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    PLACE:
               Dobbs Building
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               Raleigh, North Carolina
 3
               Tuesday, March 3, 2020
    DATE:
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    TIME:
               10:00 a.m. - 10:23 a.m.
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                    G-40, Sub 153
    DOCKET NO:
 6
    BEFORE: Commissioner Daniel G. Clodfelter, Presiding
 7
              Commissioner Kimberly W. Duffley
 8
              Commissioner Jeffrey A. Hughes
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                        IN THE MATTER OF:
      Application of Frontier Natural Gas Company, LLC,
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15
            Annual Review of Gas Costs Pursuant to
16
       G.S. 62-133.4(c) and Commission Rule R1-17(k)(6).
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1	APPEARANCES:
2	
3	FOR FRONTIER NATURAL GAS COMPANY, LLC.:
4	James H. Jeffries, IV, Esq.
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6	201 North Tryon Street, Suite 3000
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8	
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NORTH CAROLINA UTILITIES COMMISSION

#### PROCEEDINGS

COMMISSIONER CLODFELTER: Good morning.

We'll come to order and go on the record now, please.

Ms. Mitchell, if you're ready. Okay.

My name is Dan Clodfelter and I have been assigned to preside over the panel for this hearing. With me on this panel are Commissioner Kim Duffley and Commissioner Jeff Hughes.

So we'll call for hearing Docket G-40, Sub 153, which is the Application of Frontier Natural Gas Company, LLC, for Annual Review of Gas Costs Pursuant to G.S. 62-133.4(c) and Commission Rule R1-17(k)(6).

The purpose of the annual review is to compare Frontier's prudently incurred gas costs with costs recovered from customers served in a 12-month test period that ended September 30, 2019.

On December 2nd, Frontier -- of 2019,

Frontier filed the direct testimony and the exhibits of Fred Steele, that's 19 pages and six exhibits of which Exhibits A and B are confidential and have been so marked; and the direct testimony and exhibits of Taylor Younger consisting of six pages with seven exhibits of which Exhibits E and F have been marked as confidential and filed accordingly.

On December 11, the Commission issued an Order Scheduling this Hearing, Requiring the Filing of Testimony, Establishing Discovery Guidelines and Requiring Public Notice, and the Order scheduled the hearing for today at this time and place.

On February 14th, 2020, the Public Staff filed the joint testimony of Neha Patel, Shawn Dorgan and Julie Perry consisting of 21 pages with three Appendices, A, B and C.

On February 18th of this year, Frontier and the Public Staff filed a Joint Motion to Excuse the Appearance of Witnesses.

On February 25th, Frontier filed Affidavits of Publication of public notice.

And on February 26th, the Commission issued an Order Denying the Motion to Excuse Witnesses and providing advance notice of topics for today's hearing.

The intervention and participation of the Public Staff is recognized pursuant to General Statutes and Commission Rules. And as far as I'm aware, unless the parties correct me on it, there are no other intervenors or parties in the docket.

MS. CULPEPPER: That's correct.

MR. JEFFRIES: Right.

COMMISSIONER CLODFELTER: At this point, in compliance with the requirements of Chapter 163A of the State Government Ethics Act, I remind the members of the panel of our responsibility to avoid conflicts of interest, and inquire whether any of the panel members has a known conflict of interest with respect to any matter this morning?

(No response)

Madam Court Reporter, let the record reflect that there are no conflicts identified.

So let me call on counsel now to announce their appearances, beginning with the Company.

MR. JEFFRIES: Thank you. Mr. Chairman,
Commissioner Hughes, Commissioner Duffley, my name is
Jim Jeffries. I'm with the Law Firm of McGuireWoods
and I'm here on behalf of Frontier Natural Gas Company
today.

COMMISSIONER CLODFELTER: Thank you. Good morning.

MS. CULPEPPER: Elizabeth Culpepper with the Public Staff appearing on behalf of the Using and Consuming Public.

COMMISSIONER CLODFELTER: Great. Let me ask

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1
    first, before we turn the matter over to the
 2
    Applicant, are there any persons who are here, present
 3
    this morning, who wish to offer public witness
 4
    testimony?
 5
                          (No response)
               Ms. Culpepper, have you identified or know
 6
 7
    of any individuals who wish to offer public witness
 8
    testimony?
 9
               MS. CULPEPPER: I'm not aware of any.
10
               COMMISSIONER CLODFELTER: Okay.
                                                If not
11
    then, Mr. Jeffries, the matter is with you.
12
               MR. JEFFRIES: Thank you, Mr. Chairman.
                                                        Ιf
13
    I could, with leave of the Commission, I'd like to
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    address one preliminary matter first. As the Chairman
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    is aware we filed, Frontier filed written responses to
    the questions that were enumerated in the Commission's
16
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    Order Denying Excusal of Witnesses. And with leave of
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    the Commission, and without objection from
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    Ms. Culpepper, we would move that those answers be
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    entered into the record as a supplement to
21
    Ms. Younger's prefiled testimony?
22
               COMMISSIONER CLODFELTER: Without
23
    objection --
24
              MS. CULPEPPER:
                               No objection.
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1	COMMISSIONER CLODFELTER: the filing made
2	on March 2nd, 2020, in response to the Commission's
3	Order Denying the Motion to Excuse Witnesses will be
4	received into the record as supplemental prefiled
5	testimony by Ms. Younger.
6	(WHEREUPON, Frontier's written
7	responses filed in the docket on
8	March 2, 2020, are received into
9	evidence as Ms. Younger's prefiled
10	supplemental testimony, as if
11	given orally from the stand.)
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### STATE OF NORTH CAROLINA UTILITIES COMMISSION RALEIGH

DOCKET NO. G-40, SUB 153

#### BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

	,	
In the Matter of	)	
Application of Frontier Natural Gas	)	RESPONSE TO
Company for Annual Review of Gas Costs	)	COMMISSION QUESTIONS
Pursuant to N.C.G.S. § 62-133.4(c) and	)	
Commission Rule R1-17(k)(6)	)	

On February 26, 2020, in the above-referenced docket, the North Carolina Utilities Commission ("Commission") issued its *Order Denying Motion to Excuse Witnesses and Providing Notice of Hearing Topics* ("Order"). In that Order, the Commission indicated that, after reviewing the application of Frontier Natural Gas Company ("Frontier") in this matter, it required additional information and enumerated a number of questions the Commission intended to ask of Frontier and the Public Staff at the hearing of this matter. In order to facilitate the hearing, Frontier has provided below, the responses of Taylor Younger to the Commission questions directed at Frontier:

#### **RESPONSES TO COMMISSION QUESTIONS**

1. The responsibilities of the Frontier natural gas supply group, and the support and assistance that Frontier is currently receiving from its parent company.

**Response:** The FNGC supply group consists of me (Taylor Younger), Ted Gambill, and Fred Steele. Ted has over ten years of experience working with multiple asset managers and he assists me with decision making and can step in during my absence to perform the daily and monthly supply duties I will describe. Daily supply duties include oversight of natural gas supply planning and purchases. All balancing and scheduling is completed for

us by our Asset Manager, making our daily supply duties routine and efficient. Daily duties include managing how much gas comes through our Transco City Gate, and how much of this gas our Transportation customers used. The Transco website keeps up with what is delivered through the City Gate hourly while Telemeters keep up with transportation usage hourly, and we can easily download this information daily. This is uploaded into a spreadsheet where we subtract out transportation usage from our daily City Gate Usage to calculate daily bundled usage. We also keep up with marketer's nominations for the transportation customers they supply gas for, and we send marketers an update for how much their transportation customers have used daily to help them with their daily nominations. Marketers are required to be within 5% or 1,000 dths of their nominations by the end of the month or they receive penalty. We cash-out with Marketers monthly, which is taken care of by our Billing Department, not the supply group.

Monthly, the supply group forecasts daily usage for the upcoming month using historical usage and forecasted weather to run a regression analysis to predict how to set our FOM nominations. We have the ability to lock in daily usage below our Transco owned capacity at Z3 and daily usage above our capacity at Z5 FOM prices, comprised of NYMEX settlement plus Basis, fuel, commodity. We do receive assistance and expertise from our parent company's preferred gas cost consultants before setting our FOM nominations.

Annually, the supply group participates in the Annual Review of Gas Costs. We help answer data requests and prepare supporting data analysis for systematical questions relating to supply or procurement. Our gas cost consultants provide input to answering data requests. All budgeting and financial schedules included in the Annual Review are prepared by the Frontier Controller.

This past year, the supply group developed a RFP for an AMA since our current agreement ends in March, 2020. We ran analysis on the top 3 competing proposals and ultimately decided to award the Asset Management Agreement to UGI. We utilized the assistance and expertise from our gas cost consultants to make this decision.

Over the course of the last year, the supply group helped develop an updated procurement policy. Because of their expertise, we significantly relied on our gas cost consultants to develop this policy for hedging.

2. The weekly risk call meetings between Frontier and its parent company.

**Response:** The weekly meetings between the risk committee, which consists of our parent company and all other entities allows for each entity to describe how much they paid for gas, how much they hedged, future plans for procurement, plans for locking in asset managers, weather discussions, and discussions on whether or not we anticipate meeting budgeted usage.

3. The percentage of witness Younger's work that is split between compliance, gas planning, and other responsibilities.

**Response:** As I have previously described, daily supply duties are routine and typically take up 1 to 1.5 hours of my time daily. During annual reviews, I am able to set aside enough time to prepare testimony and help prepare answers to data requests by focusing on each to be completed within 1 to 2 work days. Monthly analysis for FOM nominations typically take me a couple hours to complete. The percentage of my work is split evenly between supply planning, compliance, and other responsibilities. Engineering school taught me very valuable time management skills and the ability to prioritize efficiently.

4. Details of the steps that Frontier has taken during the last year to bolster its gas supply planning, as outlined in the letter filed in Docket No. G-40, Sub 149 on December 16, 2019.

**Response:** I have taken the lead on gas supply planning over the course of the year, streamlining the daily processes and acting as a liaison between Frontier and our Asset Manager. Over the past year, Frontier has also used our gas cost consultant's expertise extensively for assistance with decision making as previously described. We are also seeking the expertise of a recently hired Hearthstone Utilities employee who worked for the Ohio Public Utilities Commission.

5. An update on the potential natural gas suppliers for April 1, 2020 through March 31, 2023.

**Response:** As previously described, Frontier has chosen to award the Asset Management Agreement to UGI. The supply contract is similar to the one Frontier has utilized over the past 3 years, but with negotiated lower fees per dth.

6. Details of recent Design Day studies.

Response: Dr. Ronald H. Brown, professor at Marquette University, performed a 1 in 20 DDS in November 2017. This means that the peak days he predicted throughout winter of 2021-2022 would only happen every 1 in 20 years based on customer growth, historical weather patterns, and statistical analysis through modeling software. 2.5 standard deviations were also added to estimated peak days to be over 95% confident that the peak day could happen every 1 in 20 years. The HDD used for this analysis are based on historical temperature and wind factors since year 1973. Ronald Brown, who is head over what is now called Marquette Energy Analytics, also performs an annual analysis for us

with actual expected max flow and expected average flow for every month in the upcoming year that is used for FOM nomination and procurement purposes. Because of this, the annual report is more useful to us than the in-depth design day report, which we only use to make sure we are prepared to serve our customers if this unlikely 1 in 20 year peak day happened. To put it in perspective, the 2019 predicted 1 in 20 year Design Day Study was 15,597 dth, and the actual peak day for 2019 was 12,195 dth. Frontier has determined that it will prepare design day studies annually by utilizing its Engineering Department or the use of a consultant such as Dr. Brown with Marquette Energy Analytics.

7. The potential for Frontier's development of a liquified natural gas facility.

Response: Frontier had initial LNG facility discussion with North Star, Thig Pen and UGI. Currently Frontier is pursuing LNG as an option with UGI. UGI has indicated that they are interested in owning and operating the LNG facility. UGI found parcels of land near our pipeline facilities and obtained signed letters of intent to sell. UGI has laid out plans for owning and operating a storage facility and injection site for Frontier use on peak days and to truck to other potential customers. Liquefaction possibilities at the proposed site do not seem economically feasible at this time. UGI is currently working on a cost structure for Frontier to review. Once Frontier obtains cost estimates on the proposed LNG facilities Frontier will prepare an analysis of an LNG facility verses constructing additional transmission lines to an alternative natural gas supply source. This analysis will be shared with the NC Staff upon completion.

Respectfully submitted, this the 2<sup>nd</sup> day of March, 2020.

#### Frontier Natural Gas Company

/s/ James H. Jeffries IV James H. Jeffries IV McGuireWoods LLP 201 North Tryon Street, Suite 3000 Charlotte, NC 28202 Telephone: 704-343-2348

Email: jjeffries@mcguirewoods.com

### **CERTIFICATE OF SERVICE**

The undersigned hereby certifies that a copy of the attached is being served this date upon all of the parties to this docket electronically or by depositing a copy of the same in the United States Mail, First Class Postage Prepaid, at the addresses contained in the official service list in this proceeding.

This, the 2<sup>nd</sup> day of March, 2020.

/s/Sloane K. O'Hare Sloane K. O'Hare

1	MR. JEFFRIES: Thank you.		
2	Frontier would call Mr. Fred Steele and Ms.		
3	Taylor Younger to the stand, please.		
4	COMMISSIONER CLODFELTER: Good morning.		
5	MR. STEELE: Good morning.		
6	FRED A. STEELE and TAYLOR B. YOUNGER;		
7	having been duly sworn,		
8	testified as follows:		
9	MR. JEFFRIES: Thank you.		
10	DIRECT EXAMINATION BY MR. JEFFRIES:		
11	Q Mr. Steele, we'll start with you, if that's all		
12	right.		
13	A Yes, sir. Thank you.		
14	Q Could you please state your full name and		
15	business address for the record, please?		
16	A My name is Fred Steele. Business address is 110		
17	PGW Drive, Elkin, North Carolina.		
18	Q And where do you work, Mr. Steele?		
19	A I work for Frontier Natural Gas Company. I'm the		
20	President and General Manager.		
21	Q Okay. Thank you. Are you the same Fred Steele		
22	that prefiled testimony and exhibits as		
23	identified by Chairman Clodfelter a few moments		
24	ago?		

- 1 A Yes, I am.
- 2 Q And that was filed on December 3rd, 2019; is that
- 3 correct?
- 4 A Yes, sir. That's correct.
- 5 Q And was that testimony and those exhibits
- 6 prepared by you or under your direction?
- 7 A Yes, they were.
- 8 Q Do you have any corrections to your prefiled
- 9 testimony?
- 10 A I do not.
- 11 Q All right. Mr. Steele, if I asked you the same
- questions that are set forth in your prefiled
- testimony while you are on the stand today, would
- your responses be the same as indicated in your
- prefiled testimony?
- 16 A Yes, they would.
- 17 Q Thank you.
- MR. JEFFRIES: Mr. Chairman, Frontier would
- 19 move that Mr. Steele's prefiled testimony be entered
- 20 into the record as if given orally from the stand, and
- 21 | would also move that Mr. Steele's exhibits be moved
- 22 into evidence as marked.
- 23 COMMISSIONER CLODFELTER: Without objection,
- 24 the motion will be allowed and, of course, the marking

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of the exhibits will maintain the confidentiality of
 2
    those so designated.
 3
               MR. JEFFRIES: Thank you, Mr. Chairman.
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                          (WHEREUPON, Steele Schedules 1-4,
 5
                         8, 10 and 11, and Steele
                         Confidential Exhibits A and B are
 6
 7
                         marked for identification as
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                         prefiled and received into
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                         evidence. Confidential filed
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                         under seal.)
                          (WHEREUPON, the prefiled direct
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                         testimony of FRED A. STEELE is
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                         copied into the record as if given
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                         orally from the stand.)
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### **State of North Carolina**

# North Carolina Utilities Commission Raleigh

Docket No. G-40, Sub 150

# BEFORE THE NORTH CAROLINA UTILITIES COMMISSION:

In the Matter of	
	)
Application of Frontier Natural Gas	)
Company for Annual Review of )	
Gas Costs Pursuant to G.S. 62-133.4(c)	)
and Commission Rule R1-17(k)(6)	)

## **DIRECT TESTIMONY**

**OF** 

FRED A. STEELE

**December 2, 2019** 

- 1 Q. Please state your name, business address, by whom you are employed, and in
- what capacity.
- 3 A. My name is Fred A. Steele. My business address is 110 PGW Drive, Elkin
- North Carolina, North Carolina, 28621. I am employed by Frontier Natural
- 5 Gas Company ("Frontier"), as President/General Manager.
- 6 Q. Mr. Steele, how long have you been associated with Frontier?
- 7 A. I began working with Frontier in March 2014.
- 8 Q. Mr. Steele, what are your current responsibilities with Frontier?
- 9 A. I am responsible for the management and oversight of the natural gas supply
- group which supports the gas supply and capacity management functions for
- Frontier. Frontier's gas supply department's specific responsibilities include
- procurement and optimization of pipeline transportation, storage, and supply
- assets, system demand forecasting, administration of Frontier's hedging plans,
- gas cost accounting, state and federal regulatory issues concerning supply and
- 15 capacity, asset and risk management, and transportation administration.
- 16 Q. Mr. Steele, please summarize your educational and professional background.
- 17 A. I am a graduate of Ohio University with a degree in accounting. I am a licensed
- 18 Certified Public Accountant in the States of North Carolina and Ohio. I began
- working in the oil and gas industry in 1975. Initially I worked as an accountant
- for an oil and gas exploration and development company. Building upon that
- 21 experience, I then became the Controller of another oil and gas exploration and
- development company. Later, I formed and developed an accounting practice
- primarily serving oil and gas clients. Upon selling the practice in 1986, I
- became the Chief Financial Officer of an oil and gas exploration and

development company and natural gas distribution company. I served in this capacity for ten years. I became the Chief Executive Officer of this company after ten years and then served in that position for an additional thirteen years. The company operated in five states. The company's primary focus was natural gas distribution. Upon sale of the company I worked as a consultant with clients in the energy industry for almost three years prior to accepting the position with Frontier in March 2014. I became the General Manager of Frontier on September 9, 2014. Over the years I have held various positions of management and oversight related to gas procurement, interstate pipeline and local distribution company scheduling, and preparation of gas accounting information.

Q. Please describe Frontier and its system.

A. Frontier is headquartered in Elkin, North Carolina and is a utility subsidiary of Hearthstone Utilities, Inc. The Frontier natural gas system is physically comprised of approximately 139 miles of transmission line with two Transco take off points located in Warren County and Rowan County. Frontier is engaged in the business of transporting and selling natural gas in North Carolina as a local distribution company, subject to regulation by the North Carolina Utilities Commission. Frontier has transmission and distribution lines that serve customers in Yadkin, Surry, Wilkes, Warren, Watauga, and Ashe Counties. Distribution pipeline construction and the provision of service to existing and additional customers is evaluated on an ongoing basis in all six franchised counties based on the economic feasibility of serving the customer.

- 1 Q. Please briefly describe Frontier and the composition of its market.
- 2 A. Frontier is a local distribution company primarily engaged in the purchase,
- transportation, distribution, and sale of natural gas to approximately 4,137
- 4 customers in and/or near Wilkesboro, North Wilkesboro, Elkin, Dobson, Mt.
- 5 Airy, Yadkinville, Hays, Roaring River, Manson, Warrenton, Norlina, Boone,
- 6 Jefferson, and West Jefferson.

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Approximately 71 percent of Frontier's throughput during the review period was comprised of deliveries to industrial or large commercial customers that either purchased natural gas from Frontier or transported gas on Frontier's system. The majority of these customers were and are currently served under interruptible rate schedules. These large customers have the ability to use an alternative fuel other than natural gas (e.g., #2 fuel oil, or propane) and can make the switch to an alternative fuel when its price is less than natural gas. The remainder of Frontier's sales are to residential and small commercial customers served under firm rate schedules. Frontier's primary competition for residential and small commercial customers is electricity, propane, and fuel oil and varies according to geographic area.

- Q. What is the purpose of your testimony in this proceeding?
- 19 A. The purpose of my testimony is to demonstrate that all of Frontier's gas costs
  20 were prudently incurred during the review period ended September 30, 2019,
  21 and therefore meet the requirement for recovery. North Carolina General
  22 Statute § 62-133.4 allows Frontier to track and recover from its customers the
  23 cost of natural gas supply and transportation and to adjust customer charges to

reflect changes in those costs. Under subsection (c) of the statute, the Commission must conduct an annual review of Frontier's gas costs, comparing Frontier's prudently incurred costs with costs recovered from customers during a twelve month test period. To facilitate this review, Commission Rule R1-17(k)(6) requires Frontier to submit to the Commission, on or before December 1 of each year, certain information for the twelve month test period ended September 30. In addition to my testimony, Frontier is submitting schedules contained in the accompanying exhibits for the purpose of providing the Commission with the data necessary to true-up Frontier's gas costs during the review period. This is Frontier's 21st proceeding under Commission Rule R1-17(k)(6) since we began operations.

Q. Please describe Frontier's gas supply policy.

A.

Frontier's system and gas supply procurement policy are designed to serve firm customers reliably year-round and on a peak day at a reasonable cost to our customers. The purpose of this policy is to provide direction for the procurement of natural gas for resale and to establish financially sound, responsible, and prudent guidelines for the procurement of natural gas from available sources for the operation of the natural gas utility system. The gas supply procurement policy of Frontier seeks supply adequacy, reliability, diversity and minimization of the associated costs. This begins with accurate estimation of the customer usage requirements and how to meet them in an efficient manner. This is accomplished through a diligent effort to assess available supply options to meet system and customer requirements in an

organized approach. It is Frontier's policy that the gas supply group is established and maintained to pursue this mission. The gas supply group is comprised of company staff which can draw on support from affiliated entities, consultants, and gas marketers as necessary. The information the gas supply group will use includes, but is not limited to, market indicators, seasonal weather forecasts, periodicals and forecast in pricing to gather intelligence on the direction of natural gas and pipeline capacity prices. Frontier's gas supply policy continues to be best described as a best evaluated cost supply strategy. This gas supply strategy is based upon several criteria: operational flexibility, supply security, creditworthiness, reliability of supply, the cost of the gas, and quality of supplier customer service. The foremost criterion for Frontier is the security of gas supply, which refers to the assurance that the supply of gas will be available when needed. This criterion is required for Frontier's firm sales customers, who have no alternate fuel source, due to the daily changes in Frontier's supply requirements caused by the unpredictable nature of weather, and the production levels/operating schedules of Frontier's industrial customers, combined with their abilities to switch to alternate fuels, and the growth of customers during the test period. While Frontier's gas supply agreements have ability to adjust purchase volumes within the contract volume, the gas supply portfolio as a whole must also be capable of handling the seasonal, monthly, daily and hourly changes in Frontier's market requirements. Frontier is still in a growth mode and the variation in bundled load and the need to cover marketer imbalances is important. Frontier

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understands the necessity of having security of supply to provide reliable, dependable natural gas service and has demonstrated its ability to do so. Frontier's supply strategy and its contracts with its suppliers implementing this strategy have allowed Frontier to accomplish this objective. The other primary criterion is the cost of gas. Frontier is committed to acquiring the most cost effective supplies of natural gas available for its customers while maintaining the necessary operational flexibility, security and reliability to serve their needs.

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- 9 Q. What are the greatest challenges in the development and implementation of Frontier's gas supply strategy?
- A significant challenge is to accurately forecast Frontier's gas supply needs. A. 11 12 There are several factors that make this difficult. First, Frontier is a growing LDC. The number of customers increased from 3,853 on October 1, 2018 to 13 4,137 as of September 30, 2019, an increase of approximately 7.3%. Second, 14 15 Frontier continues to add new customers with undocumented natural gas needs and winter consumption patterns. It is extremely difficult to forecast winter 16 peak load requirements for new industrial/commercial customers that Frontier 17 did not serve the previous winter. Third, most of Frontier's throughput serves 18 large industrial customers, some of whom have alternative fuel supplies. These 19 large industrial/commercial customers can change procurement strategies and 20 secure their commodity needs from other sources. Fourth, Frontier has a 21 disparity in climate in the territory that is accentuated by the small size of our 22 23 company, therefore making it difficult to project the load. Frontier has

experienced substantial climate variations between the mountains in Boone and the valleys around Yadkinville. We also have a significant residential load in Warren County, with usage characteristics, based on temperature that can vary from those in Surry or Yadkin County. Finally, and perhaps most importantly, is unpredictable, extreme weather patterns. A number of our new customers are poultry hatcheries and grow-out houses, which require fairly constant temperatures for their chickens to survive and thrive. Most of their facilities are not well insulated, and many of them do not have alternative fuels. Many of these poultry operations are family-owned and highly leveraged (i.e. the families rely upon the revenue from the sale of fully-grown chickens to meat processors to pay off their loans procured to cover the expenses to raise the chickens and have enough left over to live off of). Extremely cold ambient temperatures greatly increase the natural gas demand for heating these facilities. All of these factors create additional challenges in predicting needs. Please describe Frontier's interstate capacity. Frontier has contracted for 8,613 DTH per day of firm capacity on the Transco interstate pipeline. This capacity accesses supply in Transco Zones 3 and 4 with delivery to the Frontier system in Zone 5. The quantities purchased were based on availability, cost, and projected need. Frontier's needs exceed its purchased capacity during the winter and has acquired supplemental swing and peaking contracts to offset the additional needs. This additional supply is

purchased pursuant to an Asset Management Agreement with UGI Energy

Services, as described in greater detail below.

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Q.

A.

- Q. What efforts has Frontier undertaken in the past to purchase additional interstate pipeline capacity?
- A. In an effort to increase its firm capacity on Transco over the last four years

  Frontier has submitted several bids for available capacity. The most recent

  acquisition of capacity was a bid at the maximum rate possible for 2,663 DTHs

  on August 18, 2016 for an eighty-seven year term. This capacity became

  available on January 14, 2017, increasing the total capacity held by Frontier to

  the current total of 8,613 DTHs
- 9 Frontier continues to seek capacity on Transco and review any potential means 10 of expanding and diversifying its access to supplies.
- 11 Q. Has there been any significant change to Frontier's gas supply strategy during 12 the test year?

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A. Frontier is committed to achieving price stability, at a reasonable level, while continuing to provide safe, and reliable natural gas service that is in balance with the requirements of its firm sale customers. Frontier continues to annually review and update policies related to gas planning, system operations and procurement, including Design Day Demand Requirements, Gas Procurement, including Capacity Planning and Resources, and Commodity Planning and Resources, Curtailment Policy and Technical Training. Frontier has retained Kan Huston as an independent, unbiased third party consultant to assist in our planning. We also have appropriate internal controls between the Controller/accounting functions and Frontier's gas purchasing agent and designated a specific, qualified employee responsible for the implementation

1 of these policies. Taylor Younger, an engineer, has been designated as the 2 qualified employee. Frontier finished revising and updating our Gas Supply Procurement Policy in June of the review period. More details will be provided 3 in the testimony of Taylor Younger. 4 Based upon the development of new policies, and the review and evaluation of Q. 5 Frontier's policies, what is Frontier's current practice? 6 7 A. Frontier currently contracts with UGI Energy Services, LLC ("UGI") to centralize purchasing and reliability of gas deliveries under a full requirements 8 9 contract. The core of Frontier's current strategy is to obtain reliability and price stability 10 by fixing components of the gas cost, including fixing commodity costs and/or 11 transportation costs of the commodity under the terms of the Asset 12 Management Agreement with UGI. Under the terms of the UGI Asset 13 Management Agreement the first 8,613 MMbtu/d of daily requirements is the 14 15 first through the Transco meter, priced at Zone 3 First of Month (FOM) index if scheduled on a month ahead basis or Zone 3 Daily (GDD) index if scheduled 16 on a day ahead basis. Zone 3 pricing is generally less volatile than Zone 5 17 pricing. 18 The UGI Asset Management Agreement further provides for additional daily 19 or monthly gas requirements above the 8,613 up to 20,000 MMbtu/d (DTHs/d). 20 If scheduled on a month ahead basis it is priced at Zone 5 FOM. Frontier has 21

the additional contractual right under the agreement to purchase all other daily

- gas supply requirements at Zone 5 GDD. This additional supply is available on
- a no-notice basis, up to 20,000 DTHs/s.
- Q. Does this portfolio contribute to Frontier's goal of price stability and supply
- 4 reliability?
- A. Yes. In my opinion Frontier has a diversified gas purchase portfolio priced
- at a mix of Transco Zone 3 FOM index, Transco Zone 3 GD index, Transco
- Zone 5 FOM index and Transco Zone 5 GD index. I would note that the
- 8 published indexes are reflective of the market prices for natural gas. Further,
- 9 while Frontier is physically located in Transco's Zone 5, the acquisition of
- Transco Firm Transportation has permitted Frontier to significantly diversify
- its gas supply purchases, providing the opportunity to stabilize price and
- increase reliability.
- 13 Q. Does Frontier periodically evaluate suppliers in the marketplace to ensure the
- most reasonable and prudent terms, conditions and price for its ratepayers?
- 15 A. Yes. Frontier's current AMA expires in April, 2020. Frontier has issued
- requests for proposals to six potential natural gas suppliers. Frontier is
- evaluating the proposals from each of the suppliers using the criteria of our gas
- supply policy: flexibility, security/creditworthiness, price,
- 19 performance/reliability, and quality of supplier customer service for the period
- of April 1, 2020 to March 31, 2023.
- 21 Q. Under this approach, does Frontier have the flexibility to meet its market
- requirements?

- 1 A. Yes. The gas supply contracts that Frontier has negotiated, including the
  2 current one with UGI, have the flexibility and reliability to meet its market
  3 requirements in a secure and cost effective manner. Frontier evaluates and
  4 plans to meet all short- and long-term requirements on an ongoing basis.
- What actions have been taken by Frontier to accomplish its purchasing policy during this review period?
- A. Frontier has taken the following steps to keep its gas costs as low as reasonably practical while accomplishing its stated policies of maintaining security of supply and delivery flexibility:

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- (1) Frontier has continued to work with its industrial customers to facilitate the transportation of customer-owned gas. Frontier's transportation service allows these customers to manage their energy supply in a way that ensures that natural gas remains as competitive as possible with alternative fuels and also maintains throughput on Frontier's system. This also enables Frontier to focus more on accurately predicting and meeting demand/capacity for its bundled full service customers.
- (2) Frontier routinely communicates directly with customers, numerous supply sources, and other industry participants, and actively researches and monitors the industry and gas markets by using a variety of sources, including industry contacts, consultants, industry trade periodicals and the internet.

- 1 (3) Frontier has internal discussions when necessary among various senior
  2 level personnel concerning gas supply policy and major purchasing
  3 decisions.
- 4 (4) Frontier evaluates various other capacity and supply options.
- 5 (5) Frontier's asset management agreements ("AMA") during the review
  6 period with UGI Energy Services allowed Frontier to maximize the
  7 capabilities of the Transco firm pipeline capacity purchased and
  8 manage its supply portfolio in the most cost and operationally effective
  9 manner. Frontier continues to adjust its monthly Maximum Daily
  10 Quantity ("MDQ") and carefully evaluates forecasted loads prior to
  11 each month and makes prudent adjustments to its MDQ.
  - (6) Frontier's AMA with UGI provides a high degree of operational and supply flexibility.
- Q. Does Frontier have plans to obtain any additional pipeline capacity in the future?

12

- A. Frontier will evaluate the need to obtain additional capacity on Transco as it becomes available in relationship to its system growth.
- Q. Did Frontier have sufficient daily capacity reserved during the months of January and February 2019, during the test period?
- 20 A. Yes, Frontier did have sufficient capacity reserved through a combination of 21 its AMA with UGI, its Transco capacity, and a peaking contract, fully 22 explained in the testimony of Taylor Younger. Frontier was required to buy 23 additional natural gas and utilized its rights under the UGI AMA on the gas

- 1 daily market to meet customers demand in December, January and February 2 for those quantities of gas purchased over Frontier's firm Transco capacity of 8,613 dth on peak days for Zone 5. Even with the additional peak day 3 purchases Frontier sold gas back to UGI (78,973 dth, 73,307dth, and 74,971 4 5 dth for December 2018, and January and February 2019 respectively). The MDQ for the months of December, January, and February were determined 6 7 prior to the start of each month using the best information available at that time. We believed the monthly MDQs were appropriate, in light of the needs of our 8 customers based on the historical and forecasted information that Frontier 9 10 reviewed when determining what the MDQ for each of these months should be while also keeping in mind the accepted peaking contract in order to ensure 11 security of supply and delivery flexibility. We were particularly cognizant of 12 the potential impact to our poultry grow-out customers. 13
- 14 Q. What is Frontier's uncollected deferred account balance at September 30, 2019?
- 16 A. Frontier strategically tries to minimize adjustments in pricing. However, we
  17 had to institute an increase in our benchmark city gate delivered cost on. We
  18 anticipate that the current balance owed to the Company of \$410,265 will be
  19 moving back toward \$0.00 over the winter months.
- Q. Did Frontier follow the gas cost accounting procedures prescribed by Rule R1-17(k) for the year ended September 30, 2019?
- 22 A. Yes. All accounting was done in accordance with Sections (4) and (5) of Rule
  23 R1-17(k) as applied to Frontier in previous Commission prudency review

1 orders. In following Section (5)(c) of the Rule, Frontier is responsible for 2 reporting gas costs and deferred account activity to the Commission and the Public Staff on a monthly basis. 3 What schedules have you caused to be prepared? 4 Q. The following schedules were prepared under my supervision and are attached 5 A. to this testimony: 6 7 Schedule 1 - Summary of Cost of Gas Expense Schedule 2 - Summary of Demand and Storage Charges 8 Schedule 3 - Summary of Commodity Gas Costs 9 Schedule 4 - Summary of Other cost of Gas Charges (Credits) 10 Schedule 8 – Summary of Deferred Account Activity 11 Schedule 10 - Summary of Gas Supply 12 Schedule 11 – Summary of Natural Gas Hedge Transactions 13 Q. What activity occurred in the deferred account during the twelve months ended 14 September 30, 2019? 15 A. The activity can be summarized as follows: 16

17	Beginning balance, October 1, 2018	\$ - 330,127
18	Commodity Cost vs Collections	\$ - 333,832
19	Accrued interest	\$ - 345
20	Transport Balancing	\$ -(22,378)
21	Adjustments	\$ - (231,661)
22	Ending balance, September 30, 2019	\$ -410,265

- 1 Q. The attached schedules show the gas costs incurred by Frontier and billed to
- 2 customers during the period October 1, 2018 through September 30, 2019. In
- your opinion, were all these gas costs prudently incurred?
- 4 A. Yes. All of these gas costs were incurred under Frontier's best evaluated cost
- 5 supply strategy and are the result of reasonable business judgments considering
- the conditions and information available at the time the gas purchasing
- 7 decisions were made.
- 8 Q. In reviewing the monthly schedules that have been filed throughout the current
- 9 review period and the attached annual Prudency Review Schedules do you
- believe that there are any additional adjustments that may be required in the
- Deferred Account in order for Frontier to recover all of its natural gas costs
- incurred as of September 30, 2019?
- 13 A. No.
- 14 Q. Please describe any changes in the Company's customer mix or customer
- market profiles that it forecasts for the next ten (10) years and explain how the
- 16 changes will impact the Company's gas supply transportation and storage
- 17 requirements
- 18 A. Frontier continues to focus on expanding its system to new customers. The 6"
- and 10" Steel Transmission (backbone) pipeline system for the Company's
- franchised area was completed in 2002. Significant PE pipeline construction
- 21 has occurred since then throughout Frontier's franchised area and will continue
- wherever economically feasible to extend natural gas service to additional
- 23 customers. Frontier's market mix will also continue to evolve and change as it

matures. Several of Frontier's larger customers have transportation-only service. While service switching has stabilized (because of the relatively low cost of natural gas), fuel switching is still a potential risk if natural gas prices increase relative to alternative fuels. During the test period, natural gas enjoyed a more competitive pricing than alternative fuels.

Over the next five years, the annual forecasted growth is approximately 10.0% annually. Frontier is expecting this rate of growth to remain at this level over the next five years, with an increased focus on residential and small commercial customers. Sales loads are gradually increasing as more people have access to natural gas due to system expansion. Infill customers are slowly converting as current appliances need to be replaced and they become more aware of the benefits and lower prices of natural gas.

Frontier intends to meet its gas supply needs through its current capacity on Transco, and by acquiring additional capacity as it becomes available at reasonable terms, and by buying from wholesale suppliers utilizing an AMA with a third-party wholesale supplier, as needed. Frontier has determined that its current level of purchased capacity is not sufficient for its future, long-term needs -- based on historical winter needs and projected load growth in the future. As Frontier continues to grow, it will look for incremental pipeline capacity on Transco. In addition, Frontier will continue to evaluate storage, LNG, and other opportunities as they arise. Frontier continues to bid on additional pipeline capacity as opportunities present themselves on the Transco system. Frontier evaluates cooperative participation with other

- companies or municipalities when bidding on the additional capacity, and it

  plans to meet with other natural gas producers who have purchased capacity

  on the Transco system all in an effort to increase its available capacity to

  accommodate its anticipated growth and improve reliability.
- Q. Please provide the base load demand requirements estimated for the review 5 period and forecasted for each of the next four years. Please provide the one-6 7 day design peak demand requirements used by the Company for planning purposes for the review period and forecasted for each of the next four winter 8 9 seasons. The peak demand requirement amounts should set forth the estimated demand for each rate schedule or priority with peak day demand. 10 assumptions, such as heating degree days, dekatherms per heating degree day, 11 12 customer growth rates and supporting calculations used to determine the peak day requirement amounts should be provided. 13
- A. Exhibit "B," report on Design Day Study prepared by Dr. Ronald H. Brown,

  Ph.D. utilizing the Marquette University GasDay, filed confidentially

  concurrently herewith, shows the projected capacity growth requirements for

  the 2018-2019 winter. Confidential Exhibit "A" prepared by Frontier shows

  the projected capacity growth requirements for the next five years.
- 19 Q. Please explain how the Company determines which type of resource should be
  20 acquired or developed for meeting the Company's deliverability needs, and
  21 describe the factors evaluated in deciding whether the Company should acquire
  22 a storage service, or develop additional on-system storage deliverability.

A. Frontier has historically relied on its gas supplier to provide the commodity and the capacity requirements to deliver its needs. This was an appropriate approach when Frontier was smaller, and its mix of customers and load was less predictable. Frontier currently has long-term firm pipeline capacity, but not enough to cover the full winter designed peak day needs. Frontier continues to acquire its own capacity on the Transco System in an effort to reduce reliance upon a third-party gas supplier for its capacity needs. Frontier has addressed the shortage of capacity by buying additional capacity from its wholesale supply contractors, UGI, and on the market.

Frontier acquired a long-term commitment for pipeline capacity to handle the projected gas supply needs for the review period. Frontier's need for additional capacity continues to grow. Over the next five years Frontier is projecting that this need for capacity will continue to increase.

When Frontier initially purchased capacity, Transco had available incremental capacity. This availability, however, did not always align with Frontier's needs to buy the desired increments that strategically correspond with Company growth and meet forecasted daily peak day requirements. To more efficiently manage this process, Frontier entered into an AMA to minimize potential stranded gas costs, lower the demand fees, and enable it to meet the supply needs of its growing customer base.

Q. Please describe any significant storage, transmission, and distribution upgrades required for the Company to fulfill its peak day requirements during the next five years.

- 1 A. As discussed above in greater detail, the issue is available capacity on Transco,
- 2 not infrastructure. At this time, Frontier's system has sufficient infrastructure
- to handle forecasted gas supply needs for the next five years. Frontier will
- 4 continue to assess its needs on an ongoing basis.
- 5 Q. What action does Frontier request the Commission to take regarding these
- 6 deferred accounts?
- 7 A. Frontier requests that the Commission approve the September 30, 2019
- balances and find that the costs incurred by Frontier's gas purchases were
- 9 prudent during the relevant twelve-month period.
- 10 Q. Does Frontier have other components of this filing that it would like to bring
- to the Commission's attention?
- 12 A. Yes. Frontier would like to make the Commission aware of an anticipated
- change to its tariffs as it relates to Lost and Unaccounted for Gas ("LAUF")
- that it intends to file in order to comply with NCUC R1-17(k). Frontier and the
- Staff have been discussing the proposed change to the tariff. The change will
- 16 conform Frontier's recovery of LAUF and Company Use to those of other gas
- 17 companies in the State by allocating a portion of the LAUF and Company Use
- to transportation customers. This change in allocation would decrease the cost
- responsibility currently borne by firm sales customers.
- 20 Q. Does that conclude your testimony?
- 21 A. Yes, at this time.

```
BY MR. JEFFRIES:
 2
         Mr. Steele, I've got one supplemental question
 3
          for you. The Public Staff -- now, the Public
          Staff recommended an adjustment to the deferred
 4
 5
          account that you testified to in your prefiled
 6
          testimony; is that correct?
 7
          That is correct.
    Α
 8
         And I just want to make clear on the record, does
          the Company agree with that adjustment?
10
          The Company does agree with that. That is
    Α
11
          correct; yes.
12
          Thank you. Have you prepared a summary of your
13
         testimony?
14
          I have.
    Α
15
         Could you provide that for the Commission,
16
         please?
17
               COMMISSIONER CLODFELTER: Mr. Jeffries,
18
    unless one of my colleagues wants the summary read, we
19
    will receive the summary for informational purposes,
20
    but it's not necessary to read it out loud.
21
               MR. JEFFRIES: We are happy to skip that,
22
    Your Honor.
23
               COMMISSIONER CLODFELTER: Well, if you are
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and, unless there's some objection from someone else,

24

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we can dispense with the reading of the summary.
 2
              MR. JEFFRIES:
                              I was aware of your
 3
    predilection for that but I did not want to presume.
 4
               COMMISSIONER CLODFELTER: You may have heard
 5
    that somewhere I take it.
 6
              MR. JEFFRIES: Thank you.
 7
    BY MR. JEFFRIES:
 8
         Then, Ms. Younger, could you state your name and
         business address for the record, please?
10
         My name is Taylor Badgett Younger. I'm employed
11
         by Frontier Natural Gas Company at 110 PGW Drive,
12
         Elkin, North Carolina.
13
         Could you do me a favor? Could you pull that mic
14
         just a little bit closer to you?
         I didn't know that it would move. It does.
15
16
         Okay.
                Thank you.
17
               COMMISSIONER CLODFELTER: And Mr. Jeffries
18
    is substituting for Commissioner Gray this morning.
19
              MR. JEFFRIES: We suffer from the same
20
    malady that's why.
21
    BY MR. JEFFRIES:
22
         You're the same Taylor Younger that prefiled
23
         testimony in this docket on December 3rd, 2019;
         is that correct?
24
```

- 1 A That's correct.
- 2 Q And that -- there were also six, seven exhibits
- 3 filed with that testimony; is that correct?
- 4 A I believe there were seven.
- 5 Q A through G?
- 6 A Yes.
- 7 Q And several of those were confidential as
- 8 Commissioner Clodfelter indicated?
- 9 A That's correct.
- 10 Q Okay. And was that testimony and were those
- exhibits prepared by you or under your direction?
- 12 A They were.
- 13 Q Do you have any corrections to your prefiled
- 14 testimony?
- 15 A I do not.
- 16 Q Ms. Younger, if I asked you the same questions
- that are set forth in your prefiled testimony,
- would your answers be the same today?
- 19 A They would.
- MR. JEFFRIES: Mr. Chairman, we'd move
- 21 Ms. Younger's prefiled testimony into the record as if
- 22 given orally from the stand, and would move that her
- 23 exhibits be moved into -- or accepted into evidence as
- 24 marked, including the confidential designations?

1	COMMISSIONER CLODFELTER: Without objection,
2	so ordered.
3	(WHEREUPON, Younger Exhibits A-D
4	and G, and Younger Confidential
5	Exhibits E and F are marked for
6	identification as prefiled and
7	received into evidence.
8	Confidential filed under seal.)
9	(WHEREUPON, the prefiled direct
10	testimony of TAYLOR B. YOUNGER is
11	copied into the record as if given
12	orally from the stand.)
13	
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23	
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#### State of North Carolina

## North Carolina Utilities Commission Raleigh

Docket No. G-40, Sub 150

### BEFORE THE NORTH CAROLINA UTILITIES COMMISSION:

In the Matter of				
	)			
Application of Frontier Natural Gas	)			
Company for Annual Review of )				
Gas Costs Pursuant to G.S. 62-133.4(c)	)			
and Commission Rule R1-17(k)(6)	)			

## **DIRECT TESTIMONY**

**OF** 

**Taylor Younger** 

**December 2, 2019** 

- Q. Please state your name, business address, by whom you are employed, and in what capacity.
- A. My name is Taylor B. Younger. My business address is 110 PGW Drive, Elkin North Carolina, North Carolina, 28621. I am employed by Frontier Natural Gas Company ("Frontier"), as Regulatory Compliance Engineer.
- Q. Mrs. Younger, how long have you been associated with Frontier?
- A. I began working with Frontier in August 2017.
- Q. Mrs. Younger, what are your current responsibilities with Frontier related to gas supply planning?
- A. I am responsible for the management and oversight of natural gas supply planning and purchases for Frontier. Specifically, my responsibilities include oversight of procurement and optimization of pipeline transportation, and supply assets, system demand forecasting, administration of Frontier's hedging plans, state and federal regulatory issues concerning supply and capacity, asset and risk management, and transportation administration.
- Q. Mrs. Younger, please summarize your educational and professional background.
- A. I am a graduate of North Carolina State University with a B.S. degree in Industrial and Systems Engineering and a minor in Business Administration. I have also been accepted into NC State's Jenkins MBA program, where I will begin classes with a focus on financial management in January 2020. Since beginning my career at Frontier, I have had the opportunity to attend various training sessions to enhance my professional development. I have obtained certifications focused around leadership, system design and modeling, and pipeline integrity.

- Q. In Docket No. G-40, Sub 149 the North Carolina Utilities Commission Ordered "That Frontier and the Public Staff shall work together collaboratively to address future gas purchasing practices by Frontier, including hedging and other price mitigation practices, in order to reduce or eliminate concerns over customer exposure to potential gas cost volatility while maintaining reasonable up-front charges to customers for the right to call on gas under high demand scenarios. Please summarize the steps taken by Frontier to address this point in the order.
- A. The most significant updates to Frontier's Gas Supply Procurement Policy are under guidelines for hedging. FNGC may procure hedges in winter strips being any period within the months of November through March. On June 4, 2019, Frontier Natural Gas Company met with NC Public Staff and NCUC Pipeline Safety Section to discuss with them Frontier's updated Gas Supply Procurement Policy. The main purpose of this meeting was to share how we plan to utilize our revised Procurement Policy to prepare for winter 2019-2020. The PowerPoint shared on June 4 is included in Exhibit A. The revised Gas Supply Procurement Policy is included in Exhibit B.

Briefly summarizing our policy, under a contract with Marquette Energy Analytics, Frontier will be provided with an annual report updating a monthly forecast for the upcoming year. This forecast includes an expected daily average flow and an expected daily maximum flow for each month of the upcoming year. This report provided by Marquette is derived from actual historical usage, historical weather patterns, and projected customer growth. We receive this report each March to help us make hedging decisions throughout the months of April to September for the upcoming winter.

FNGC anticipates it will hedge 50% of expected average daily flow for each winter month. Frontier will subtract out current capacity of 8,613dth from the expected max daily flow for each month to conclude how much of the forecasted Zone 5 purchase gas should be hedged for that month. A reasonable percentage of this amount shall be hedged, while the rest of Zone 5 purchases shall be executed with FOM pricing, to minimize the likelihood of the need to purchase volatile Zone 5 daily priced gas. Exhibit C provides an analysis showing the hedge amounts that were determined for each upcoming winter month. This sheet also shows Marquette's expected average and max daily flows for the year.

As stated above, Frontier revised and updated its Gas Supply Procurement Policy during the review period and met with Public Staff as required in the Order. Frontier did not utilize the policy for this review period, but has initiated hedges for the 2019 – 2020 winter. Exhibit C is attached to quantify how we will utilize this updated policy going forward.

- Q. In Docket No. G-40, Sub 149 the North Carolina Utilities Commission concluded that Frontier should examine options for bolstering its gas supply planning. Please summarize the steps taken by Frontier to address this point in the order.
- A. Frontier has made a conscious effort to engage the Hearthstone Utilities Risk and Supply Committee in all aspects of our gas supply planning by providing committee members with not only our weekly usage updates, but also more insight into our hedging plan and purchases. Exhibit D details the Risk and Supply Committee Meeting minutes. This creates a more collaborative approach to gas supply planning by giving committee members a chance to offer their opinions. Additionally, Frontier has sought to seek outside expertise for all gas supply endeavors by utilizing Hearthstone's gas supply consultants, Al Harms and Len Gilmore. Frontier now includes Mr. Harms and Mr. Gilmore in all internal gas

supply planning meetings. These consultants gave insight in revising our Gas Supply Procurement Plan. They are also helping guide us through the process of rationalizing and choosing our Gas Supply Asset Manager for the period of April 1, 2020 - March 31, 2023.

- Q. It is known that Frontier does not have firm transportation capacity sufficient to cover winter peak days. How did Frontier handle this during the review period?
- A. Frontier reached out to our Gas Supply Asset Manager, UGI, to talk through the best strategy to make sure we were not subject to the volatile Z5 daily market. It was concluded that we would enter into a peaking supply contract to protect ourselves. The peaking contract is shown in Exhibit E. Frontier had several meetings and conversations with UGI to tailor the peaking contract to meet our exact needs. It was determined that the contract offered 3232 dth a day for any 20 days throughout January or February and the contract would work as no notice supply, meaning anything over and above our nominated FOM quantity would automatically be classified as peaking supply, and as soon as the seasonal quantity for peaking service had expired, any additional supply would be priced at GDA Transco Zone 5 South. Exhibit F shows meeting minutes summarizing this information. Frontier locked in a strike price of \$3.072 for all peaking contract gas used. Analysis attached in Exhibit G was completed to prove the peaking contract offering coverage of 3232 dth a day for 20 days throughout January and February was sufficient for coverage. It is shown that using January 2018 bundled usage with an additional allowance for growth and marketer shortages, our peaking contract of 3232 dth a day would cover us on days where we were expected to use above our January FOM nomination of 10,000 dth a day. This analysis also shows that we anticipated only using the peaking service on 11 days in January, for a total of 20,184 dth of the available 64,640. From this information and the

fact that historical and anticipated weather forecast for February indicated it would be a warmer month than January, we were able to conclude the peaking service would be sufficient for both January and February 2019.

- Q. Does that conclude your testimony?
- A. Yes, at this time.

MR. JEFFRIES: And we will dispense with your summary which I believe --

COMMISSIONER CLODFELTER: We will receive the summary for informational purposes. It will not be formal evidence in the proceeding but can be used to aid the recollection of the panel. So we thank you for that.

MR. JEFFRIES: Thank you, Mr. Chairman.

In that case, I believe Mr. Steele and Ms. Younger are available for cross examination and questions from the Commission.

COMMISSIONER CLODFELTER: Any questions?

MS. CULPEPPER: None from us.

COMMISSIONER CLODFELTER: Okay. I want to -- we may have just a couple here from the panel. Let me first see if my colleagues have any questions they want to pursue.

Mr. Jeffries, Mr. Steele, and Ms. Younger, thank you very much for the written filing you made yesterday. That has substantially shortened the hearing this morning. And we apologize for bringing you in but we weren't aware you were going to be filing the written answers.

Let me try to just address a couple of

- 1 things. And again, thank you for the filing. You
- 2 responded to most of the things that we were going to
- 3 | inquire about this morning, but let me ask you about
- 4 just a couple of things from the filing.
- 5 EXAMINATION BY COMMISSIONER CLODFELTER:
- 6 Q A Mr. Ted Gambill, what is his position and role
- 7 in the gas supply group.
- 8 A (Mr. Steele) Go ahead.
- 9 Q Either one of you.
- 10 A (Ms. Younger) He has over 10 years of experience
- 11 working with multiple asset managers, and he has
- 12 the knowledge to assist me if needed and in my
- absence.
- 14 Q So he's on call essentially for you?
- 15 A He is.
- 16 A (Mr. Steele) He is actually a full-time
- employee.
- 18 Q He is a full-time employee?
- 19 A He is a full-time employee. He has an
- 20 engineering background as well.
- 21 Q But he's not -- do his job duties encompass more
- than the gas supply planning?
- 23 A Yes, they do.
- 24 Q Okay. What portion of his time is spent

```
1
          assisting Ms. Younger?
 2
          (Ms. Younger) I would say probably 20 percent of
         his time.
 3
 4
          Thank you for that. In the answer, very thorough
    Q
 5
          answer, about how you conduct your daily work you
 6
          refer to Hearthstone's preferred gas consultants.
 7
         Uh-huh (yes).
    Α
 8
         Who is that? Is that Marquette that you refer to
    Q
 9
          later in the filing?
                               Is that --
10
          It is not.
    Α
11
          Who are the preferred gas consultants that you
12
          call upon?
13
          (Mr. Steele) Hearthstone Utilities is --
    Α
14
          actually our senior management consists of former
15
         Nycor employees and two of those employees have
16
         probably 40 plus years of experience in natural
17
          gas procurement. Mr. Al Harms and Mr. Lynn
18
          Gilmore, they work with us on a regular basis and
19
         have over the last 24 months.
20
          Do they participate in the weekly calls?
    Q
21
    Α
          They participate in some of those weekly calls,
```

but we have weekly calls with them.

22

23

24

Q

Α

You do?

Frontier does, yes.

```
1
          Frontier does?
    Q
 2
          Yes.
    Α
 3
         And so they're available to you on call --
 4
         Yes, they are.
    Α
 5
    Q
          -- as you need them?
 6
    Α
          Yes.
 7
          Great. Okay, thank you.
                                    There is a reference in
 8
          response number four on topic number four that
 9
          you are -- Frontier is seeking the expertise of a
10
          new Hearthstone employee who worked for the Ohio
11
          Public Utilities Commission, and I was really
12
          interested in the seeking. Where are you in that
13
         process and how is that developing?
14
    Α
         Our sister company in Ohio has hired Mr. Roger
15
          Sarver, who is with us here today in the room.
          He was a former staff employee of the Ohio Public
16
17
          Utility Commission. I believe he has 31 years of
18
          experience with the staff in Ohio. He is --
         Hearthstone is no longer seeking. They have
19
20
          employed him at our sister company.
21
          So that's no longer in process? That's done?
22
          That's a done deal.
```

And he's on board this morning as --

He came -- yes.

23

24

Α

- 1 Q He's the gentlemen in the audience to my right?
- 2 A Yes.
- 3 Q Great. Thank you. Welcome. We're glad to have 4 you.

5 Again, just a few minor things, 6 because again I appreciate very much the written 7 responses. They've saved us a lot of time this 8 morning. On the design-day studies you indicate 9 in the written filing that you will be preparing 10 annual design-day studies utilizing your 11 engineering department of the use of Dr. Brown 12 and Marquette. The annual study, is that --13 how -- what's the look-ahead period of each 14 annual update? Let's look -- how far ahead are 15 you looking with each annual update of your 16 design-day study?

- 17 A (Ms. Younger) It could go out five years.
- 18 Q That's the anticipation is that it could go out five years.
- 20 A (Mr. Steele) Yes.
- 21 Q And you'll update that on an annual basis?
- 22 A Right.
- Q Okay. Great. Thank you. On the LNG
- possibility -- again, thank you for the good

answer on that. And I understand where you are in the process of -- this morning, we don't have a lot yet to talk about in concrete detail, but one of the things I did want to ask you to elaborate on, probably Mr. Steele a little bit, is that you say that liquefaction possibilities at the site that you're exploring do not seem economically feasible at this time. Can you say more about what you are comparing that to?

What's your alternative that you're comparing liquefaction at the site to?

A Well, currently what we're looking at is we've actually looked at several interconnects because currently Frontier only has the two city gates for off of Transco. So we are exploring multiple interconnects along with the LNG possibility.

That particular statement or answer is directly from UGI, who we've been working with, that they do not believe that it would -- that they could justify the cost of building. Currently, in the proposals or high level discussions we've had, everything revolves around just a facility to supplement Frontier's system at this point and time. Now, that's not to say that we won't get

```
1
          to that point, but currently everything they've
 2
          given us there is no liquefaction involved.
 3
          But that's not, I understand it, a closed topic.
 4
          It's just that --
 5
    Α
          It's not a closed --
 6
          -- they don't --
 7
          -- at this point.
    Α
 8
          -- they don't think it --
 9
          Not --
10
          -- right now but --
11
          Not to this state and not to this point.
12
          Okay. They're still --
    Q
13
          They're still on the table.
    Α
14
          Still on the table. Got it.
    Q
15
                         (WHEREUPON, the Court Reporter
16
                         requested the witness to not
17
                         interrupt.)
18
               COMMISSIONER CLODFELTER: I think that we
19
    got that. I think you've covered everything else that
20
    we were going to ask you about this morning. And
21
    again, greatly appreciate your doing the written
22
     submission on that.
23
               Ms. Burns, you're good to go?
24
               MS. BURNS:
                           (Nods head in agreement).
```

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1
              COMMISSIONER CLODFELTER: All right.
 2
    think we've covered it. So are there any questions on
 3
    the Commission's questions?
 4
              MR. JEFFRIES: No questions.
 5
              COMMISSIONER CLODFELTER: If not, we thank
 6
    you for being with us.
 7
              And welcome, Ms. Younger, we're glad to have
 8
    you on the team.
 9
               THE WITNESS: (Ms. Younger)
                                            Thank you.
10
              THE WITNESS: (Mr. Steele) Thank you very
11
    much.
12
                  (The witnesses are excused)
13
              COMMISSIONER CLODFELTER: Mr. Jeffries,
14
    anything further?
15
              MR. JEFFRIES: No. That concludes
16
    Frontier's presentation of evidence, Your Honor.
17
              COMMISSIONER CLODFELTER: Okay.
18
              MS. CULPEPPER: The Public Staff calls Neha
19
    Patel, Shawn Dorgan and Julie Perry to the stand.
20
        NEHA PATEL, SHAWN L. DORGAN and JULIE G. PERRY;
21
                    having been duly sworn,
22
                     testified as follows:
23
              COMMISSIONER CLODFELTER: Ms. Culpepper.
24
    DIRECT EXAMINATION BY MS. CULPEPPER:
```

- 1 Q Mr. Dorgan, please state your name, business 2 address and present position.
  - A Yes. Shawn Dorgan. My business address is 430

    North Salisbury Street, Raleigh, North Carolina.

    I'm a Staff Accountant attached to the Natural

    Gas Section, Public Staff Accounting Division.
- 7 Q Ms. Perry, please state your name, business address and present position.
  - A My name is Julie G. Perry. My business address is 430 North Salisbury Street, Raleigh, North Carolina. My position is Accounting Manager of the Natural Gas and Transportation Section in the Accounting Division of the Public Staff.
- 14 Q Ms. Patel, please state your name, business 15 address and present position.
- A My name is Neha Patel with the Public Staff,

  Natural Gas Division. And my business address is

  430 North Salisbury Street, Raleigh, North

  Carolina 27603.
- 20 Q Did you state your position already?
- 21 A Yes, Public Staff.

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- 22 (Laughter)
- Q Okay. Ms. Patel, speaking on behalf of the entire panel, did the panel prepare and cause to

```
1
         be filed in this docket joint testimony
 2
          consisting of 21 pages and three appendices on
 3
         April 14, 2020?
 4
          (Ms. Patel) Yes.
    Α
 5
    Q
          Do you have any corrections to that testimony?
 6
    Α
         Yes, I do.
 7
         Would you describe them for us?
 8
          Sure. Page 16, line 17, should read through the
    Α
 9
          2020 -- 2021-2022 winter period instead of until
10
          the 2021-2022 winter period.
11
          So you're revising the word "until", changing
12
         that to "through".
13
    Α
         Yes, ma'am.
14
          If each of you were asked these same questions
15
          today, would your answers as corrected be the
16
          same?
17
    Α
          Yes.
18
          (Ms. Perry) Yes.
    Α
19
          (Mr. Dorgan) Yes.
20
               MS. CULPEPPER: I move that the prefiled
21
    joint testimony consisting of 21 pages and three
    appendices, as corrected, be copied into the record as
22
23
    if given orally from the stand.
24
               COMMISSIONER CLODFELTER:
                                          Without objection,
```

```
the motion is allowed.
 2
               MR. JEFFRIES: No objection.
 3
               COMMISSIONER CLODFELTER: Great.
 4
                          (WHEREUPON, the prefiled joint
                         testimony, as corrected, and
 5
                         Appendices A, B and C of NEHA
 6
 7
                         PATEL, SHAWN L. DORGAN and JULIE
                         G. PERRY is copied into the record
 8
 9
                         as if given orally from the
10
                         stand.)
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#### FRONTIER NATURAL GAS COMPANY

#### **DOCKET NO. G-40, SUB 153**

#### JOINT TESTIMONY OF

# NEHA R. PATEL, SHAWN L. DORGAN, AND JULIE G. PERRY ON BEHALF OF

# THE PUBLIC STAFF – NORTH CAROLINA UTILITIES COMMISSION February 14, 2020

1	Q.	PLEASE	STATE	YOUR	NAME,	BUSINESS	ADDRESS,	AND

- 2 **PRESENT POSITION.**
- 3 A. My name is Neha R. Patel and my business address is 430 North
- 4 Salisbury Street, Raleigh, North Carolina. I am an engineer with the
- 5 Natural Gas Division of the Public Staff. My qualifications and
- 6 experience are provided in Appendix A.

# 7 Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND

- 8 **PRESENT POSITION.**
- 9 A. My name is Shawn L. Dorgan and my business address is 430 North
- 10 Salisbury Street, Raleigh, North Carolina. I am a Staff Accountant in
- the Accounting Division of the Public Staff. My qualifications and
- 12 experience are provided in Appendix B.
- 13 Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND
- 14 PRESENT POSITION.

A. My name is Julie G. Perry and my business address is 430 North
Salisbury Street, Raleigh, North Carolina. I am the Accounting
Manager of the Natural Gas & Transportation Section in the
Accounting Division of the Public Staff. My qualifications and
experience are provided in Appendix C.

# 6 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS 7 PROCEEDING?

The purpose of our testimony is to (1) present the results of our review of the gas cost information filed by Frontier Natural Gas Company (Frontier or Company) in accordance with N.C. Gen. Stat. § 62-133.4(c) and Commission Rule R1-17(k)(6), (2) to evaluate the prudence of the natural gas purchases made by Frontier, (3) to provide our conclusions regarding whether the gas costs incurred by Frontier during the 12-month review period ended September 30, 2019, were properly accounted for, and (4) to discuss the prudence of Frontier's hedging decisions during the review period.

# 17 Q. PLEASE EXPLAIN HOW THE PUBLIC STAFF CONDUCTED ITS 18 REVIEW.

A. We reviewed the testimony and exhibits of the Company's witnesses, the Company's monthly Deferred Gas Cost Account reports, monthly financial and operating reports, the gas supply and pipeline transportation contracts, and the Company's responses to Public Staff data requests. The responses to the Public Staff data

1	requests contained information related to Frontier's gas purchasing
2	philosophies, customer requirements, and gas portfolio mixes.

#### 3 Q. WHAT IS THE RESULT OF YOUR EVALUATION OF FRONTIER'S

#### 4 GAS COSTS?

A.

5 A. Based on the Public Staff's investigation and its review of the data in this docket, we believe that Frontier's gas costs were prudently incurred.

#### **CUSTOMER GROWTH**

# 9 Q. HOW HAVE FRONTIER'S CUSTOMERS AND THROUGHPUT 10 CHANGED SINCE THE COMPANY'S LAST ANNUAL REVIEW OF

#### GAS COSTS PROCEEDING?

The table below reflects Frontier's customer growth rate of 7.3% during the current review period, which is approximately four times the growth rate of legacy local distribution companies (LDCs) in North Carolina. There was a slight decrease in Frontier's sales and transportation volumes (expressed in dekatherms or dts) from what was experienced in the prior review period. Since Frontier's winter throughput is largely dependent on weather due to space heating load, the volume change is correspondingly affected by a change in Heating Degree Days (HDDs) as compared to prior periods.

	<u>2018 Review</u>	<u>2019 Review</u>	<u>Change</u>
Number Of Customers (at September 30)	3,853	4,137	7.4%
Sales Volume (dts)	1,311,863	1,279,751	-2.4%
Transportation Volume (dts)	2,956,643	2,909,813	-1.6%
Total Sales & Transportation Volumes (dts)	4,268,506	4,189,564	-1.8%

<u>Table 1</u>: Frontier Natural Gas Company – Customer Growth

# 1 Q. DID FRONTIER ACQUIRE ADDITIONAL PIPELINE CAPACITY

#### **DURING THE REVIEW PERIOD?**

Α.

- Although Frontier has acquired additional capacity in the past few years, the Company did not acquire any additional capacity during this review period. Frontier currently has a total of 8,613 dts per day of pipeline capacity on the Transcontinental Gas Pipeline Company, LLC (Transco) interstate pipeline.
  - Frontier states that it will continue to seek incremental pipeline capacity and evaluate storage, liquefied natural gas (LNG), and other opportunities as they arise in order to serve its customers. Frontier also states that it plans to meet with other natural gas producers who have purchased capacity on the Transco system in an effort to increase its available capacity to accommodate its anticipated growth and improve reliability. Frontier indicated in a data request response that it was focusing more effort on LNG options as they may prove to be more prudent compared to the cost of acquiring additional pipeline and capacity.

1	Q.	HAS THE COMPANY PROPERLY ACCOUNTED FOR ITS GAS
2		COSTS DURING THE REVIEW PERIOD?

- A. Yes. However, as discussed in greater detail later in our testimony,
  we have reclassified certain costs represented by the Company as
  Demand and Storage Costs on Schedule 2 to the testimony of
  Company witness Steele, and made a limited number of adjustments
  stemming from timing differences, including an adjustment to the
  transportation customer balancing true-up entry.
- 9 Q. WHAT OTHER ITEMS DID THE NATURAL GAS DIVISION
- 10 **REVIEW?**
- 11 A. Even though the scope of Commission Rule R1-17(k) is limited to a
  12 historical review period, the Public Staff's Natural Gas Division also
  13 considers other information received pursuant to the Public Staff's
  14 data requests in order to anticipate the Company's requirements for
  15 future needs, including design day estimates, forecasted gas supply
  16 needs, projection of capacity additions and supply changes, and
  17 customer load profile changes.

# 18 ACCOUNTING FOR AND ANALYSIS OF GAS COSTS

19 Q. HOW DOES THE ACCOUNTING DIVISION GO ABOUT
20 CONDUCTING ITS REVIEW OF THE COMPANY'S ACCOUNTING
21 FOR GAS COSTS?

- A. The Public Staff's Accounting Division reviews the Company's monthly Deferred Account reports (together with all supporting documentation), its monthly financial and other operating reports, and all executed gas supply and transportation contracts. In addition, we review the schedules attached to the Company's testimony, as well as the Company's responses to all Public Staff data requests submitted in this proceeding.
- Each month we review the Deferred Account reports filed by the

  Company for accuracy and completeness, and perform certain

  review procedures on the calculations, including the following:

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- (1) Gas Cost True-Up The actual commodity and demand costs are verified, calculations and data supporting gas cost collections are checked, invoices are reviewed, and the Company's overall gas cost calculations at benchmark are checked for mathematical accuracy.
- (2) Transportation Customer Balancing True-Up The monthly Cash-Out Report for each marketer is reviewed and all calculations for cash-out amounts are verified.
- (3) Interest Accrual Interest accrual calculations on the outstanding Deferred Gas Cost Account balances are verified.

- (4) Hedging Transactions The computed cost of each hedging
   transaction is traced to the underlying hedging contract, and
   computational accuracy is verified.
- Temporary Increments and/or Decrements All calculations and supporting data regarding amounts due to or from customers as recorded in the Deferred Gas Cost Account are verified, and supporting data and schedules are reviewed.

(6) Supplier Refunds – In Docket No. G-100, Sub 57, the Commission held that, unless or until it orders refunds to be handled differently, supplier refunds should be flowed through to ratepayers through an LDC's deferred account. Pursuant to this order we review all supplier refunds issued during the review period, and verify that all amounts received by the Company, if any, have been flowed through to ratepayers.

# 16 Q. HOW DO THE COMPANY'S FILED GAS COSTS FOR THE 17 CURRENT REVIEW PERIOD COMPARE WITH THOSE FOR THE 18 PRIOR REVIEW PERIOD?

A. Frontier's total gas costs for the current review period were \$6,776,781, compared with \$5,814,378 for the prior 12-month period. The components of total gas cost for the two periods, and our analysis of the changes in those components, are as follows:

		12 Mor	ths	Ended		Increase	%
Line		Sept. 30, 2019		Sept. 30, 2018		(Decrease)	Change
	Demand Charges						
1	Transco FT	\$1,465,925	[1]	\$1,202,629	[1]	\$263,296	21.89%
2	Other	455,000	[2]	-0-		455,000	N/A
3	Total Demand Charges	\$1,920,925		\$1,202,629		\$718,296	59.73%
	Gas Supply Costs						
4	Baseload Purchases	\$4,291,818		\$3,628,681		\$663,137	18.27%
5	Delivered Purchases	440,206		1,288,203		(847,997)	-65.83%
6	Hedge and/or Peaking Service Purchases	166,613	[3]	-0-		166,613	N/A
7	Other	4,325		(106,873)		111,198	-104.05%
8	Total Gas Supply Costs	\$4,902,962		\$4,810,011		\$92,951	1.93%
	Other Gas Costs						
9	True-up Entries per Monthly Deferred Account Filings	(\$189,271)		(\$248,262)		\$58,991	-23.76%
10	Other Deferred Account Related Gas Costs	117,508	[4]	96,931		20,577	21.23%
11	Other Gas Costs & Adjustments	24,657	[5]	(46,931)		71,588	-152.54%
12	Total Other Gas Costs	(\$47,106)		(\$198,262)		\$151,156	-76.24%
13	Total Gas Costs	\$6,776,781	[6]	\$5,814,378		\$962,403	16.55%
14	Gas Supply for Delivery (dts)	1,395,416		1,366,150		29,266	2.14%
15	Total Gas Costs per Dt	\$4.8565		\$4.2560		\$0.60	14.11%

#### Notes:

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- [1] Excludes reclassified commodity gas costs per Public Staff analysis of the Company's monthly deferred account reports.
- [2] Fixed Charges per Frontier's peaking service contract with UGI.
- $\label{eq:contract} \mbox{[3] Volumetric Charges per Frontier's peaking service contract with UGI.}$
- [4] Deferred Account Adjustment per Settlement Agreement in G-40, Sub 149.
- [5] Marketer cash-outs, less reclassifications and other miscellaneous adjustments.
- [6] Ties to the Company's 2019 Q3 GS-1 Report, and Cost of Gas Sold amounts recorded in Frontier's monthly earnings reports.

#### Table 2: Frontier Natural Gas Company - Comparison of Total Gas Costs

As will be discussed in further detail later in our testimony, **Demand Charges** increased during the current review period predominately due to the Company's utilization of a peaking supply contract entered into with UGI Energy Services, LLC (UGI) for the winter period. During January and February 2019, the peaking service agreement resulted in demand charges in the amount of \$455,000, payable in two equal monthly installments of \$227,500.

**Baseload Purchases** increased primarily due to a higher average total cost of gas of \$4.8565 per dt for the current review period. This represented a 14.11% increase over the average total cost of gas for the prior review period of \$4.2560 per dt. In addition, total purchased gas supply volumes increased by 29,266 dts, or 2.14%.

The decrease in **Delivered Purchases** is due to a sizable decrease in volumes purchased at Zone 5 Delivered prices during the current review period as compared to the prior review period.

Hedging/Peaking Service Purchases increased in the current review period due to volumes acquired under a peaking service contract with UGI at a locked-in strike price for the winter period.

The change in **Total Other Gas Costs** relates primarily to activity in Frontier's Deferred Account. These totals reflect: (1) the offsetting true-up entries recorded in the Company's Deferred Gas Cost Account during the review period; (2) a \$117,508 adjustment to Frontier's deferred account pursuant to a settlement agreement entered into by Frontier and the Public Staff in Docket No. G-40, Sub 149, Frontier's prior annual review proceeding (Settlement Agreement); and (3) marketer net cash-outs and other miscellaneous adjustments.

1	Q.	ARE YOUR GAS COST COMPUTATIONS IN AGREEMENT WITH
---	----	--

- 2 THE COMPANY'S SCHEDULES AS FILED IN THIS
- 3 **PROCEEDING?**
- 4 A. Yes, with two exceptions. First, in the case of gas costs labeled by
  5 the Company as "Other Capacity Charges" (Schedule 2) we have

6 reclassified these costs as Commodity Charges (Schedule 3). We

7 have done so because these costs are, in fact, volumetric

8 transportation surcharges billed by UGI and are properly classifiable

9 as supply-related costs, not pipeline charges. The Public Staff has

10 routinely reclassified these costs as commodity charges in prior

11 annual review proceedings.

16

Second, the Company recognized the effect of transportation

13 customer balancing billing adjustments for the months of May and

June 2019, in the August 2019 Deferred Gas Cost Account. Based

on our review of these billing adjustments, the Public Staff

recommends a correction to a transportation customer balancing

true-up entry in the amount of \$1,734.

# 18 <u>HEDGING AND OTHER RISK MITIGATION STRATEGIES</u>

- 19 Q. PLEASE EXPLAIN HOW THE PUBLIC STAFF TYPICALLY
- 20 **CONDUCTS ITS REVIEW OF HEDGING ACTIVITIES.**

1	A.	The	Public	Staff's	review	of	the	Company's	hedging	activities

- 2 typically includes an analysis and evaluation of the following
- 3 information:
- 1. The Company's monthly hedging costs, as reflected on the invoices of UGI;
- Detailed source documentation, such as physical gas
   confirmations, that support the amount of gas hedged and the
   strike prices;
- 9 3. Workpapers supporting the derivation of the maximum hedge10 volumes targeted;
- 11 4. The monthly summary of hedging costs (benefits);
- Hedging plan documents that set forth the Company's gas
   price risk management policy, hedge strategy, and gas price
   risk management operations;
- Documentation from meetings of Frontier's Supply Team and
   the Risk Committee of its parent company, Hearthstone
   Utilities, Inc.;
- Testimony and exhibits of the Company's witnesses in the
   annual review of gas costs proceeding; and
- 20 8. Company responses to the Public Staff's data requests.

1	Q.	PLEASE EXPLAIN YOUR UNDERSTANDING OF THE
2		STANDARD SET FORTH BY THE COMMISSION FOR
3		EVALUATING THE COMPANY'S HEDGING DECISIONS?
4	A.	The appropriate standard for the review of hedging decisions by
5		LDCs is set forth in the Commission's February 26, 2002, Order on
6		Hedging in Docket No. G-100, Sub 84 (Hedging Order). In the
7		Hedging Order, the Commission concluded that the purpose of
8		hedging is to reduce the volatility of commodity costs. The
9		Commission noted that hedging involves costs and risks and that it
10		is possible that the long term cost of hedged gas will be higher than
11		gas bought at market prices. The Commission stated it understands
12		that with the use of hedging mechanisms, costs and risks are
13		accepted in exchange for reduced volatility.
14		The Commission concluded that hedging is an option that must be
15		considered in connection with an LDC's gas purchasing practices.
16		The Commission stated that an LDC's decision to make no effort to
17		mitigate price spikes – including a decision not to hedge – would be
8		a decision subject to review in the LDC's annual gas cost prudency
19		review proceeding just as much as a decision to hedge.
20		The Commission further concluded that if an LDC decides to hedge
21		in some fashion, prudently incurred costs in connection with hedging
22		should be treated as day costs under N.C.G.S. & 62-133.4. The

Commission stated that while such costs cannot be pre-approved

within the context of the annual gas cost prudency review, the Commission recognized that the review of the prudency of a decision to hedge or not to hedge should be made on the basis of the information available at the time each decision is made, not on the basis of the information available at the time of the prudency review proceeding.

The Commission ordered that each LDC should address its current hedging policy and program in its testimony in each annual gas cost prudency review, explaining why and how it hedged or why it did not hedge during the test period.

#### 11 Q. PLEASE DESCRIBE FRONTIER'S HEDGING PROGRAM.

A.

Company witness Younger testified that Frontier revised and updated its Gas Supply Procurement Policy during the review period and the most significant updates to the policy were under the guidelines for hedging. Company witness Younger summarized Frontier's hedging policy in her testimony by stating that Frontier anticipates it will hedge 50% of expected average daily flow for each winter month. She further explains that Frontier will subtract out current capacity of 8,613dth from the expected max daily flow for each month to conclude how much of the forecasted Zone 5 purchase gas should be hedged for that month. Witness Younger also states the remaining Zone 5 purchases shall be executed with

FOM pricing, to minimize the likelihood of the need to purchase volatile Zone 5 daily priced gas.

Α.

The primary difference between Frontier's hedging approach and the approach of the other LDCs is that Frontier uses physical hedges exclusively and does not use financial hedges, such as options, futures, or swaps. A physical hedge is a fixed price contract between two parties to buy or sell physical natural gas supplies at a certain future time, at a specific price, which is agreed upon at the time the deal is executed. If Frontier hedges, its gas supply portfolio typically includes the physical purchase of fixed price gas supplies for delivery at its city gate on a monthly basis.

# 12 Q. PLEASE DESCRIBE YOUR UNDERSTANDING OF THE 13 COMPANY'S HEDGING PROGRAM DURING THE REVIEW 14 PERIOD.

Although Frontier did not utilize the updated Gas Supply Procurement Policy for this review period, Frontier reached out to its Gas Supply Asset Manager, UGI, to discuss the best strategy for to address the volatile Zone 5 daily market for the review period. The Company entered into a peaking supply contract for 3,232 dts per day for 20 days throughout January and February 2019, which resulted in a maximum contract quantity of 64,640 dts. The peaking supply contract also enabled the Company to lock-in a \$3.072 strike price for all peaking contract gas used. In Exhibit B to Company

witness Younger's testimony, it stated that the peaking supply contract also provided the flexibility for Frontier to use the maximum contract quantity of 64,640 dts over any number of days in January and February 2019, if it preferred that option instead of only being able to nominate 3,232 dts per day for 20 days.

The Public Staff believes that entering into the peak day arrangement with UGI helped mitigate the risk of price spikes to customers during the winter period that might involve large temperature fluctuations and price volatility. Therefore, the Public Staff believes that even though Frontier did not utilize its hedging strategy during the current review period, the peak day service with the locked-in pricing provided a reasonable level of price mitigation during January and February 2019.

The Public Staff recommends that Frontier continue to work with the Public Staff to discuss its Gas Supply Procurement Policy, including hedging and other price mitigation strategies, as changes to the policy are contemplated.

# 18 Q. BASED ON YOUR REVIEW AND ANALYSIS, WERE THE 19 COMPANY'S HEDGING DECISIONS DURING THE REVIEW 20 PERIOD PRUDENT?

In our opinion, based on what was reasonably known or should have been known at the time the Company made its hedging decisions

1	affecting the review period, as opposed to the outcome of those
2	decisions, our analysis leads me to the conclusion that the decisions
3	were prudent.

### **DESIGN DAY REQUIREMENTS**

# 5 Q. DO YOU HAVE ANY RECOMMENDATIONS REGARDING HOW

### 6 FRONTIER IS PLANNING TO MEET FUTURE SYSTEM

#### 7 **DEMAND?**

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A.

Attached to Company witness Steele's testimony as CONFIDENTIAL Exhibit B is a report on Design Day Study prepared by Dr. Ronald H. Brown, PhD, who utilized the Marquette University GasDay program in evaluating Frontier's projected peak day demand. We have evaluated this report and have concluded that it accurately calculates Frontier's peak day using reasonable assumptions, such as HDDs and frequency of occurrence of such cold weather events. Based on this report, it appears that Frontier has adequate capacity in order to serve its firm market on peak days until the 2021-2022 winter period. Due to the confidential nature of this document, we will not discuss any specifics of the report's findings in this testimony.

### DEFERRED ACCOUNT BALANCE

### 21 Q. WHAT IS THE APPROPRIATE DEFERRED ACCOUNT BALANCE

### 22 **AS OF SEPTEMBER 30, 2019?**

A. Based on our review of the Company's monthly deferred account filings and our conclusion that the gas costs were prudently incurred, the Public Staff has determined that the appropriate balance in Frontier's Deferred Gas Cost Account at September 30, 2019, is \$417,132, debit balance owed to Frontier. The following table summarizes activity in Frontier's Deferred Gas Cost Account for the current review period:

Filed Deferred Account Balance - October 1, 2018	\$330,127
Gas Cost True-up	211,649
Transportation Customer Balancing True-up	(20,645)
Deferred Account Adjustment, plus interest, per Settlement Agreement - G-40, Sub 149	(117,508)
Transco Refund	(113)
Interest (Includes interest effect of benchmark proration adjustment - G-40, Sub 151)	13,579
Rounding	43
Public Staff Recommended Deferred Account Balance -September 30, 2019	\$417,132

<u>Table 3</u>: Frontier Natural Gas Company – Deferred Gas Cost Account at September 30, 2019

Frontier filed a Deferred Gas Cost Account debit balance, owed from customers to Frontier, of \$410,265, as shown on Schedule 8 of Company witness Steele's testimony. Based on timing differences associated with an estimated settlement adjustment made by the Company related to the Settlement Agreement, which impacted accrued interest, and the correction of a transportation customer balancing true-up entry mentioned earlier in testimony, the Public Staff recommends a debit adjustment to Frontier's deferred account

- 1 balance at September 30, 2019 in the amount of \$6,867.
- 2 The Public Staff has discussed the above adjustment with the
- Company, and it is our understanding that they are in agreement.

## 4 Q. HAS THE COMPANY CONTINUED TO USE THE APPROPRIATE

### INTEREST RATE IN THE DEFERRED ACCOUNT?

Α.

Yes. In Docket No. G-40, Sub 135, the Public Staff recommended and the Commission approved in its Order on Annual Review of Gas Costs issued June 13, 2017, that Frontier shall begin calculating interest on its deferred account using the net-of-tax overall rate of return approved by the Commission in its Order Approving Use of Natural Gas Bond Funds issued March 12, 2000, in Docket No. G-40, Sub 2, adjusted for any known corporate income tax rate changes, as the applicable interest rate on all amounts over-collected or undercollected from customers reflected in its Deferred Gas Cost Account.

The Public Staff has reviewed the Company's interest rate calculations for all known corporate income tax rate changes, and determined that the decrease in North Carolina's corporate income tax rate (from 3.00% to 2.50%, effective January 1, 2019) had no effect on the calculation of the net-of-tax overall rate of return. Therefore, the Public Staff believes that it is appropriate that Frontier shall continue to use the net-of-tax overall rate of return of 6.60% as the applicable interest rate on all amounts over-collected or under-

- collected from customers reflected in its Deferred Gas Cost Account,
   effective January 1, 2019.
- 3 Q. WHAT IS YOUR RECOMMENDATION REGARDING ANY

### 4 PROPOSED INCREMENTS/DECREMENTS?

Α.

Company witness Steele has stated that Frontier anticipates the current deferred account balance moving back towards \$0 over the winter months. Frontier did not propose any temporaries in this proceeding. As shown in Table 3 above, the recommended deferred account balance owed from customers to Frontier is a debit balance of \$417,132. In a response to a Public Staff data request, the Company stated that it anticipates a Transco refund in March 2020, which will move its deferred account balance closer to \$0. We agree with Frontier's proposal of not implementing any temporaries in this proceeding. The Public Staff recommends that Frontier monitor the deferred account balance and, if needed, file an application for authority to implement new temporary increments or decrements through the Purchased Gas Adjustment mechanism in order to keep the deferred account balance at a reasonable level.

# 19 Q. HAS THE COMPANY COMPLIED WITH THE ORDERING 20 PARAGRAPHS IN THE PRIOR ANNUAL REVIEW ORDER?

21 A. Yes. Ordering Paragraph 5 of the Commission's *Order on Annual*22 *Review of Gas Costs* issued June 11, 2019, in Docket No. G-40, Sub
23 149 (the Sub 149 Order), Frontier's prior annual review proceeding,

states that "Frontier and the Public Staff shall work together collaboratively to address future gas purchasing practices by Frontier, including hedging and other price mitigation practices, in order to reduce or eliminate concerns over customer exposure to potential gas cost volatility while maintaining reasonable up-front charges to customers for the right to call on gas under high demand scenarios."

On June 4, 2019, Frontier met with the Public Staff to discuss Frontier's updated Gas Supply Procurement Policy and to share how the Company planned to utilize its revised Procurement Policy in preparation for the 2019-2020 winter period. This included discussions on hedging and other price mitigation strategies to protect customers from possible gas cost volatility.

Ordering Paragraph 6 of the Sub 149 Order, states that the Company was required to report to the Commission within six months of the date of the order detailing the steps taken and progress made by Frontier on options to bolster its gas supply planning.

On December 9, 2019, Frontier filed a letter in Docket No. G-9, Sub 149 detailing the steps taken and progress made by the Company to bolster its gas supply planning, which included designating a lead gas supply planning person, utilizing the availability of two consultants to assist in gas supply planning and purchasing

1	decisions, and providing additional personnel from other affiliated
2	regulated utilities to assist in evaluating the natural gas procurement
3	procedures and help with any engineering distribution needs. In
4	addition, Frontier stated that it is forging an excellent working
5	relationship and communicates regularly with UGI about its natural
6	gas supply needs.

## 7 Q. DOES THIS CONCLUDE THE PUBLIC STAFF'S TESTIMONY?

8 A. Yes, it does.

Appendix A

### Neha R. Patel

### **Qualifications and Experience**

I graduated from University Of Mumbai in 1995 with a Degree of Bachelor of Science in Electronic Engineering. I began working as a Utilities Engineer with the Natural Gas Division of the Public Staff in February of 2014.

My most current work experience with the Natural Gas Division includes the following topics:

- Purchase Gas Cost Adjustment Procedures;
- 2. Tariff Filings;
- 3. Customer Utilization Trackers;
- Special Contract Review and Analysis;
- 5. Weather Normalization Adjustments;
- 6. Franchise Exchange Filings;
- 7. Annual Review of Gas Costs:
- 8. Cost Of Service Studies;
- 9. Peak Day Demand and Capacity Calculations;
- 10. Fuel and Electric Usage Trackers; and
- 11. Natural Gas Rate Case Proceedings.

Appendix B

### SHAWN L. DORGAN

### **Qualifications and Experience**

I am a two-time accounting graduate of Appalachian State University, having earned a B.S.B.A. in Accountancy in 1988 and a Master's of Science in Accountancy (concentration in taxation; functional equivalent of an MST) in 1997. After graduation in August of that year I entered the public accounting industry, working first at the Charlotte practice office of Deloitte & Touche LLP, and later for several local and regional accounting firms in the metro-Charlotte, metro-Raleigh, and metro-Atlanta areas. I am a Certified Public Accountant, licensed in the State of North Carolina. My license number is 27030.

I joined the Public Staff in May 2016 and since have specialized in providing accounting support in conjunction with rider rate proceedings in both the Natural Gas and Electric Divisions, focusing primarily on program cost reviews of energy efficiency programs authorized for the state's electric utilities under N.C.G.S. § 62-133.9. In addition, I have provided accounting and testimonial support in general rate cases involving North Carolina's largest investor-owned electric and natural gas utilities, support focused primarily on applicant rate-base requests in the area of cash working capital.

In addition to serving as a Public Staff panel witness in annual gas cost review proceedings for Frontier Natural Gas Company, currently I serve as the lead technical accountant in the Duke Energy Progress general rate case filed on October 30, 2019 (Docket No. E-2, Sub 1219).

### Appendix C

### **JULIE G. PERRY**

### **Qualifications and Experience**

I graduated from North Carolina State University in 1989 with a Bachelor of Arts degree in Accounting and I am a Certified Public Accountant.

Prior to joining the Public Staff, I was employed by the North Carolina State Auditor's Office. My duties there involved the performance of financial and operational audits of various state agencies, community colleges, and Clerks of Court.

I joined the Public Staff in September 1990, and was promoted to Supervisor of the Natural Gas Section in the Accounting Division in September 2000. I was promoted to Accounting Manager – Natural Gas & Transportation effective December 1, 2016. I have performed numerous audits and/or presented testimony and exhibits before the Commission addressing a wide range of natural gas topics.

Additionally, I have filed testimony and exhibits in numerous water rate cases and performed investigations and analyses addressing a wide range of topics and issues related to the water, electric, transportation, and telephone industries.

```
1
               MS. CULPEPPER: I'm assuming you don't want
 2
    us to read the summary?
 3
               COMMISSIONER CLODFELTER: Unless one of my
 4
    colleagues wants the summary read, we will receive it
 5
    as information to aid our memory afterwards.
 6
    thank you for it.
 7
               MS. CULPEPPER:
                               Thank you.
 8
               COMMISSIONER CLODFELTER: Great.
 9
               MS. CULPEPPER: The witnesses are available
10
    for Commission questions.
11
               MR. JEFFRIES: No questions from Frontier.
12
               COMMISSIONER CLODFELTER: Any questions from
13
    my colleagues?
14
    EXAMINATION BY COMMISSIONER CLODFELTER:
15
         Let me ask you, generally, have all or some of
16
          you had a chance to read the Company's submission
17
          from yesterday afternoon?
18
          (Ms. Patel) Yes.
    Α
19
          (Ms. Perry) Yes, we have.
20
          (Mr. Dorgan) Yes.
    Α
21
         Anything that you want to call the panel's
22
          attention to in that filing? Anything you want
23
          to comment on in that filing?
24
    Α
          (Ms. Perry)
                       No, sir.
```

- Let me ask you one question just to see where you are. Has the Public Staff done any work to take a look past the winter 2021-2022 period itself to sort of determine whether you think the Company is on track to have adequate capacity beyond that time period?
  - A (Ms. Patel) The Company, as they mentioned, they have contracted for additional capacity. So -- and even one of the data responses they provided, they do have adequate capacity.
  - Q Beyond the twenty -- 2021 winter period?
- 12 A Yes, sir.

- 13 A (Ms. Perry) So if you look at their AMA, just to
  14 add, their Asset Management Agreement, it goes up
  15 to 20,000 dts a day.
- 16 Q Right.
  - A If you look out, and I think they provided four years of data, we actually asked for a fifth year of data in looking at the 2023 in our data request responses. So for planning purposes they may have to do something in that last year but this is really just a plan for capacity. They can amend their AMA agreement. They can get more Transco capacity. There's lots of things. They

- have time between now and then. But we've looked at that and I think that the Agreement they have with UGI will set them up to have enough capacity until then.
  - Q Thank you. Are you -- you're satisfied with the Company's plans for the updating of its design-day studies on a rolling basis going forward?
- 9 A Yes, sir.

5

6

7

8

- 10 Q That's also satisfactory?
- 11 A Yes, sir.
- 12 Q And do you have any comments at this point about

  13 where the Company is in its expiration of the

  14 possibility of an LNG facility? Any comments at

  15 this point, understanding that we're --
- 16 A Yeah.
- 17 Q -- the Company is still at a very preliminary --
- 18 A I think what the engineering and accounting group
  19 does once they look at a capacity, whether it be
- 20 Transco, an LNG, you know, we'll ask them for
- 21 their alternatives when they're looking at it to
- see what the most cost-effective,
- reliable approach is. And so as they get closer
- to it I'm sure they will be coming to us anyway

```
1
         to kind of show us what they've got and --
 2
         At this point your mind is open on the --
 3
         Yeah. And I think with the liquefaction, just to
 4
         put in there, I think they can truck it in.
 5
         think that's the answer to your question with the
 6
         liquefaction is that we see a lot of these.
 7
         of these smaller LNG sites come up sometimes and
 8
         they're trucking in the LNG and then they can
 9
         withdraw it when they need it. So that's where
10
         the liquefaction vocabulary kind of came into
11
         play.
12
    Q
         Okay.
13
               COMMISSIONER CLODFELTER: Anything else?
14
    Ms. Burns, good to go?
15
              MS. BURNS: (Nods head in agreement).
16
              COMMISSIONER CLODFELTER: All right.
17
    all from the panel. Any questions on the Commission's
18
    questions?
19
              MS. CULPEPPER: No questions.
20
              MR. JEFFRIES: No questions.
21
              COMMISSIONER CLODFELTER: Thank you.
                                                     You're
22
    excused.
23
                  (The witnesses are excused)
24
               COMMISSIONER CLODFELTER: Anything further
```

1	from the Public Staff?
2	MS. CULPEPPER: That's all.
3	COMMISSIONER CLODFELTER: Or from the
4	Company?
5	MR. JEFFRIES: (Shakes head no).
6	COMMISSIONER CLODFELTER: Thank you for
7	being very efficient this morning. We thank you all
8	for being very efficient this morning. And, with
9	that, we'll close the hearing.
10	MR. JEFFRIES: Thank you, Mr. Chairman.
11	COMMISSIONER CLODFELTER: Proposed orders,
12	when would you like
13	MR. JEFFRIES: Thirty days.
14	COMMISSIONER CLODFELTER: Thirty days.
15	MR. JEFFRIES: Fine.
16	MS. CULPEPPER: That will be fine.
17	COMMISSIONER CLODFELTER: That's sufficient.
18	Very good. Thank you all for coming this morning.
19	(The proceedings were adjourned)
20	
21	
22	
23	
24	

### C E R T I F I C A T E

I, KIM T. MITCHELL, DO HEREBY CERTIFY that the Proceedings in the above-captioned matter were taken before me, that I did report in stenographic shorthand the Proceedings set forth herein, and the foregoing pages are a true and correct transcription to the best of my ability.

Kim T. Mitchell

10 Kim T. Mitchell Court Reporter

NORTH CAROLINA UTILITIES COMMISSION