were you in the settlement negotiations?

 Sorry. Were you in the settlement negotiations?
- 21 A. I was in some of the settlement negotiations, 22 yes.
 - Q. Did you ever hear of any mention of changing the amortization period?

- A. With the Company, as part of the settlement negotiations?
 - O. Yes.

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- A. I don't recall.
- Q. All right. Thank you. I want to move on now to -- do you -- I want to move on to the AMR meter adjustment. And I'll ask these questions, at least first of Ms. Cooper.

If you would, look at the settlement, Exhibit 1 at line 49.

- A. (Manasa Cooper) Uh-huh.
- Q. And is this the adjustment proposed by Public Staff witness Junis to eliminate from the Company's cost of service, revenues in the amount of what I will call ballpark \$474,000 related to elimination of AMR meters, meter installation cost, and applicable depreciation?
- A. Right. That's the revenue adjustment for the rate base and the expense, yes.
- Q. Right. If the Public Staff's proposed AMR meter adjustment is accepted by the Commission, is it correct to say that this will cause the Company to experience a permanent revenue reduction of approximately \$474,000 through loss of a return on its

- 1 investment and loss of the ability to depreciate these 2 assets?
 - A. I'm not sure if it's a permanent --
 - Q. Let me rephrase that.
 - A. Yes. Thank you.

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- Q. So long as there is an asset to depreciate?
- 7 A. Yes. Then that would be gone, yes, because 8 it's removed from rate base.
- 9 Q. Would you accept, subject to check, that, on 10 page 16, at lines 20 through 23, of his supplemental 11 testimony filed on September 5th, Mr. Junis recommends 12 reductions to Aqua's rate base for Aqua North Carolina 13 water of \$2.83 million; is that correct?
- 14 A. Yes, that is correct.
 - Q. And is that the number that you have used?
- 16 A. Yes.
- Q. And he also recommends reduction to the Brookwood Water rate base of approximately
- 19 | \$1.4 million?
- 20 A. Yes. It's between Brookwood and Aqua Water.
- Q. And so this would be a total rate base reduction to Aqua coming out of this case of
- 23 \$4.23 million?
- 24 A. Four point -- no, it should be two point --

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- If you're just talking about the AMR meters themselves.
 - I'm talking about everything. Ο.
- 4 Α. Because the meters, themselves, was at 2.8 --5 was \$2,834,633 in the reduction for Aqua Water and -in total, yes, that is correct. 6
 - The total is approximately \$4.2 million rate Ο. base reduction?
 - Right. In total, that's correct. Α.
- Right. And is this level of rate base Q. reduction reflected in the -- your line -- or the 11 settlement line 49?
 - Α. Yes, it is.
 - Q. And that amount is \$474,000?
- Or 400 -- right. Ballpark. 15 Α.
- 16 Is it correct that the Company's investment Ο. 17 in the amount of approximately \$1.4 million for AMR 18 meters installed at its Brookwood Water rate division has been included in rates since new rates were set by 19 the Commission in the Company's Sub 363 rate case, 2.0 which became effective on May 2, 2014? 21
- 22 I would have to look into that, because I'm Α. 23 not sure.
 - Would you accept that, subject to check? Ο.

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A. Subject to check.

Q. And I know, in that case, the Public Staff did reserve the right to challenge that, but the fact is, that that investment has been in place -- it was incurred, obviously, before the rate case order was issued, because it was plant in service.

But the point is, that amount, for Brookwood at least, has been in plant in service and in rate since May 2, 2014, approximately two and a half -- four and a half years; is that correct?

- A. I would have to research that, because I'm not sure.
 - Q. Would you accept that, subject to check?
 - A. Subject to check.
- Q. Turn to your Supplemental Exhibit, Schedule 3-6, line 3.

Does the information on that schedule indicate that the Public Staff has removed depreciation expense in the amount of \$93,543 for Aqua Water related to these meters?

- A. (Witness peruses document.)

 Yes, that's correct.
- Q. And it indicates that the adjustment for Brookwood Water was \$46,184?

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A. Yes, that's correct.

- Q. So the total appreciation expense disallowance in this case is approximately \$139,700 related to AMR meters and meter installations; is that correct?
 - A. That's correct.
- Q. And is this amount of depreciation expense, which you have removed in the previous number that we talked about, the revenue reduction of \$474,500?
 - A. Yes, it is.
- Q. So if the Public Staff prevails on its AMR meter and meter installation adjustment, and the Company's rate base is reduced by \$4.2 million as recommended by the Public Staff, Aqua asserts and believes that the Company would be required by its auditors to immediately write off that amount of disallowed rate base.

Do either of you have any reason, as CPAs and as regulatory CPAs, for a basis to disagree with that position?

- A. (Windley Henry) I don't have any knowledge of them having to write off this, based on what the auditors told me. I don't know.
 - Q. Would you think it likely that they would

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- have to write off that investment?
- A. I don't know. I don't have any knowledge of that. I would have to do some research on that.
 - Q. Ms. Cooper?
- 5 A. (Manasa Cooper) I would have to do research 6 as well.
 - Q. Well, if that is the case, do you have an opinion, as CPAs, as to whether that treatment would be fair to the Company, under the circumstances of this case? Hypothetically, if that's a true statement, would that be fair to the Company, under the circumstances of this case?
 - A. (Windley Henry) To write off the --
- 14 Q. Yes.
 - A. It may not be fair to the rate -- to the Company, but it would be fair to the ratepayers.
 - Q. All right. I've got some questions now, I think I'll refer these to you, Mr. Henry, concerning procedure and discovery in this case.
- 20 How long have you been employed by the Public 21 Staff accounting division?
- 22 A. Twenty-eight years.
- Q. And how long have you been the director of the division?

- A. I was supervisor for several years, and then
 I became the accounting manager approximately two years
 ago.
- Q. All right. So you've got a long history in the accounting division at the supervisory level, then?
 - A. Yes.

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- Q. Would you accept, subject to check, that Aqua filed the current rate case on March 7th of this year?
 - A. Yes.
- Q. And would you accept that the Company's proposed new rates were proposed to become effective on April 6th of this year? Would you accept that, subject to check?
 - A. Yes, I would.
- Q. Again, subject to check, would you accept that the evidentiary hearing in this case would normally have been scheduled approximately five months from the filing date. And by my calculation, filing date on March 7th, the hearing would, under normal circumstances, have been held the evidentiary hearing would have begun on Monday, August 6th.
- A. I wasn't a part of the Public Staff group that decided what dates the hearing was going to be on.

Does that sound about right to you?

- Q. Well, when a company files a rate case, they have to put -- they propose rates, they can't be effective for 30 days, correct?
 - A. Yes.

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Q. And then, under the suspension statute, they can be suspended for up to 270 days, but six months from the proposed effective date, the Company can put interim rates into effect under bond.

Do you know that?

- A. Yes, I'm aware of that.
- Q. So, under normal circumstances, from the date of filing, there's a period of, we'll say, seven months until the Company can put the rates into effect under bond.

And isn't that a target date for the Commission, in particular, and all the parties operate in that way to have a final order prior to that date?

- A. I believe that to be true.
- Q. And so that would be a period of 7 months, 210 days, ballpark?
 - A. Ballpark, yes.
- Q. So, again, under my premise, if you schedule the hearing five months from the filing date, that would have been approximately August 6th. And that

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leaves two months to hear the case, brief it, and for the Commission to make its decision before rates go into effect; would you accept that?

- A. Yes, subject to check. Yeah.
- Q. Would you accept or do you know that this hearing was, in fact, scheduled to begin five weeks, or 35 days later than the date that I previously suggested? And the hearing was initially scheduled to begin on September 10th. And so from the date that I suggested of Monday, August 6th, that's a period of -- calendar period of five weeks, 35 days.
 - A. I'll accept that, subject to check.
- Q. Aqua -- and in that regard, are you aware that Aqua voluntarily agreed to extend the date upon which it would be entitled to place temporary rates into effect under bond by 34 days from October 6th until November 9th of this year?
- A. I'm aware that the Public Staff and the Company agreed to that date.
 - Q. Yes.
- Is it true that the Commission's scheduling order for this case contained no discovery guidelines, deadlines, or stated restrictions?
 - A. If it's not in the order, then no, I'm not

aware of that.

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- Q. Are you aware of any Commission-ordered discovery guidelines, deadlines, or stated restrictions?
 - A. Other than the filing dates, no.
 - Q. All right. So as a result, is it true that the Public Staff had up to an additional 35 days to conduct discovery in this case over and above what you would have had in the normal case?
 - A. Yes, based on your calculations.
- 11 Q. And did you utilize this additional time to continue to conduct discovery?
 - A. Yes, we did.
 - Q. And did you continue to file discovery request until, I think, the latest Friday,

 September 7th, prior to the hearing start date of the 10th?
 - A. That sounds about right, yes.
 - Q. Do you believe that this extension of time for discovery, in this particular case, conferred an advantage on the Public Staff?
- A. No. We were just trying to gather information.
 - Q. Is it true that, in past Aqua rate cases,

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- 1 | Public Staff personal traveled to Bryn Mawr,
- Pennsylvania, to conduct a significant part of its rate
 case investigations?
 - A. We did in the Sub 363 rate case.
 - Q. And that trip is traditionally funded as a rate case expense, correct?
 - A. That is correct.
 - Q. And why was that not done in this case?
 - A. We decided that our time would be best utilized here in the area, and we could get information that we needed through e-mails and through data requests.
 - Q. All right. Under the Commission rule, the Company's direct testimony has to be filed 45 days prior to the evidentiary hearing; is that correct?
 - A. I believe that to be true.
 - Q. And in this case, that -- the Company filed its testimony on August 6th, which was 45 days prior to the initial September 10th date.

And by the rule, the Public Staff's testimony was to be filed 20 days prior to the hearing, correct?

- A. That's generally true, yes.
- Q. And you filed on August 21st.
- 24 And then according to the scheduling order,

Aqua had to file its rebuttal testimony 10 days prior to the hearing?

A. Yes.

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- Q. And that would have been August 31st?
- 5 A. Subject to check, I would agree with that 6 date.
 - Q. And the Company subsequently got a four-day extension and filed its testimony on September 4th?
 - A. That sounds about right.
 - Q. Now, in the past, hasn't the Public Staff always been willing to conduct settlement negotiations with water and wastewater utilities prior to filing its testimony?
 - A. We have made those -- we have made that -- we have done that in the past, yes.
 - Q. And did the Public Staff change that policy with this case?
- MR. GRANTMYRE: I object.
- 19 THE WITNESS: Repeat your question, I'm
- 20 sorry.
- 21 BY MR. BENNINK:
- Q. Did the Public Staff change that policy with this case?
- 24 MS. CULPEPPER: I'm going to object. I

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         don't know that this is relevant. We don't discuss
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         settlement negotiations and --
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                    MR. BENNINK: I'm not going to get
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         any --
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                    MS. CULPEPPER: -- procedure before the
         Commission. I object to it.
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                    MR. BENNINK: It's process.
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                    COMMISSIONER BROWN-BLAND: Overruled, if
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         he knows the answer.
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                    THE WITNESS: Will you repeat the
         question, please?
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     BY MR. BENNINK:
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               Well, have you changed the policy with this
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     case?
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               I don't think there was a change in policy.
         Α.
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     I just think that we decided, in this instance, that we
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    needed as much time to get our testimony filed, and we
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     didn't have a chance to sit down with the Company to
    discuss settlement.
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                    COMMISSIONER BROWN-BLAND: Keep your
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         voice up, Mr. Henry.
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                    THE WITNESS:
                                 Okay.
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     BY MR. BENNINK:
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               And even though -- that's even though you had
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an additional 35 days for discovery?

- A. And we used that time wisely to gather information to file our testimony and exhibits.
- Q. So do you -- would you agree that, since the Public Staff was not willing to negotiate with Aqua until after it filed its testimony, that required the Company to conduct settlement negotiations during the 10-day period that it had to prepare its rebuttal testimony?
 - A. Yes, that did happen.
- Q. And is it true that the settlement negotiations did not begin until Thursday, August 23rd, the second day of Aqua's 10 days?
 - A. I accept your date, subject to check.
- Q. And that session was a Q-and-A session only, right?
- A. Yes.
 - Q. There were no negotiations going on.

And would you agree that in-person

negotiations did not actually begin until a meeting on

Tuesday, August 28th, which was the seventh day of

Aqua's 10 days to prepare rebuttal testimony?

- A. I accept that date, subject to check.
- Q. Mr. Henry, would you agree that the work

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- required by you -- for a utility like Aqua to participate in a case like this is largely driven by the Public Staff's level of discovery and other investigative activities?
- A. We require a lot of information from the Company in order to make opposition with the Commission. So whatever level we need, we're going to file, we're going to ask for that information.
 - Q. And we understand that.

But in this case, you conducted your discovery up until well after you filed your supplemental testimony, correct? You were still sending out data requests?

- A. Yes, we were.
- Q. And the Company, in effect, refused to negotiate until after you filed your direct testimony? I mean, the -- I'm sorry, I misspoke.

COMMISSIONER BROWN-BLAND: Mr. Bennink, that's been asked and answered, I do believe. And it's becoming argumentative.

MR. BENNINK: Okay. I'm sorry.

22 COMMISSIONER BROWN-BLAND: Move on. I

23 appreciate it.

MR. BENNINK: All right. That's all.

Thank you.

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COMMISSIONER BROWN-BLAND: Redirect?

REDIRECT EXAMINATION BY MS. CULPEPPER:

- Mr. Henry, are you aware that Aqua reviewed Q. the agenda document including the scheduling order prior to it being on the agenda?
 - (Windley Henry) Yes, I'm aware of that. Α.
- And are you aware that the evidentiary Ο. hearing date has to be set around the Commission's calendar?
- Α. Yes, I am aware of that.
- And are you aware that Aqua requested a delay Ο. in the hearing date due to the unavailability of its witness?
- 15 I was not aware of that. Α.
 - Are you aware that the Public Staff's Ο. executive director changed the Public Staff's policy about negotiating prior to filing testimony, that it was his decision to do that?
 - I -- yes, I am aware of that. Α.
- And that was the same policy that was filed Ο. 22 in the Duke Energy Carolinas and Duke Energy Progress 23 rate cases?
- I was not aware of that. 24 Α.

- Q. Ms. Cooper, there was some questions about rate case expense?
 - A. (Manasa Cooper) Yes.
- Q. Did Aqua file supplemental rebuttal testimony about the amortization period of rate case expense?
 - A. No.

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- Q. Between the time that you filed your direct testimony and Aqua -- filed your direct testimony and the supplemental testimony, did Aqua retain three additional attorneys on this case?
 - A. To my knowledge, yes.
- 12 Q. There were some questions about meters, AMR meters.
 - Can rate recovery of AMR meters be litigated in the next rate case?
 - A. That was my understanding, yes.
 - Q. There were also some questions about why your numbers changed between the time that you filed direct and rebuttal testimony.
 - Is that due to the delay in receiving information from Aqua and also not receiving correct information?
 - A. That, and receiving updates and just going through the -- some of the negotiation process, yes.

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- Q. And \$1 million of that change is attributable to billing analysis of Public Staff witness
 Chuck Junis; is that correct?
 - A. Yes. That was a huge portion of the change.
- Q. And \$1 million of the change is due to taxes, and then \$1 million was put back into rate base?
 - A. That's correct.
- Q. So the emphasis in some of these questions for Mr. Bennink was on correcting water quality problems.
 - Is that an operational issue as well as a capital investment issue?
- 13 A. I think so, yes.
- Q. Is it clear that the WSIC/SSIC cap of 5 percent will be exceeded, necessitating another rate case?
 - A. Mr. Henry may better answer that question.
- 18 A. (Windley Henry) The current WSIC/SSIC has
 19 been exceeded.
- Q. I mean the one after it resets out of this rate case.
- 22 A. Repeat your question.
- Q. So we don't know when that cap will be exceeded?

A. No, we do not.

- Q. Is it unclear that future rate increases will be necessary even if the cap is reached, depending on overall earnings?
 - A. It's not clear.
- Q. Is legal workload partly a function of difficulty for the Public Staff in getting information from Aqua?
 - A. Yes.
- Q. And again, the changes recommended by the Public Staff were driven by updates from Aqua?
- 12 A. Yes.

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- MS. CULPEPPER: That's all I have on redirect.
- COMMISSIONER BROWN-BLAND: All right.
- 16 Any questions from the Commission?
- Chairman Finley?
- 18 CHAIRMAN FINLEY: Mr. Henry settled some 19 issues and left some issues unsettled.
- 20 EXAMINATION BY CHAIRMAN FINLEY:
- Q. I take it, in looking at this, that the
 Johnston County Flowers adjustments, that up until now
 has been a contentious issue between the parties, is
 one that has not been settled; is that right?

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- A. (Windley Henry) That is correct.
- Q. All right. And what is the final test year in this case? What is the end of the test year now?
 - A. We updated it through June 30th of 2018.
- Q. All right. And one of the things that the Public Staff has done, as a result of its audit and position it's taken in this case, is to make a recommendation to the Company with respect to rate base?
 - A. That's correct.
- Q. And so as of June 30, 2018, you make recommendations with respect to, among other things, plant in service, Contributions in Aid of Construction, and other elements that make up the rate base to come up with a number?
- A. Yeah. We updated all of those up to June 30th. All rate base items up through June 30, 2018.
- Q. And is the Commission appropriate, with respect to your position, in taking that number and going with it, as far as this case is concerned and future cases are concerned? In other words, in the next case, if the Public Staff says that the Contributions in Aid of Construction ought to be

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\$5 million in this case as of the end of June 2018, would it be appropriate for the Commission to take that at face value and assume that you wouldn't be coming in on the next case and saying, whoops, wait a minute, the Contributions in Aid of Construction that we said were appropriate are too low and it should be \$600,000?

- A. Well, we would have to evaluate what has taken place since the last rate case.
- Q. No. I'm not talking about since the last rate case. I'm talking about as of the end of this rate case and this test year, would it be appropriate in the next case for the Public Staff to come in and say, whoops, wait a minute, we made you a recommendation with respect to Contributions in Aid of Construction as of the end of June 30, 2018, and that was too low?
- A. If something changes in between the last rate case and the next rate case, yes, we will go back to the prior rate case and look to make any changes that were not made at that time.
- Q. Nothing changes. Nothing changes. This is a historical period, June 30, 2018. Nothing is going to change between now and the next rate case, because that's in the books, isn't it?

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- Α. It may change. We don't have --
- Give me an example. 0.
- 3 I can't give you an example. There are Α. 4 instances in which we have agreed to a certain level 5 rate base in prior rate case, things change, additional 6 information came to our knowledge -- to our 7 understanding at that particular time that we didn't 8 have in the rate case that changes our opinion of the 9 amount that was settled in that case.
 - All right. With respect to this case and the Ο. rate base in this case, what has changed in past periods that caused you to change what should have been the rate base in prior periods?
 - Α. It's outlined in Mr. Junis' testimony.
 - And you didn't know that before? Ο.
- 16 We were unaware of it. Α.
- 17 Well, why is that? Ο.
- 18 You would have to ask Mr. Junis. Α.
 - Q. I certainly will.
 - Α. Okay.
- 21 Thank you, sir. Ο.
- 22 COMMISSIONER BROWN-BLAND:
- 23 Commissioner Clodfelter?
- 24 EXAMINATION BY COMMISSIONER BROWN-BLAND:

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Q. Mr. Henry, I have a copy of things to ask you. First, it's a late-filed exhibit that we received, so let me know if you can't do this. But we would like a late-filed exhibit, the calculation of your adjustment to allocate 50 percent of executive compensation, including pensions and incentive plans, of the top five offices of Aqua America to shareholders. And we want you to include each officer by name, title, and a related compensation to which the 50 percent adjustment was applied.

Is that something you can do?

- A. (Windley Henry) Yes, it is.
- Q. All right. And then what was the basis for the 50 percent adjustment rather than a 30 percent or a 25 percent?
- A. We felt like the executives of Aqua America, their comp --
 - Q. Keep your voice up in the mic.
- A. Their compensation is based off financial metrics that benefit the shareholders, so therefore, 50 percent of their compensation should be allocated to shareholders.
- Q. I accept your answer, but did you consider in that, was there any analysis of the percentage used for

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- other large water wastewater utilities?
- A. My understanding is, in the two Duke Energy cases, we used 50 percent in those cases. Well, the Company filed allocating 50 percent of their executives' compensation to shareholders.
- Q. So it's your testimony that your recommendation has come from application of -- you were looking at and saying that there were shareholder drivers behind what the Company did, and that more so than just a 50/50 share?
 - A. Yes, ma'am.
- Q. All right. Would you also file as a late-filed exhibit, the supporting documentation from Aqua short-term incentive plan that supports your 30 percent removal of the bonuses paid to the North Carolina employees during the test year from operating expenses in this proceeding? And those are at page 9 -- you explain that at page 9, lines 4 through 16 of your prefiled testimony.
 - A. Yes, I can do that.
- O. All right.
- COMMISSIONER BROWN-BLAND: Are there questions? You passed. You passed.
- 24 Commissioner Clodfelter.

COMMISSIONER CLODFELTER: I did, but

this is actually prompted by your questions,

Madam Chair.

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EXAMINATION BY COMMISSIONER CLODFELTER:

- Q. Just a curiosity question. When you -- for the expenses that are carried in Aqua America, like the executive compensation of the top five executives, that's an expense carried at the parent level.
- I assume you first do an allocation among the different subsidiaries of that expense, right?
 - A. (Windley Henry) Yes, it's allocated --
- Q. I'm just curious, generally, about what you're allocated down to North Carolina.
- What's the factor you use for that?
- 15 A. It's based on customers around the state, and
 16 I think the factor is around 9, 10 percent for
 17 North Carolina.
 - Q. You use customers, you don't use gross revenue, or net operating income, or book equity?
 - A. No. We --
- Q. Why do you use customers to do that allocation?
 - A. It's what we have used for years.
- Q. It's just what you historically used?

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Page 145
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         Α.
               Yes.
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         Ο.
               Thank you.
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                    COMMISSIONER BROWN-BLAND: Any questions
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         on the Commission's questions?
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                    MR. BENNINK: No questions.
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                                    I have some.
                    MS. CULPEPPER:
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     FURTHER REDIRECT EXAMINATION BY MS. CULPEPPER:
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               Mr. Henry, you were asked by Chairman Finley
         Ο.
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     about the CIAC.
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               Are you aware that the Public Staff
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    discovered this issue in May 2008 -- I'm sorry, in
12
    May 2018 that Aqua had failed to collect CIAC from 2006
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     to 2018?
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         A. Yes, I'm aware of that.
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                    COMMISSIONER GRAY: Sir, can you speak
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         into the mic.
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                    THE WITNESS: Yes, I'm aware of that,
18
         sorry.
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                    COMMISSIONER GRAY: Some of us are, you
         know, just a little --
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    MS. CULPEPPER:
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               Commissioner Brown-Bland had asked you some
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     questions about executive comp?
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         Α.
               Yes.
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1	MS. CULPEPPER: We would like to pass
2	out an exhibit.
3	COMMISSIONER BROWN-BLAND:
4	Ms. Culpepper, do you know if this will be short or
5	you've got a few to go?
6	MS. CULPEPPER: I got a few to go.
7	COMMISSIONER BROWN-BLAND: We are going
8	to take a break, and we need to switch out our
9	court reporter. So we will take a break, and let's
10	see if we can come back at 3:55.
11	MS. FORCE: Madam Chair, could I
12	inquire, do we have a time that we will go to this
13	afternoon; have we talked about that?
14	COMMISSIONER BROWN-BLAND: Let's talk
15	about it. You all can come in, and we'll talk
16	about it.
17	(The hearing was adjourned at 3:43 p.m.
18	and set to reconvene at 3:55 p.m. on
19	Tuesday, September 18, 2018.)
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CERTIFICATE OF REPORTER

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I, Joann Bunze, RPR, the officer before whom the foregoing hearing was taken, do hereby certify that the witnesses whose testimony appears in the foregoing hearing were duly sworn; that the testimony of said witnesses was taken by me to the best of my ability and thereafter reduced to typewriting under my direction; that I am neither counsel for, related to, nor employed by any of the parties to this; and further, that I am not a relative or employee of any attorney or counsel employed by the parties thereto, nor financially or otherwise interested in the outcome of the action.

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Joann Dunge

JOANN BUNZE, RPR

Notary Public #200707300112

This the 20th day of September, 2018.

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