

## NORTH CAROLINA PUBLIC STAFF UTILITIES COMMISSION

December 20, 2019

Ms. Kimberley A. Campbell, Chief Clerk North Carolina Utilities Commission 4325 Mail Service Center Raleigh, North Carolina 27699-4300

Re: Docket No. EMP-105, Sub 0 - Application for CPCN for 70MW

Solar Facility Located at Leisure Road near Academy Road in

Laurinburg. NC in Scotland County

Dear Ms. Campbell:

In connection with the above-referenced docket, the Public Staff wishes to provide the Commission and the parties the attached Public Staff Late-Filed Exhibit No. 1, which is the presentation given by NREL on its Carbon-free Resource Integration Report on the Duke System<sup>1</sup> given to the Carbon Stakeholder Group hosted by the NC Department of Environmental Quality at the Nicholas Institute on December 11, 2019. This late-filed exhibit was requested by Commissioner Brown-Bland on December 19, 2019, during the evidentiary hearing of the above-referenced matter.

By copy of this letter, I am forwarding a copy to all parties of record by electronic delivery.

Sincerely,

/s/ Layla Cummings Staff Attorney layla.cummings@psncuc.nc.gov

#### Attachment

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<sup>&</sup>lt;sup>1</sup> A reference on page 2 of the presentation states that it is an analysis of the Duke Energy Carolinas service territory. The Public Staff has confirmed that the analysis provided in the presentation applies to both the Duke Energy Progress and Duke Energy Carolinas service territories.

Executive Director (919) 733-2435	Communications (919) 733-5610	Economic Research (919) 733-2267	Legal (919) 733-6110	Transportation (919) 733-7766 Water (919) 733-5610	
Accounting (919) 733-4279	Consumer Services (919) 733-9277	Electric (919) 733-2267	Natural Gas (919) 733-4326		



Docket No. EMP-105, Sub 0
Public Staff Late-Filed Exhibit No. 1





# Carbon-free resource integration study

Bri-Mathias Hodge
Scott Haase
National Renewable Energy Laboratory (NREL)

## Scope of work – Phase 1

#### **Net Load Analysis**

Analyzed the impacts of integrating differing amounts of new solar photovoltaic (PV) power into Duke Energy's Carolinas service territory, comparing estimated hourly solar, wind, load, and system minimum generation time series for 12 different scenarios

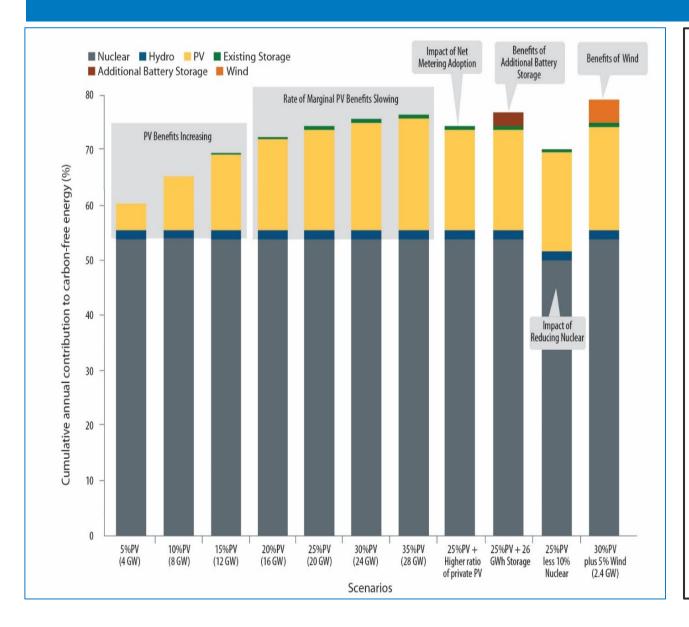
#### Phase 1 Scope

- Quantified the amount of carbon-free electricity
- Estimated curtailment, ramping, and system flexibility limits
- Evaluated shifts in daily and seasonal net load timing, supply and demand challenges

#### Phase 1 Did Not Consider

- Unit commitment and economic dispatch
- System stability analysis, e.g. voltage/frequency/transient analysis
- Cost or transmission impacts

## Summary of scenarios



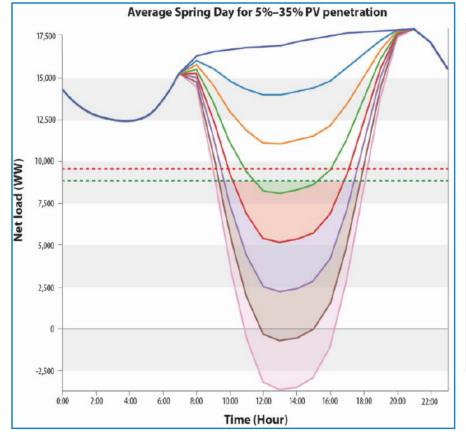
#### **Key Findings**:

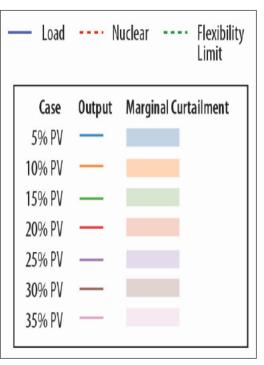
- Net load analysis highlights challenges and opportunities with integrating solar PV
- Average annual % of load met by carbon-free generation ranges from 60-79%
- Nuclear remains greatest contributor to carbon-free energy
- Above 15% solar PV, required curtailment grows
- The highest share of carbon-free generation is achieved by the scenario with the most resource diversity.
- Solar power curtailment is greater under separate balancing authorities

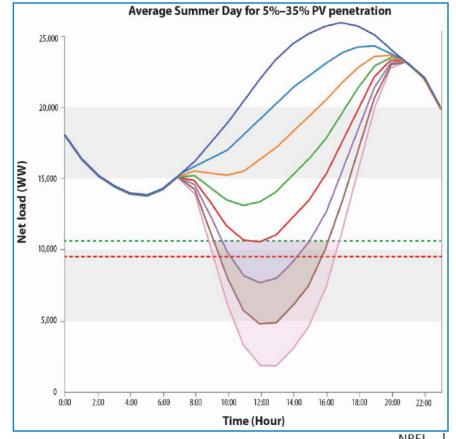
## **Scenarios**

#### Scenarios 1-7: 5%-35% Solar Energy Penetration

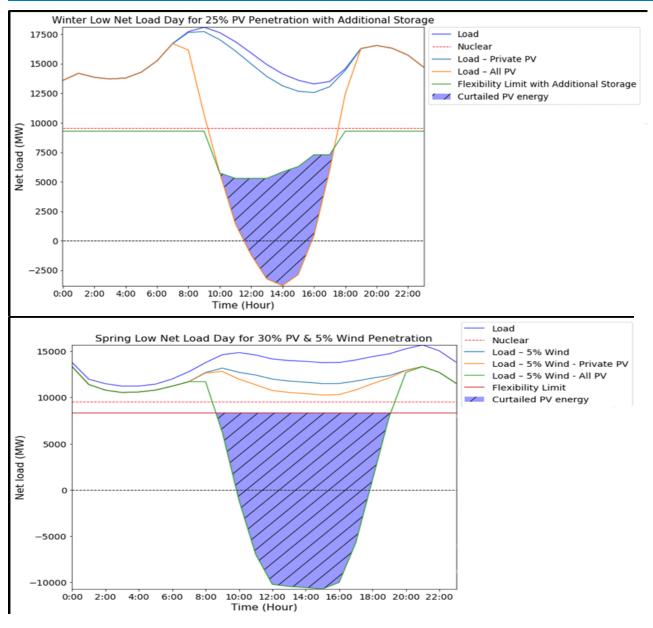
PV penetration (%)	5	10	15	20	25	30	35
PV capacity (MW)	4,109	8,219	12,328	16,438	20,547	24,656	28,766
Average Percentage Curtailed Energy, %	0	1	8	17	27	35	42
Marginal Curtailment, %	-	2.2	21.4	46.3	64.6	76.7	83.2
Load met by zero-carbon generation, %		65.5	69.7	72.5	74.4	75.6	76.5







## Storage, nuclear and wind scenarios



#### **Key Findings:**

#### Storage deployment (26,000 MWh)\*

- Solar curtailment reduces from 27% to 15%
- Zero-carbon contribution rises from 76% to 78%

#### **Nuclear**

 The nuclear retirement scenario reduces the solar curtailment from 27% to 22%, but also reduces carbon-free generation from 74% to 70%

#### Wind

 Carbon free generation increases from 77% to 79% with 5% wind + 30% solar, as opposed to 35% solar case due to reduced curtailment

<sup>\*</sup> Estimated cost for 26,000 MWh of storage based on current market prices is approximately \$8-12 Billion

## Carbon-Free Resource Integration Study – Phase 2

Renewable Resource Techno-Economic Assessment

RENEWABLE
ENERGY POTENTIAL
MODEL:

**NREL reV** 

Renewable energy resource assessment

Scenario Creation Model

CAPACITY
EXPANSION MODEL:
NREL ReEDS

Transmission & Generation Buildout

**Detailed Scenario Analysis** 

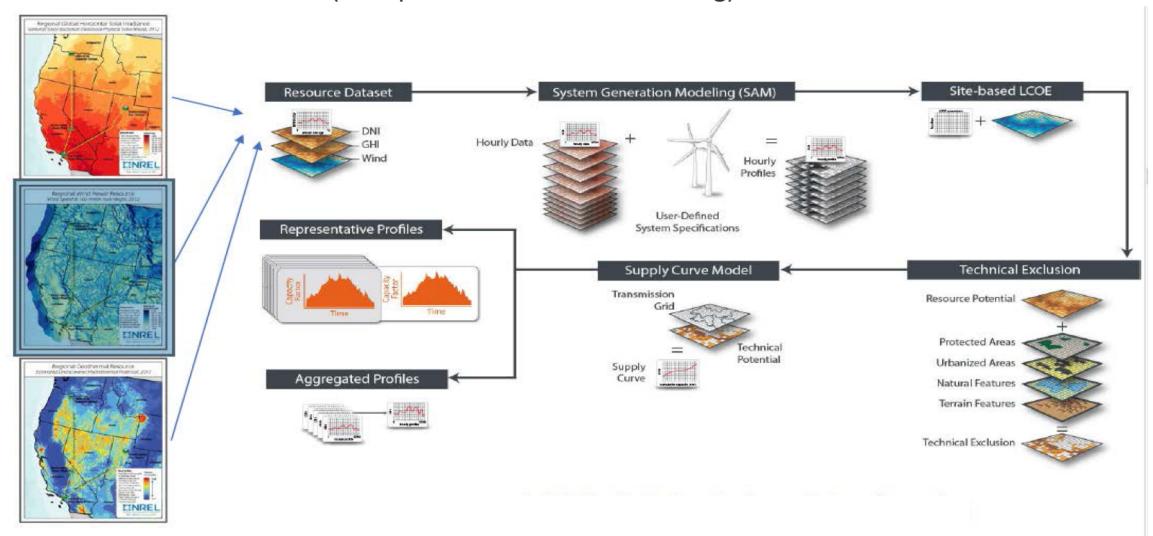
Operational
(Production cost)
Model
Energy Exemplar
PLEXOS

Operational analysis: Unit commitment and economic dispatch

<sup>\*</sup>ReEDS: Regional Energy Deployment System

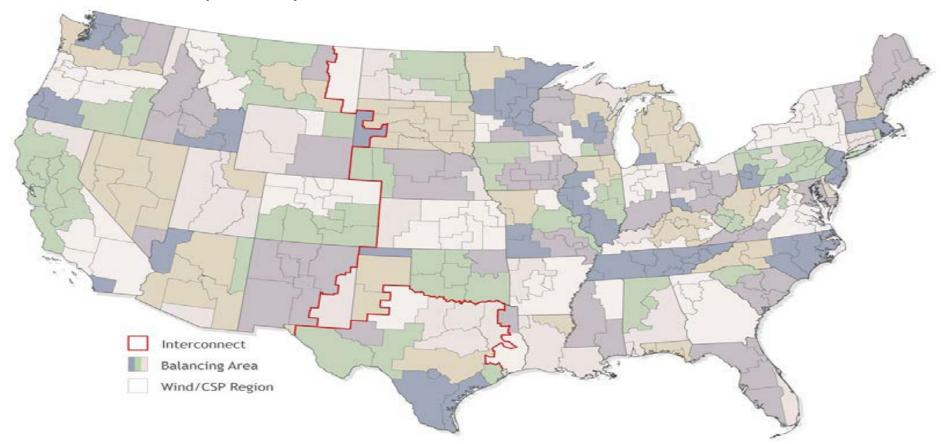
## Renewable Energy Potential Model – NREL reV

Resource Assessment (Geospatial data science modeling)



## Capacity Expansion Model – NREL ReEDS

- ReEDS includes 3 interconnections, 134 model BAs, and 356 Wind and CSP resource regions
- Transmission and generation buildout
- Scenario creation model
- Optimal investment pathways



## Summary of the Standard Scenarios

#### Non-Policy Scenarios

#### **Fuel Cost**

- High Oil & Gas Resource (AEO 2018)
- Low Oil & Gas Resource (AEO 2018)

#### **Demand**

- Low Demand
- High Demand
- Vehicle Electrification

#### Other

- Extended Cost Recovery
- Climate Change Impacts
- Reduced RE Resource
- Transmission Expansion Barriers
- Restricted Cooling Water

#### Mid-case

 Reference or Mid-level Assumptions

#### **Technology Cost**

- Low RE Cost
- High RE Cost
- Low Wind Cost
- Low PV Cost
- Low Geo Cost
- Low CSP Cost
- Low Hydro Cost
- Low Offshore Wind Cost
- Nuclear Breakthrough
- Low Battery Cost
- High Battery Cost

#### **Combinations**

- Low/High NG Price with
  - Low/High RE Cost
  - Low/High Geo Cost
  - Low/High CSP Cost
  - Low/High Hydro Cost
- Low/High Offshore Wind Cost

#### Retirements

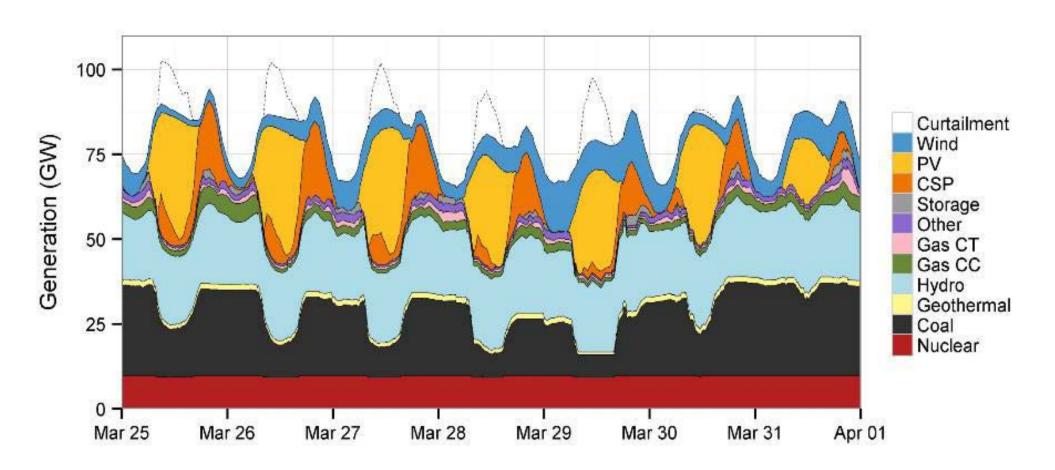
- 80 Year Nuclear
- 60 Year Nuclear
- Accelerated Nuclear Retirement
- Accelerated Retirements
- Extended Lifetimes

#### **Policy**

- National 80% RPS by 2050
- 83% CO<sub>2</sub> Reduction by 2050
- ITC & PTC Extension to 2030

## Operational (Production cost) Model – Energy Exemplar PLEXOS

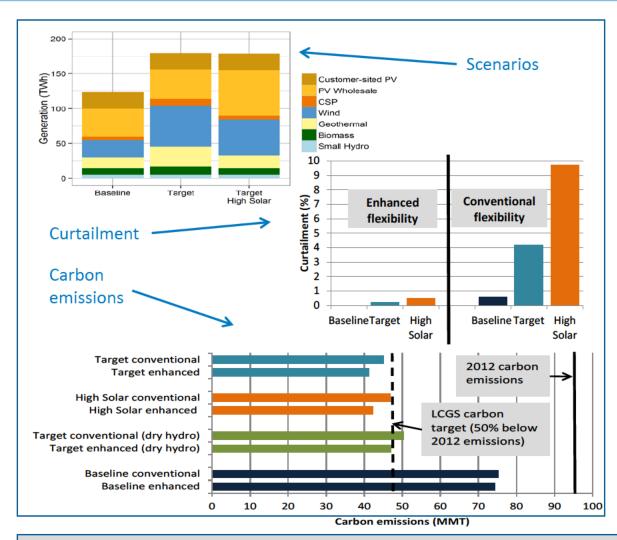
- Detailed scenario analysis from NREL ReEDS simulations
- Optimizes unit commitment and economic dispatch up to 5-minute resolution
- Minimizes the cost of power system operations





Relevant National Studies to Inform North Carolina's Process

## California Low Carbon Grid Study



Brinkman, G., et al. (2016). Low Carbon Grid Study: Analysis of a 50% Emission Reduction in California, NREL/TP-6A20-64884. Golden, CO: National Renewable Energy Laboratory.

<u>Methodology</u>: Use PLEXOS to analyze the grid impacts of scenarios that achieve a 50% carbon emissions reductions from California's electric sector by 2030, through energy efficiency, renewable energy, and grid flexibility.

#### **Key Findings:**

- The modeling results indicate that achieving 50% emissions reductions below 2012 levels is possible by 2030 with relatively limited curtailment (less than 1%) if institutional frameworks are flexible.
- Less flexible institutional frameworks and a less diverse generation portfolio could cause higher curtailment (up to 10%), operational costs (up to \$800 million/yr higher), and carbon emissions (up to 14% higher).
  - Enhanced flexibility scenarios assume better regional coordination, more storage, and fewer restrictions on local generation and ancillary service provisions.

#### **Companion Reports:**

- GE Energy found that mitigation options exist to help maintain grid reliability, but more work is needed.
- JBS Energy found that the additional revenue requirement of achieving the 50% carbon reduction would be most likely be less than 1%, but could vary between -3% and +6%.



#### **LADWP**

\$6 billion annual budget 9,400 employees 4 million residents

#### **Advisory Group**

Diverse energy backgrounds Quarterly meetings

#### **Integrated Electricity** Modeling

Full range power system modeling Integrated transmission and distribution analysis

#### **Environmental Analysis**

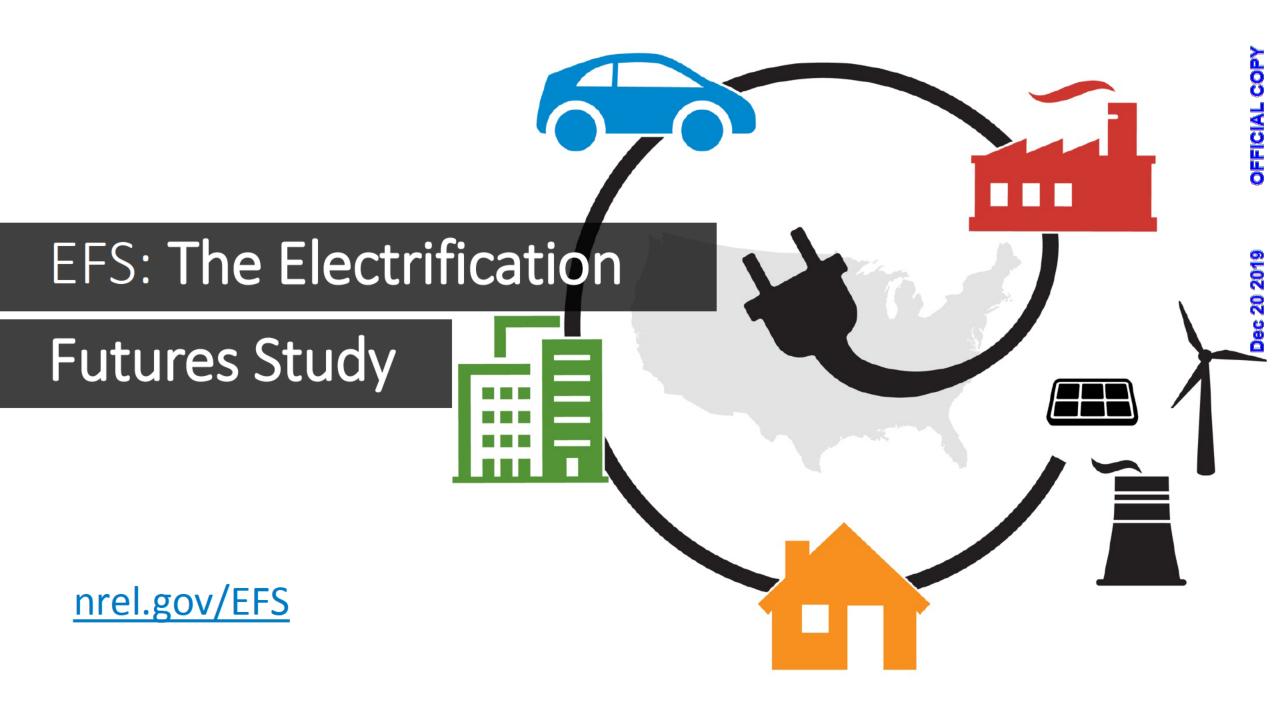
Air quality Environmental **Impact** 

#### **Economic Analysis**

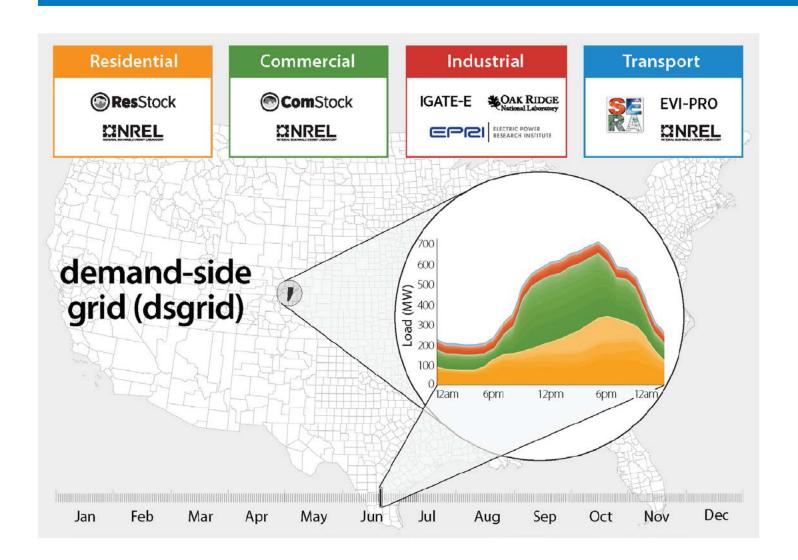
Workforce needs Economic development

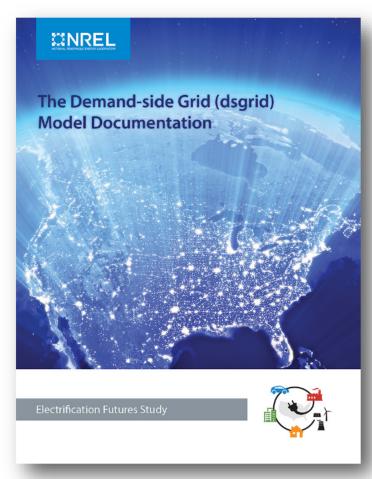


- What are the pathways and costs to achieve 100% RE while maintaining the current high degree of reliability?
- What is the impact on the environment?
- How might the economy respond to such a change?
- How can environmental justice communities be part of the solution?



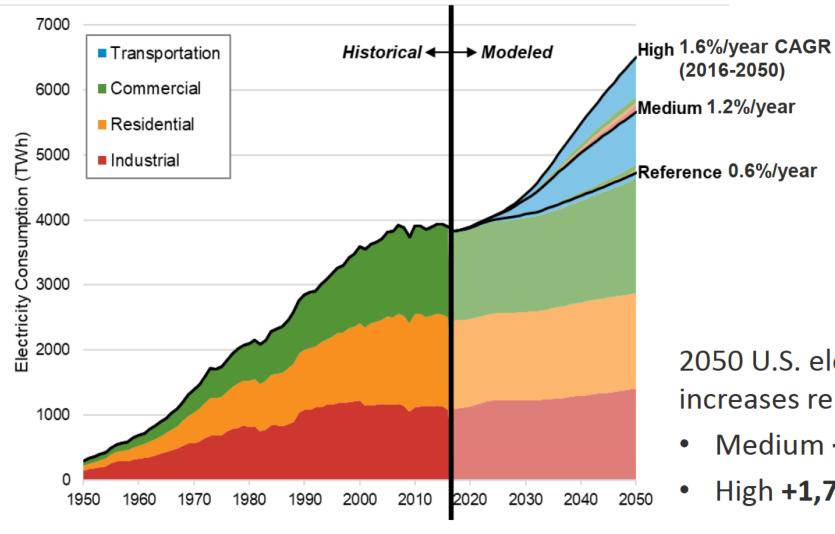
## dsgrid: bottom-up engineering model to estimate hourly electricity consumption

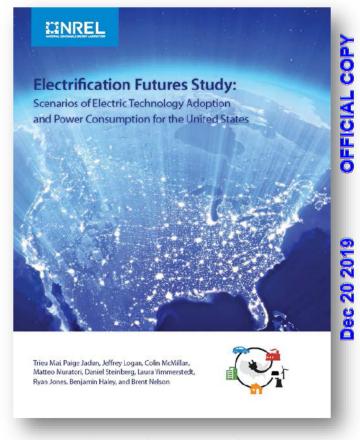




nrel.gov/docs/fy18osti/71492.pdf nrel.gov/analysis/dsgrid.html

## Demand-side adoption scenarios



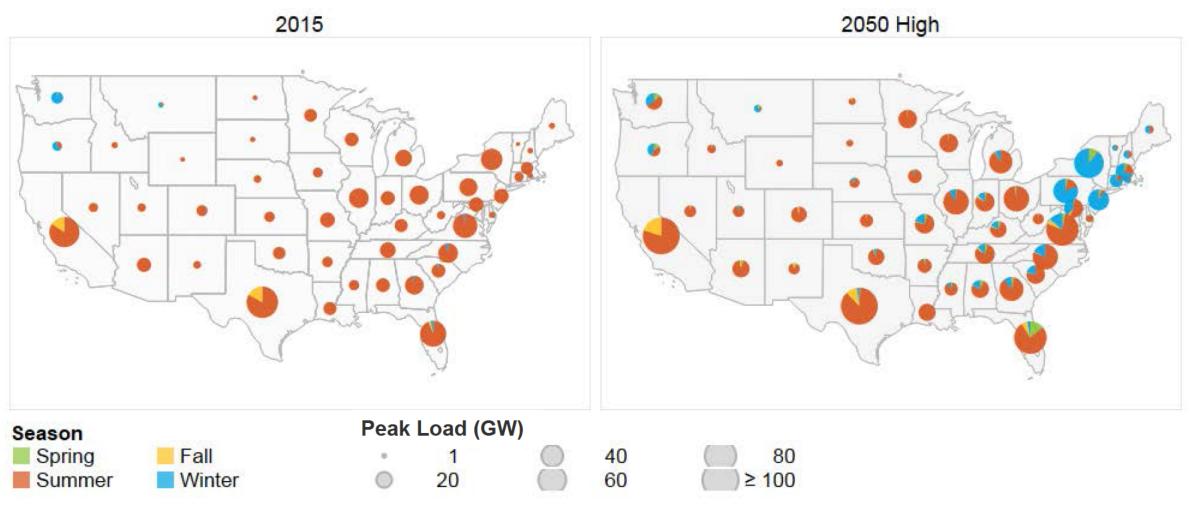


nrel.gov/docs/fy18osti/71500.pdf

2050 U.S. electricity consumption increases relative to Reference

- Medium +932 TWh (20%)
- High +1,782 TWh (38%)

## Planning for electrification requires considering the impacts to annual consumption and <u>load shapes</u>



Note: Summer = June-August, Fall = September-November, Winter = December-February, Spring = March-May

## Navajo Generating Station: Market Analysis



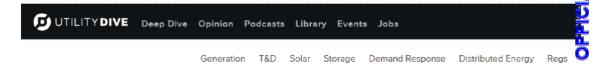
## NAVAJO GENERATING STATION

& FEDERAL RESOURCE PLANNING

Volume 2: Update







BRIEF

#### Last GW of 2.25 GW coal-fired Navajo Generating Station expected to shut down any day now



Credit: SRP

Catherine Morehouse

@cmorehouse10

UPDATE: Nov. 19, 2019: The Navajo Generating Station ended operations Nov. 18, majority owner Salt River Project (SRP) announced Monday.

"A team of SRP employees and representatives of the Navaio Nation have



## Markets and Policy Analysis at NREL

Kristen Ardani Group Manager- Markets and Policy Analysis Program Lead- Solar Analysis

# Markets and Policy Group

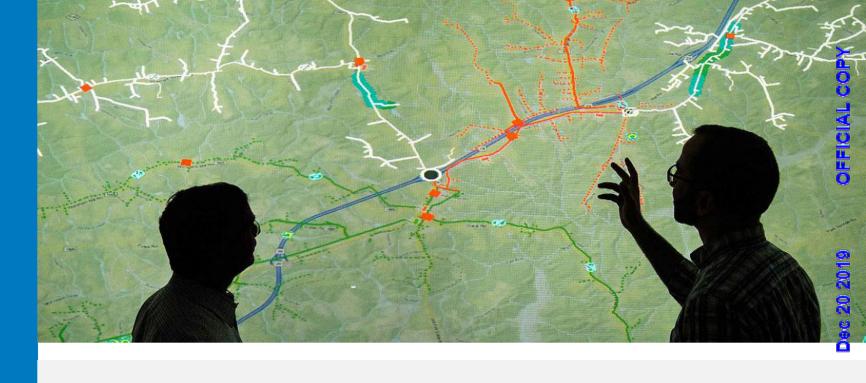
Who We Are



We're an interdisciplinary team of analysts who translate complex energy research and data into **objective**, **actionable market intelligence and policy analysis** for a variety of decision makers.

# Markets and Policy Group Capabilities

We serve as a conduit, both inside and outside of NREL



We **enable informed decision making** through a range of data analysis, research, and convening capabilities to provide stakeholders with the information they need to address key questions in a data-driven way.

## **NREL Markets and Policy Gro**up Informing Decision Making through Key Capabilities



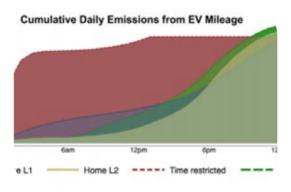
**Market Assessments** 



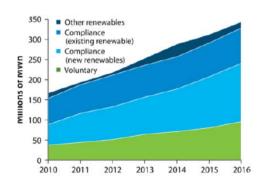
**Legal and Regulatory Analysis** 



**Financial Analysis** 



**Data and Information Synthesis** 



**Policy Impact Analysis** 



**Tool Development and Institutional Capacity Building** 

### **Example Questions**

- How might certain policies and incentives affect renewable energy deployment in the State? (e.g. installed capacity, cost effectiveness)
- Are there interaction effects, or interdependencies, across certain policies if enacted? If so, what will the impact be on renewable energy deployment?

Policy Pathways Analysis

Technology **Cost Analysis**  Regulatory **Options** Analysis



mandatory requirements or goals (California, Maine, and Nevada have established goals). At least 13 additional states are actively considering similar measures.

Analysis for Markets with High Renewable Energy and Energy Efficiency Goals

#### Rationale:

Increasing number of state and local governments are adopting aggressive renewable energy (RE) and energy efficiency (EE) targets

 As of August 2019, 8 states plus D.C., Puerto Rico, 145 cities, and 12 counties, made 100% clean energy commitments

**Looking ahead:** meeting city and state RE targets alone will require 21% increase in non-hydro RE by 2025

Analysis of State Level Actions and Commitments

## Analysis of Different Policies on State Solar Markets

#### **Key Questions Answered:**

- What are the key market, financing, and policy drivers of residential solar technology deployment?
- Is there a connection between increasing PV market concentration and the emergence of third-party ownership (TPO) customer financing models?

#### Methodology:

Benchmark key market trends in residential PV from 2000 to 2016 using data set of more than 1 million residential systems

#### Findings:

- The emergence of the TPO model supported increasing market concentration
- At the state level, increasing market concentration is driven by increased TPO penetration (often lagging by one or two years in most states)

#### **Relationship Between Third Party Ownership** and PV Market Concentration, by State

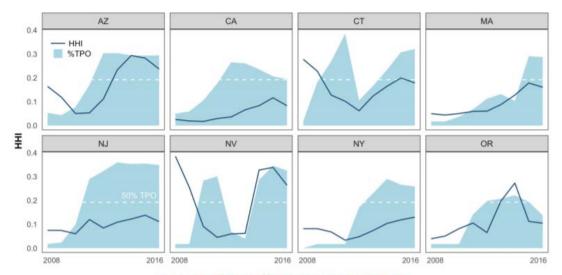


Figure 16. HHI and %TPO by state, 2008-2016

## EV Charging and Integrating Renewables in Colorado

#### **Key Questions Answered**

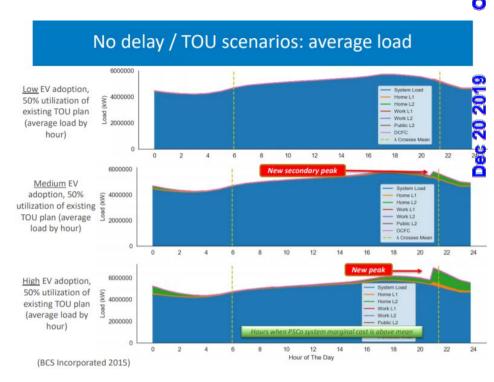
- What EV charging behaviors might systematically increase or decrease the utility's cost of service in Colorado?
- How would load profiles change if they reflected reasonably achievable behaviors that reduced the cost of service?

#### Methodology

 Create a bottom-up simulation to assess how the scale of EV adoption and various charging behaviors can change load patterns in the Public Service Company of Colorado (PSCo) balancing authority area

#### **Findings**

- Based on modeled results, residential charging presents the largest potential impact on system peak and the largest potential for load shifting.
- Well-designed time-of-use (TOU) rate structures can shift majority of EV charging load to times of low marginal cost of energy.



## Equity, Affordability, and Access-Renewable Energy in Low to Moderate Income Communities

#### **Key Questions Answered:**

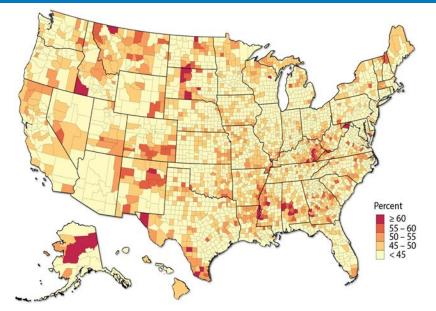
- How is rooftop solar potential distributed geographically, by income group, building type, and tenure of the building occupants?
- Are there certain strategies to scale up solar adoption among low-and-moderate income (LMI) communities across the U.S.?

#### Methodology:

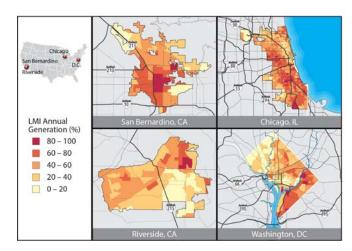
Use LiDAR imagery combined with U.S. Census data sets to estimate the total usable rooftop area for LMI households nationally

#### Findings:

- There is substantial rooftop solar potential on LMI buildings (42% of U.S. total potential)
- Areas with relatively high LMI solar percentages include the Southeast (i.e., AL, AR, KY, LA, MS, and WV) and portions of the Midwest and Mountain West



County LMI rooftop technical potential as percent of total potential



## Low-Income Energy Affordability Data (LEAD) Tool

#### **Key Questions Answered:**

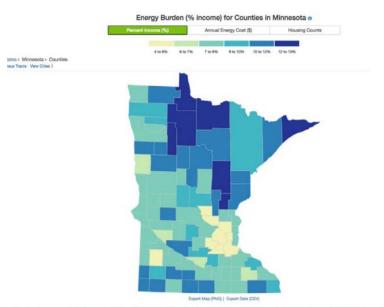
- What are the kay characteristics of low-income housing and energy use?
- What strategies may be best suited to serve LMI communities?

#### Methodology:

 Web-accessible, interactive platform that allows users to build national, state, city, or county profiles with estimated, locally specific low-income household energy characteristics.

#### **Key Uses**

- LMI energy policy and program planning, as it provides interactive state, county and city level worksheets with graphs and data including number of households at different income levels and numbers of homeowners versus renters
- Provides a breakdown based on fuel type, building type, and construction year. It also provides average monthly energy expenditures and energy burden



State choropleth map showing estimated average energy burden for all counties in Minnesota.

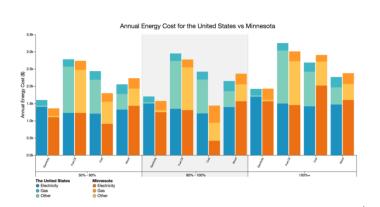


Figure 3: Estimated average annual energy costs for the U.S. (blue, left) and the state of Minnesota (orange, right) by housing unit primary heating fuel type and household income as a state of the cost of the